

**MONDAY, JANUARY 4, 2021**  
**CITY COUNCIL MEETING**  
**Regular meeting 7:00 p.m.**  
**Scappoose Council Chambers**  
**33568 East Columbia Avenue**

**Call to Order**

Mayor Burge called the meeting to order at 7:00 p.m.

**Pledge of Allegiance**

**Oath of Office for Mayor Scott Burge ~ Administered by Judge Steven Todd**

Congratulations Mayor Burge!

**Oath of Office for Councilor Megan Greisen, Councilor Peter McHugh, and Councilor Tyler Miller ~ Administered by Judge Steven Todd**

Congratulations Councilor Megan Greisen, Councilor Peter McHugh, and Councilor Tyler Miller!

**Roll Call**

Scott Burge	Mayor	Alexandra Rains	Interim City Manager
Megan Greisen	Council President	Norm Miller	Police Chief
Joel Haugen	Councilor	Susan Reeves	City Recorder
Josh Poling	Councilor		
Brandon Lesowske	Councilor		
Pete McHugh	Councilor		
Tyler Miller	Councilor		

Legal Counsel Peter Watts

Press: Anna Del Savio, Columbia County Spotlight

Also present: Judge Steven Todd and Dana Pricher with the Scappoose Bay Watershed Council

Remote: Public Works Director Dave Sukau and Dean Kampfer, Municipal Marketing Manager with Waste Management

**Approval of the Agenda**

Councilor Haugen moved, and Councilor Miller seconded the motion to approve the agenda. Motion passed (7-0). Mayor Burge, aye; Council President Greisen, aye; Councilor Haugen, aye; Councilor Poling, aye; Councilor Lesowske, aye; Councilor McHugh, aye, and Councilor Miller, aye.

**Public Comments**

There were no public comments received.

## **Consent Agenda ~ December 14, 2020 Work Session minutes and December 14, 2020 City Council meeting minutes**

Councilor Poling moved, and Council President Greisen seconded the motion to approve the Consent Agenda ~ December 14, 2020 Work Session minutes and December 14, 2020 City Council meeting minutes. Motion passed (7-0). Mayor Burge, aye; Council President Greisen, aye; Councilor Haugen, aye; Councilor Poling, aye; Councilor Lesowske, aye; Councilor McHugh, aye, and Councilor Miller, aye.

### **Elect Council President**

Councilor Haugen stated not as a slight to any Councilor here, but his view on the Council President position is if by some reason Mayor Burge is unable to perform, he wants to look at this as the person who is going to be best equipped and the best choice for the community to serve as Mayor in terms of experience and skills and management and so forth. He would like to open up the process.

Mayor Burge asked if there are any nominations for Council President?

Councilor Haugen would like to nominate Councilor Josh Poling.

Councilor Poling asked Councilor Greisen if she wants to continue as Council President?

Councilor Greisen replied she is happy with the position, but obviously it is open to the floor for whoever would like to make a nomination.

Councilor Poling nominated Councilor Greisen.

Mayor Burge stated we have two nominations and asked if there are any other nominations? Seeing none, he stated nominations are closed.

Mayor Burge asked Councilor's to write their name on the ballot and who you are voting for, for the position of Council President.

Mayor Burge went over the votes: Councilor Lesowske voted for Councilor Greisen; Councilor Greisen voted for Councilor Greisen, Councilor Poling voted for Councilor Greisen, Councilor Haugen voted for Councilor Poling, Councilor Miller voted for Councilor Greisen, Councilor McHugh voted for Councilor Greisen, and he voted for Councilor Greisen. He stated congratulations Megan!

### **New Business**

#### **Update from Scappoose Bay Watershed Council**

Dana Pricher, Coordinator of the Scappoose Bay Watershed Council, stated thank you all for having her and congratulations to the new and reelected Councilors. She explained the Scappoose Bay Watershed Council is a group of partners and citizens that oversee restoration

actions in support of watershed health of the Scappoose Bay Watershed. She went over a PowerPoint.





*Working towards healthy communities  
and creeks from headwaters to the bay*



The map shows the Scappoose Bay Watershed with its subbasins: Millan Creek, North Scappoose Creek, South Scappoose Creek, and Gilbert River. A north arrow and a scale bar (0 to 2 miles) are included.

The Scappoose Bay Watershed includes 6 subbasins and covers 85,000 acres. It's diverse landscape includes steep forests to lowland floodplains of the Columbia River Estuary. It historically supported four of six salmonid species as well as thriving Native American villages.

**Our mission is to:**

- Restore and preserve habitat for a wide variety of **fish and wildlife**.
- Improve and protect **water quality**.
- Increase **native plant** species diversity and extent while reducing invasive species.
- Educate, advise and **assist landowners** to improve the quality of our community's creeks and natural areas.

 [www.scappoosebay-wc.org](http://www.scappoosebay-wc.org) 503.397.7904 [info@scappoosebay-wc.org](mailto:info@scappoosebay-wc.org)



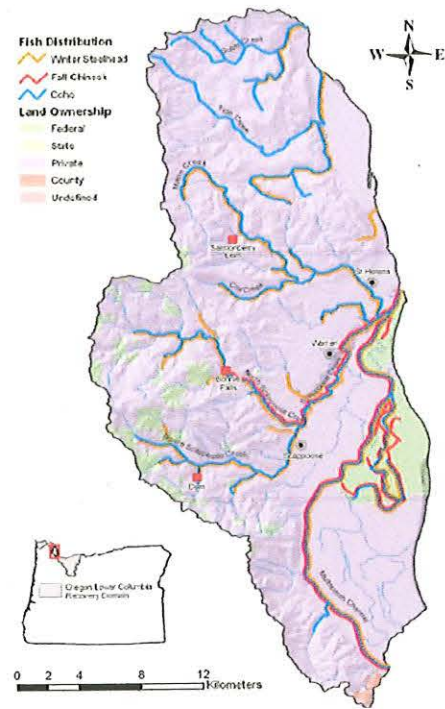


# Fish Status and Trends

## Four species of fish in ESA Recovery Plans:

- ▶ Coho Salmon
- ▶ Winter Steelhead
- ▶ Fall Chinook Salmon - extirpated
- ▶ Chum Salmon - extirpated

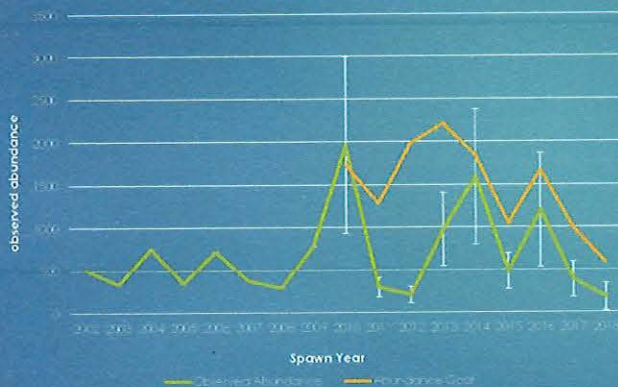
Data based on a report given by Jim Brick, ODFW Lower Columbia Implementation Coordinator



## Coho Salmon

Historical abundance = 22,184  
Recovery Plan delisting Goal = 3008

Scappoose Wild Coho Abundance

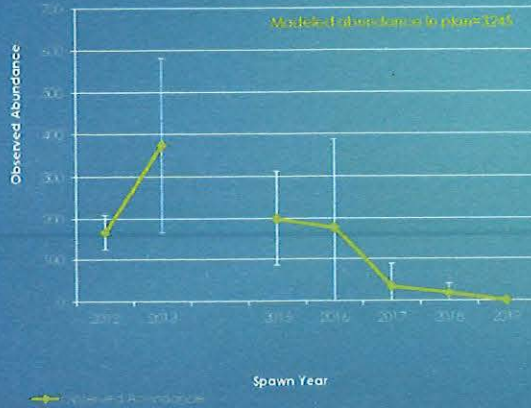




# Winter Steelhead

Historical abundance = 12,396  
Recovery Delisting Goal = 3245

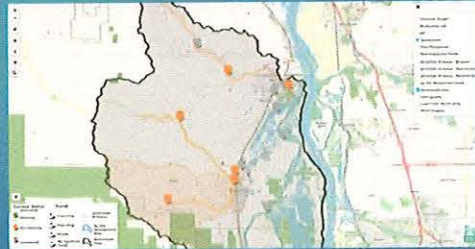
Scappoose Wild Winter Steelhead Abundance



## DEQ 2019 Water Quality Report

<https://www.oregon.gov/deq/wq/programs/Pages/wqstatustrends.aspx>

- ▶ Monitoring began in 2016
- ▶ Currently meeting goals for Dissolved Oxygen, pH
- ▶ Not meeting goals for E. Coli in lower Scappoose Creek (East of Hwy 30), Scappoose Bay, or Milton Creek
- ▶ Not meeting goals for summer temperature in any monitored stream





## North Coast Cooperative Weed Management Area Report

- ▶ CSWCD treated 6.5 acres of Garlic mustard, 0.18 acres of Yellow archangel, 1.5 acres of Knotweed, 0.6 acres of Yellowflag iris, 0.03 acres of Spotted knapweed, and 2.55 acres of Spurge laurel.
- ▶ 2019 Grant award to CSWCD for Garlic Mustard Treatment along Scappoose Creek - \$15,000 from Oregon State Weed Board
- ▶ 2020 Oregon Watershed Enhancement Board Grant award to CSWCD for English Holly removal on 5 ac property



### What else can be done?

- 1) Our public agencies need equipment, licensed herbicide applicators on staff, and training on weed ID and control to manage noxious weeds on their lands and keep them from spreading
- 2) Encourage state officials to continue to fund weed grant program

## Perspectives on Moving Forward

1. Focus attention on treating primary limiting factors affecting Coho and Steelhead based on 2012 Limiting Factor Analysis
2. Work with partners to prioritize and implement multi-agency restoration projects.
3. Expand noxious weed survey and control efforts on both public and private lands.
4. Offer educational opportunities for all age groups on watershed health
5. Shade Our Streams program





## 2020 Year in Review: Native Plant Nursery

*Our Native Plant Nursery has one of the region's largest selections of native trees, shrubs, wildflowers, ferns and sedges.*

- ▶ We have supplied over 4,225 plants for restoration projects in 2020.
- ▶ Students and community volunteers work at the nursery on Thursdays from 9:00 – noon. Average 2000 volunteer hours/year. 2020 - 240 hours.
- ▶ We raised over \$9000 at our Fall Plant Sale fundraiser. Normal year - \$15,000 between two events.
- ▶ Overall, our income for the nursery was down about \$15,000 for 2020 due to impacts of Covid-19



## 2020 Year in Review: Restoration

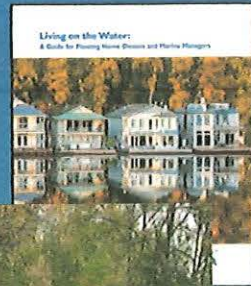
- ▶ Planted native plants – 4227 plants distributed to restoration projects, 2640 planted by SBWC
- ▶ Stream channel restoration on North Scappoose Creek and Milton Creek – 6.65 ac over 0.36 miles, 9 large wood structures
- ▶ Restoration design work for S Scappoose "Reach F" (Veteran's Park property) and Raymond Creek area





## 2020 Year in Review: Outreach

- ▶ Volunteer hours - 240
- ▶ Events held – 1 Plant Sale, 3 Volunteer Work Days in local parks and natural areas, 1 Aquatic Weed Workshop Kayak tour
- ▶ Distributed *Living on The Water Guide*, with WMSWCD, to Floating Home communities on Multnomah Channel



## 2020 Year in Review: Grants awarded

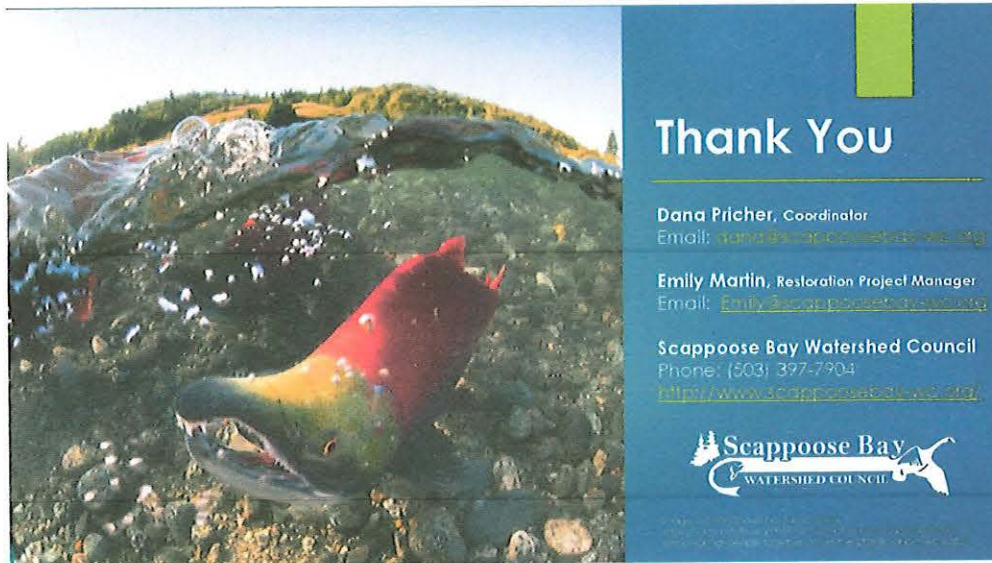
- ▶ Partnered with City of Scappoose to maintain and improve streamside natural areas in park and watershed properties.
- ▶ Total of **\$355,241** in new project grants awarded from Oregon Watershed Enhancement Board
  - ▶ **\$264,280** Brush Creek Large Wood installation (part of Milton Creek) to be installed 2021
  - ▶ **\$74,961** Raymond Creek (tributary to Scappoose Creek) outreach, survey, and design
  - ▶ **\$15,000** Nob Hill Nature Park Improvements (City of St Helens)











Dana Pricher explained she hopes that Council will use the information here when they are setting goals and policies in the City to keep us on the right track of making sure we are protecting these resources for our community members and she looks forward to continuing to partner on this in the future.

Council thanked Dana.

### **Waste Management Franchise Renewal**

Interim City Manager Alexandra Rains explained Dean with Waste Management is on the line. She explained when she reached out to Council regarding this letting them know it was coming up for renewal, Councilor Lesowske did ask about composting rates. She reached out to Dean and we weren't able to gather that information in advance of this meeting, simply because of the holidays. She stated, however, we have a couple of different options if that is something that Council wants to pursue. She explained we can move forward with approving the renewal as is and simply amend it or we can delay approval to a later date with the new information already in the agreement. She went over the staff report. She explained in accordance with the terms of Waste Management's existing Franchise Agreement, they have submitted a formal request to the City to extend their Scappoose Franchise for an additional period of five (5) years with an expiration date of February 18, 2026. The only proposed change to the existing agreement is the addition of a new section as follows:

#### *1. Section 24 (Notices)*

*"Section 24. Notices. All written notification required by this Franchise shall be effective upon receipt and delivered by certified US mail, return receipt requested, overnight delivery by a nationally recognized courier/delivery service, or by hand delivery to the Party's address(es) shown below, as may be amended by the Parties from time to time:*

***If to the City:***

*The City of Scappoose  
Attn: City Manager  
33568 E. Columbia Ave.  
Scappoose, OR 97056*

***If to Franchisee:***

*Waste Management of Oregon, Inc.  
Attn: Senior Legal Counsel  
720 Fourth Ave., Suite 400  
Kirkland, WA 98033*

***Copies to:***

*Waste Management of Oregon, Inc.  
Attn: Dave Huber, District Manager  
1525 B Street  
Forest Grove, OR 97116*

***And***

*Waste Management of Oregon, Inc.  
Attn: Nicolas Ries, Operations Manager  
34240 Johnson Landing Rd.  
Scappoose, OR 97056*

All other terms and conditions of the Franchise remain unchanged.

Councilor Lesowske talked about the potential of having different price points for residential food waste added to composting rates for us. He asked if Dean could provide details as to when that could potentially be provided to Council.

Dean Kampfer, Municipal Marketing Manager with Waste Management, replied he thinks he could come back in approximately 30 days with that. He is wondering would that be weekly, every other week, did they want food waste added to the yard debris. He explained currently the yard debris is collected on subscription basis, which means the customer has the option and if they want the service, it is considered an added service to their base price. He explained they take the local yard debris locally, whereas, if you add food it will have to go further to another processor.

Councilor Lesowske explained the reason he brought this to Interim City Manager Rains attention is because citizens have reached out to him in regard to asking what is the City doing to be more sustainable, to meet greenhouse gas reduction emission goals, which we don't even have



outlined because of the size of our community. Through his experience and understanding, one of the most obtainable ways for our community as a whole to achieve a reduction, where this is shared amongst all of our community members if they chose to participate, is that greenhouse gas emissions associated with food waste (a methane gas), is thirty times more potent than carbon admissions. He explained he sees this as maybe an obtainable opportunity for our City to at least identify a measure that people can participate in to reduce our impacts on the environment. He would recommend and ask that Council at least consider looking at what those potential costs would be for incorporating food waste as part of the composting, as part of the subscription for our customers and citizens in this City. He appreciates Dean providing that information to us and he appreciates Interim City Manager Rains for taking the time to discuss this with us.

Councilor President Greisen asked does the City of Scappoose have to pay in a certain amount to guarantee Waste Management is getting paid for this program or does there have to be a certain number of people signed up for this program?

Dean Kampfer replied it is a risk of this program because we don't know if we are going to have one customer or the majority of the City sign up. He explained it will be more expensive with the subscription system because there are fewer people participating rather than them driving by each house in the City. He explained what Waste Management likes to do to help protect them is give a price for if there is 50% of the City participating and here is a second price if it is over 50%. He stated the other thing about rates is there is always the option for the City or Waste Management to come in for a rate review.

Councilor Miller asked Legal Counsel Peter Watts about the agreement where it talks about insurance requirements. He asked under insurance requirements is there a worker's comp provision that needs to be put in there or coverage?

Legal Counsel Peter Watts replied this is something Dean could answer, but he would think based on the size of Waste Management they likely have workers comp insurance for all of their employees. He explained he can certainly put that in the agreement after making sure it is at an adequate amount. He explained generally when the City is requiring comp insurance, we are covering our volunteers.

Dean Kampfer replied he is sure they are, but he doesn't know the specific details of it, as insurance isn't his area of expertise.

Mayor Burge opened the public hearing at 8:01 p.m. and closed due to no one wanting to speak on this matter.

Councilor Poling stated he would be open to hearing more about the composting in thirty days.

Councilor Haugen moved, and Councilor McHugh seconded the motion that Council adopt the proposed amendment to Ordinance 850, as presented.

Mayor Burge read the title for the first time ~ Amendment to Ordinance No. 850 An Ordinance Relating to Solid Waste Management and Collection Within the City of Scappoose and Granting an Exclusive Franchise to Waste Management of Oregon, Inc.

Councilor Poling moved, and Council President Greisen seconded the motion to direct staff to work with Waste Management to gather more information on composting and come back to Council. Motion passed (7-0). Mayor Burge, aye; Council President Greisen, aye; Councilor Haugen, aye; Councilor Poling, aye; Councilor Lesowske, aye; Councilor McHugh, aye, and Councilor Miller, aye.

Council thanked Dean Kampfer.

## **Review 2020-2021 Council Goals 5/Actions Plans**

Interim City Manager Alexandra Rains went over the Action plans.

### **GOAL 5: Address Aging Infrastructure**

#### **Goal 5 Objectives:**

#### **5A. Capacity upgrade ~ Wastewater treatment and collections ~ Phase 1 (DEQ Loan)**

\*The virtual/remote system froze\*

#### **5B. Address I & I within collection system**

#### **5C. Complete Wastewater Collections Master Plan**

**Public Works Director Dave Sukau explained DEQ is still reviewing that.**

Interim City Manager Alexandra Rains explained once DEQ is finished, staff will come to Council for final approval.

#### **5D. Update Stormwater Master Plan**

#### **5E. Update SDC's/Fees**

#### **5F. Develop 5-year CIP**

Interim City Manager Rains explained Program Analyst Huell White just wrapped this project up and Public Works Director Dave Sukau and Finance Administrator Jill Herr have had a chance to look at it and they have begun incorporating it a little bit into the forecasting model that we have been developing. She explained that information will be coming to Council February 1, 2021.

#### **5G. Develop City Facility Master Plan**

#### **5H. Support County Road Resources and Improvements**

**2020-2021 Goals adopted by Scappoose City Council on March 16, 2020.**

#### **Announcements ~ information only**

**Calendar ~ Mayor Burge went over the calendar.**



## **City Manager, Police Chief, Councilors, and Mayor**

Interim City Manager Rains updated Council on the County's status; Scappoose is still considered Extreme Risk by the Governor. She explained that status was released on December 29, 2020 and will be reassessed on January 14, 2021. She explained there was a discussion at the last meeting about putting out an article on the pool. She explained staff did draft something and she also spoke with Anna with the Columbia County Spotlight and she had planned on putting something out based on the information we had given her. She asked Council, do you want both or do you want to go ahead and let Anna put the article out when she has time to get to it?

Council President Greisen asked if we had the discussion about wording, to make sure our intent and goals are coming across clearly. She explained our point is really to educate the public and she just wants to make sure that comes across.

Councilor McHugh stated he appreciates the article, and he is glad they are willing to do that but that doesn't really prevent us from doing something on our own. He stated he would ask that this Council could review the pool information before it goes out. He feels both options would be a good idea.

Councilor Miller explained he would like us to wait to see what Anna's article actually says.

Interim City Manager Rains explained what she is hearing is that Anna puts something in the Spotlight, then we see what it says, then we'll put something in the newsletter. She explained the Chapman Landing Rezone hearing is scheduled for March 1, 2021. She explained we received some PPE from the County, which is great.

Chief Miller handed out a document about Police Health, which he gave an overview of. He explained this is something that he and Lieutenant Rouches have been looking at and getting more information on.

Councilor Miller stated it is great to be here and he is looking forward to working on the Council goals. He addressed a couple of concerns he has regarding the city manager hiring process.

Mayor Burge explained the decision-making body is the City Council.

Council President Greisen asked if it would be helpful if we met with Chief Miller and Michael Sykes.

Councilor Miller replied he thinks that is one method and another is to go into executive session.

Legal Counsel replied we certainly can do that, but we need to give written notice prior to going into executive session.

Councilor Haugen sees value in getting everybody on the same page. He asked could we have an executive session at the next meeting?

Mayor Burge asked to have an executive session on the next agenda.

Councilor McHugh feels the Council is to be part of the city manager process early on. He stated Happy New Year to everyone.

Council President Greisen stated an official welcome to Councilor Miller and a congratulations to Mayor Burge and Councilor McHugh. She stated it is a privilege to work with all of you. She wanted to thank Interim City Manager Alex Rains, as well as Huell White and Chief and the whole staff. She would like to meet with Chief Miller and check on the relationship that we could potentially continue to build with the School District.

Chief Miller explained we have talked to the School District but are just waiting to see what their plan is. He stated we don't have a School Resource Officer contract with them at this time.

Councilor Haugen explained he is in favor of an executive session at the next meeting, he wants to go forward with that. He explained at the current time we are competing with one other community in Oregon for a city manager and that is Silverton. He wished everyone a happy 2021.

Councilor Poling stated welcome Tyler and congratulations to the other three that won their election. He stated we are on to 2021 and he has been very blessed to work with this Council and he appreciates all their hard work and investment of time to this Council.

Councilor Lesowske stated to Mayor Burge, Council President Greisen and all the Councilors that he looks forward to continuing and to start working with all of them in a very exciting 2021.


Mayor Burge stated congratulations Tyler, Megan and Pete. He hopes everyone is staying healthy. He talked about the status of the State due to COVID. He talked about the people that are dying due to COVID are our senior citizens and that is heartbreaking. He stated have a wonderful year.

### **Adjournment**

Mayor Burge adjourned the meeting at 8:40 p.m.

  
Mayor Scott Burge

Attest:

  
City Recorder Susan M. Reeves, MMC