MONDAY, DECEMBER 6, 2021 CITY COUNCIL MEETING Regular meeting 7:00 pm Council Chambers 33568 East Columbia Avenue Scappoose, Oregon 97056

Call to Order

Mayor Burge called the meeting to order at 7:00 p.m.

Pledge of Allegiance

Roll Call

Scott Burge	Mayor	Alexandra Rains	City Manager
Megan Greisen	Council President	Shaun Davis	Interim Police Chief
Josh Poling	Councilor	Dave Sukau	Public Works Director
Brandon Lesowske	Councilor	Susan M. Reeves	City Recorder
Pete McHugh	Councilor	Isaac Butman	Assistant to City Manager
Tyler Miller	Councilor		
Peter Watts	Legal Counsel		

Excused: Councilor Joel Haugen

Remote: Brent Lenzi (left at 8:35pm); Rob Anderson; Anna Del Savio (Columbia County Spotlight) (left at 9:27pm); Jeff (left at 7:15pm); Christine Turner; Michael Toris (left at 8:15pm); CE (left at 9:97pm); Charles & Brandon with Treadway Events (left at 8:57pm); and one unknown caller (left at 7:15pm); Michelle (joined at 7:29 pm & left at 8:25pm); Wela Negelspach (joined at 7:37 pm).

Approval of the Agenda

Mayor Burge amended the agenda to move agenda item #5 to agenda item #2 and add a short continuation of the work session right after the consent agenda.

<u>Council President Greisen moved, and Councilor Poling seconded the motion to approve the amended agenda. (Motion passed 6-0). Mayor Burge, aye; Council President Greisen, aye; Councilor Poling, aye; Councilor Lesowske, aye; Councilor McHugh, aye; and Councilor Miller, aye.</u>

Public Comment

Robby Backus, Scappoose, explained he was listening to the recording of the November 15 meeting and during the Council's closing remarks, near the twenty-minute mark of the posted video, Councilor Haugen mentioned a discussion he had with Sheriff Pixley and a proposal from the County Sheriff that would save the City money and expand the coverage of law enforcement. He explained, Councilor McHugh went on to support Joel's comment however there's no follow-up of recognition from the Mayor, City Attorney, or City Manager. He stated this brief comment by Councilor Haugen piqued his interest mainly because of the sole pushback for his letter last month and the subsequent comments he made in front of this body dealt with the fact that although we may have wealthy individuals and low poverty rates it does not necessarily mean the City has an abundant tax revenue to work with. He stated of course he is not denying the obvious that although we may be a wealthy town it does not mean our City government or schools are flush with cash. He stated so when an opportunity arises that would save the City money and improve services, why wouldn't the City jump on it or at least take the time to consider it. He stated along with a friend they reached out to Sheriff Pixley and obtained the power point and proposal that he was intending to present to the Council but never did. He stated in the presentation it clearly shows that contract policing with the County Sheriff would improve services, reduce turnover, and save the City nearly \$250,000 per year. He explained that is over 2.5 million dollars in the next decade. He stated the only difference would be the badge that our officers would wear. He thinks it would be absurd to not even consider this plan, a plan that was first proposed after Norm retired almost four months ago. He stated the comments made by Councilor Haugen and Councilor McHugh in November were the first the public has ever heard of it. He explained this idea isn't radical either. He explained it has been enacted by countless cities in Oregon to much success. He stated since we are in the middle of a search for a new police chief, he believes now would be the perfect time to take a step back and consider this proposal from Sheriff Pixley. He stated although he has to leave after this comment, he looks forward to hearing a response from the Mayor, Councilors and City staff.

Mayor Burge thanked Robby.

Consent Agenda - November 15, 2021 Council Work Session minutes and November 15, 2021 City Council meeting minutes

<u>Councilor Poling moved, and Council President Greisen seconded the motion to approve the</u> <u>Consent Agenda - November 15, 2021 Council Work Session minutes and November 15, 2021</u> <u>City Council meeting minutes. (Motion passed 6-0). Mayor Burge, aye; Council President</u> <u>Greisen, aye; Councilor Poling, aye; Councilor Lesowske, aye; Councilor McHugh, aye; and</u> <u>Councilor Miller, aye.</u>

JOINT WORK SESSION WITH COLUMBIA 9-1-1 COMMUNICATIONS DISTRICT TO DISCUSS RADIO SYSTEM (CONTINUED)

Continuation of the list of questions sent from Interim Police Chief Davis to Columbia 9-1-1 Communications Executive Director Mike Fletcher.

- 11. Has there been discussion regarding the addition of other departments and or government entities? For example, I know in some radio districts, Public Works and Code Enforcement also utilize the radio system. I didn't see this in the report from Federal Engineers.
- 12. Regardless of the radio system chosen, what are the next steps in the process? Will C911 go out for an RFP prior to the bond? Obviously, we all want the best system while getting the best deal for taxpayers.

Mike Fletcher stated question 11: He explained yes and no. There have certainly been some sidebar conversations that he has had with other entities in the County that may be interested in joining on to whatever new system they go to, but it is a little premature because right now it depends because they need to know what system they are going to go with. He stated if they are staying on their current VHF system, probably not. He stated they don't have the capacity; they don't have the channels to increase other users on the system. It is strictly for public safety. He stated that would be completely different if they went with a trunk system; 800 system, 700 system, because it has a lot of capacity for other entities and there have been conversations with different agencies from public works departments to school districts, who own and operate their own in-house radio systems. He explained there are all sorts of examples of additional added benefits for radio systems, but they are not there yet.

Mike Fletcher stated question 12: He explained the next steps, which we touched on a little bit, if the Board selects to be an owner and operator of a system, like they have today, then yes, they will go through an RFP process. He stated like he mentioned earlier, they would be much more detailed than the RFI was. He explained the RFI was just an open, hey, anybody out there can submit a solution for them in any format, any spectrum. He explained what they would probably do is narrow it down to a specific spectrum, then provide detailed expectations for coverage and performance.

Mayor Burge asked does any of that look at capacity of the willingness of the voters to pass a bond at a certain level?

Mike Fletcher replied it always comes down to the dollars and cents, absolutely, and so some of those pros and cons of owning and operating versus not partnering is when it comes down to maintenance of any system. He stated today, they own their current radio system, they don't maintain it. He stated if they owned and operated any new system regardless of the spectrum, they would do the same thing. They would have to hire a third-party vendor, for profit, to maintain their system. He stated he can tell everyone that a trunk 700 or 800 is exponentially more expensive. He stated if they partnered with one of those two other governmental entities, they are paying government rate for services which is much less and they are solely focused on just the public safety radio system they are only working on patrol vehicles, fire apparatus, portables that belong to the officers and 911 consoles. He stated not working on this

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today and a pizza delivery car tomorrow, so there are some advantages. He stated it is going to come down to what the bosses want them to do, then they start designing the system which will give them a true budgetary number, then they work with Special Districts of Oregon for bond, getting a rate, education of the public, support of their user agencies to sell it to the public, educate them.

Councilor Miller asked Mike Fletcher if he heard him correctly, on the RFP you would only go out for an RFP if they were building a new system? He asked what about if it was you go with CRESA or the WCCCA, would you still be doing an RFP.

Mike Fletcher replied no.

Interim Police Chief Davis explained what we want is a radio that is going to work and a system that is going to work for us, and we have expressed that, and he knows Columbia 911 wants the exact same thing. He is interested to see where we are going to go. He appreciates Mr. Fletcher coming here and sharing where we are and where we are going with that.

Council President Greisen stated she wants to make sure that people who are on the ground for us are feeling good about this process.

Interim Police Chief Davis replied he thinks there are a couple things with the process; they have to feel good about it, but they are the ones who are going to go to the community and say this is the system that we need. He explained so working as a group with Columbia 911, with their Board, that's what this is all about, trying to understand it so we can make the best decision. He doubts the Board of Directors for Columbia 911 would put something out to the public that they weren't comfortable with, if there is no buy-in. He stated this process is very good for that and it is a step in the right direction, and he looks forward to when Federal Engineering comes back with their findings, then we can go from there to make some decisions and give some directions.

Fire Chief Pricher stated he would agree with what Chief Davis just said. He explained from the Fire District's perspective, we're still taking in all this information and as you could tell this evening there is a lot of information. He stated at this moment the Fire District's not jumping on any one of the solutions just yet, but he believes that when Federal Engineering findings come out, we're hoping that we get all the information we need so that users, we as group, can provide a recommendation and we really can't do anything until the questions are answered. He explained we may have more questions, but he can assure you from your local Fire District's perspective they are looking at everything, not just the system itself, but the cost to the community, there are many variables that go into this.

Mayor Burge thanked Mike Fletcher.

Mike Fletcher replied he appreciates the Councils time.

New Business

Park Restroom Closures

City Manager Alexandra Rains explained recently Public Works Director Dave Sukau came to her regarding some repeated vandalism issues with the restrooms. She explained at Chief Concomly Park we had someone who was repeatedly smearing human waste inside the restroom and there was concern about this being hazardous for the community and also for staff who was repeatedly having to clean this up. She explained we also were dealing with some issues at Trtek Trailhead, where someone had been ripping the toilet paper dispenser off the walls, spreading the toilet paper around and also there may have been someone who was maybe sleeping in the restrooms off and on as well. She explained she asked that the restrooms be temporarily closed. She then spoke with the Interim Police Chief and they are looking into these issues as well. She spoke with Mayor Burge and he asked that staff bring this before Council, as he sets the agenda and asked staff to look at what Portland was doing as an example. She explained staff did go ahead and do that. She explained that is a little bit of the back story about how we got here and brought this subject before you tonight.

Public Works Director Dave Sukau handed Council some photos of the issues that are occurring. He went over the staff report. Approximately a month and a half ago, Public Works Department staff discovered that the park restroom at Chief Concomly Park had been vandalized with human waste. A report was made with Scappoose Police, but unfortunately, this incident has reoccurred several times since and presents a significant health and safety hazard. On November 19, Public Works staff had discovered that an individual had been camping in the park restroom at Trtek Trailhead. Following the incident, staff temporarily closed the park restrooms until a plan of action could be developed.

For comparison purposes, City of Portland closes approximately 90% of their park restrooms from November 15 to March 15 for the following reasons:

1) temporary staff are available only during the spring and summer;

2) the majority of Portland park restrooms are not winterized;

3) the cost of sending a City employee to service a restroom daily in the winter is more expensive than temporarily placing portable toilets.

He explained staff is requesting guidance from City Council as to how to proceed.

Mary Jo Mazzella, Scappoose, explained she has been walking at Veterans Park for years. She explained she called other City's and their restrooms are all open, except for one city because the restroom is not weatherized. She is asking for the restrooms to be opened.

Patty Thayer, Scappoose, asked why are you thinking about closing these for the whole season. She asked if cameras can be installed. She explained she heard they hired people to clean the

restroom. She feels there should be a vote of the citizens. She doesn't see the reason for them to be closed until next spring.

Marsha Holbrook, Scappoose, stated she hopes the City doesn't close them. She stated it irritates her that vandals do this. She stated the bathrooms get used all day long.

Robyn Grabhorn thanked the Parks Department for all they do. She explained she has lived here for thirty-two years and has seen the parks go from nothing to what they are today. She explained she walks five miles, and all of her walks are planned around the parks/restrooms so this was really disappointing to them when the restrooms were closed. She asked/suggested time the locks, security cameras outside the restrooms, making public aware of why the restrooms are closed and asking them to get involved. She just hopes there is a solution because we need those restrooms and especially now with all the rules going into other businesses, because you can't just walk into them anymore and use the restroom.

Marisa Jacobs explained she reached out to all of Council today and shared with them the request to have the bathrooms reopened. She explained several people don't walk anymore because the bathrooms are not open. She expressed concerns about since we are a small town, should we be taking direction from a larger city. She understands and is fully aware of the damage that was done, and it is awful and disgusting, however she hopes that we have funds and we have staff and services available to keep those bathrooms clean. She stated things like this are going to happen clearly, but we need law enforcement to help and solve this problem. She explained when she read through the options of what staff is presenting, she was disappointed not to see that there was an option to reopen and continue investigating. She stated continuing to keep the bathrooms closed indefinitely punishes and deters our neighborhoods and our community from using the services. She stated we are supposed to be out and about exercising, it's great socialization and a social distancing tool for us to utilize but we do need a public restroom. She is hopeful through public comments that have been said tonight that there's a robust conversation and hopefully a compromise to get the bathrooms open sooner than later, if not ever.

Kevin Bassett, Scappoose, stated the public pays for the restrooms in our taxes so in his mind as a taxpayer he pays for those, and he wants them opened also.

Mayor Burge stated he does know the restrooms have automatic locks.

Public Works Director Dave Sukau replied yes, and the hours on the locks are seasonal. He explained summertime has longer extended hours. He explained whatever you see on the signage at the park for that season is what the restrooms door locks match.

City Manager Rains explained what we've had though is issues with people actually figuring out when those lock and finding ways to prop the doors open and get in anyway.

Mayor Burge asked about our Officers going by and checking the doors on a nightly basis to make sure they are locked.

Councilor Miller asked if they know when the vandalism is occurring?

Public Works Director Dave Sukau replied it is random, it has happened in the middle of the day, it is not just necessarily at night. He explained his request was not for a seasonal thing. He explained his request to City Manager Rains was can we lock these down until we get a grasp on what's going on because right now we're getting hit so hard that we cannot keep up with it. We just need to let law enforcement do their job for a few days and then we'd make a determination where, and that was his request. He explained they take great pride in those restrooms and as Public Works, they do not want to shut them down. They work very hard to keep them nice for everybody, they are proud of them and they know they are going to get hit with certain things once in a while. He explained this was very unique and the staff couldn't control it all at once. He explained it takes two people a day to clean this up. He explained he would be okay if we maybe stuck a port-a-potty at each facility in the meantime just until we get this figured out. He doesn't know where we are at because he hasn't talked to Interim Police Chief Davis yet. He explained cameras are problematic without going to a game cam because we don't have power, we don't have wifi, but who is going to check that because it is going to ping every time there is activity. He explained the question about the outside cleaning service, we do not contract for that, it is all staff. He explained this also affects staff because when they are out in the field they need to use them also, but they're locked. He stated it is an inconvenience for City users as well as staff. He explained the restrooms are closed seasonally, when the temperatures fall below freezing, as all of the facilities are not weatherproofed.

Councilor Lesowske talked about using trail cams and if they go into the restroom there is no proof that that person did the vandalism.

Interim Chief Davis replied that is correct. He explained the locks can be defeated. He explained people are figuring out to leave before Public Works gets there. They have increased their patrols. He explained they are not getting reports that the restrooms are being vandalized so there could be multiple people in there since the vandalism. He explained we are asking the public to increase their awareness and report if there is someone causing vandalism. He explained what we need to do to solve these issues is for the public to get involved, which could be increasing neighborhood watches. He explained to have Officers going at closing time to check the doors isn't always feasible, as they have other calls they will need to go on. He explained they have increased their rounds and keeping an eye on the parks. He stated this is frustrating to them, and it is not unique to Scappoose, it is beyond just vandalism it is disgusting.

Mayor Burge stated if we are going to do a temporary portable, maybe just put that at Trtek. He thinks the ones in the parks are easier to keep an eye on.

Robyn Grabhorn asked how can we get the community involved?

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Councilor McHugh feels the restrooms should be open, maybe with an exception could be a port-a-potty at Trtek. He stated Portland should not be our role model.

Mayor Burge asked about having a sensor on the door?

Public Works Director Dave Sukau replied that is something that would have to be looked into.

Councilor Miller stated if the restroom is soiled, it will make the restroom unusable anyway. He thinks there are commercial locks that sound like an alarm if the locks are defeated. He stated if the restrooms are being vandalized all the time and there is biohazard inside nobody is going to want to use them anyway. He explained not for the seasonal locking, but temporarily until we get this solved, does sound like a reasonable and realistic solution.

Councilor McHugh stated he thinks the restrooms should be open and we deal with them as best we can. He stated we need to figure out a solution. He just doesn't see closing the restrooms as a viable option.

Councilor Lesowske asked if Public Works has outsourced the cleaning of the restrooms when these issues have occurred? He feels that should be looked into. He also talked about educating the community. He explained he doesn't see any value of bringing in port-a-potties. He wants to make sure we can get the restrooms open quickly enough so that we can have them for the community to use. He talked about getting the word out ~ if you see something, say something.

Public Works Director Dave Sukau replied they do not outsource the work, but they could look into contracting somebody.

Councilor Poling would like to see the restrooms opened back up and the option to hire a crew to come in and clean if/when that happens again.

Council President Greisen would like some signs on the restrooms regarding reporting vandalism with a phone number to call. She would like to look more into something with locks or other options. She would like, as time allows, to have staff check the restrooms to make sure no one is sleeping in them. She is very much in favor of outsourcing cleanup. She also is personally in favor of unlocking the restrooms asap.

Mayor Burge thinks we should open the restrooms, look into a contract for outsourcing and recommends that maybe we have staff check them during the day.

Councilor Poling stated he feels part of this process is getting the word out there, having the community keep an eye out.

Public Works Director Dave Sukau talked about not having all the restrooms open at Veterans Park.

Interim Police Chief Davis stated maybe one thing that will help is changing the hours that the restrooms are open. He stated maybe that would be a solution for the ones that are open.

Council President Greisen stated that information should be posted on the restrooms, so the public is aware of it. She stated people need to be aware that the restrooms will be closed when a situation occurs.

<u>Councilor McHugh moved, and Councilor Poling seconded the motion that the City open</u> restrooms as soon as possible, with adjusted hours 7am to 5pm, have City Manager Rains look into a cleaning company, and Public Works Director Sukau to look into a port-a-potty for Trtek. (Motion passed 6-0). Mayor Burge, aye; Council President Greisen, aye; Councilor Poling, aye; Councilor Lesowske, aye; Councilor McHugh, aye; and Councilor Miller, aye.

Event Update

Assistant to the City Manager Isaac Butman went over the staff report. At the November 1, 2021, City Council Meeting, City Council indicated their interest in Staff pursuing, planning and holding an annual community event in the City of Scappoose. Staff met with Treadway Events and Entertainment to discuss what an annual event could look like for Summer 2022. On November 8, 2021 Staff met with Treadway Events to discuss an annual event in Summer 2022. Treadway Events had a number of thoughts regarding a Summer 2022 event and suggested that perhaps the best way to move forward was for them to design a few different concepts and associated estimated budgets and bring those back to Staff and City Council for review. On November 30, 2021 Treadway Events met with Staff and presented four different concepts for summer 2022 event:

- Scappoose Block Party: Heritage Park; one day, Budget \$30,000
- Scappoose Community Festival: Veteran's Park; Friday night, Saturday day/night; Budget \$70,000
- Scappoose Adventure Festival: Veteran's Park; Friday night, Saturday day/night; Budget \$90,000
- Scappoose Night Market: Heritage Park; one night; Budget \$75,000

Treadway Events' full presentation can be seen in Exhibit A of the staff report, and event budgets can be seen in Exhibit B in the staff report.

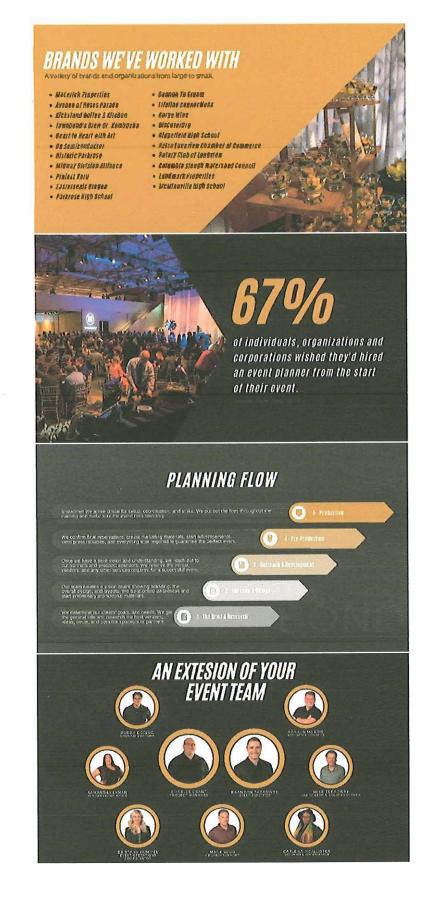
Fiscal Impacts: Depending on the concept chosen, and the options chosen within that concept, the budget could scale between \$30,000 and \$90,000. Cost recovery is different in each scenario and depends primarily on three things:

- Vendor Fees
- Beer Garden Receipts
- Sponsorships and Grants

Each estimated budget shows a net operating loss of between \$3,000 and \$15,000 dollars. Sponsorship and Grant dollars are not listed in the conceptual budgets. These losses could be offset through reducing the scope of the events, increasing vendor fees, seeking sponsorships or grants, or a combination of the three. In Exhibit B in the staff report, the line items "Client Budget - City of Scappoose [or] Initial Budget" in each scenario (all of which are between \$20,000 and \$45,000) would be what the City would need to spend this fiscal year to implement any of the given concepts. Since these funds are not budgeted for, they would have to come from contingency. Funds that were budgeted for this fiscal year were spent on the 100-Year Celebration. Staff would like Council's feedback on the event concepts, event activities, and budget.

Brandon Treadway explained he is the President and Creative Director of Treadway Events. He went over his presentation.





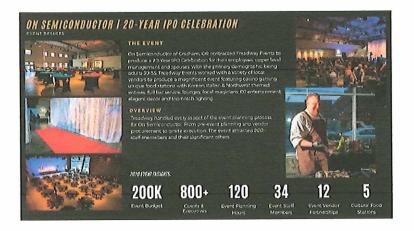
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We partnered with Trendsay Events for a promotional holiday event. Very protosalonal, and priced and great service" - Martine Bonace | YoCrean International | Portland, OR





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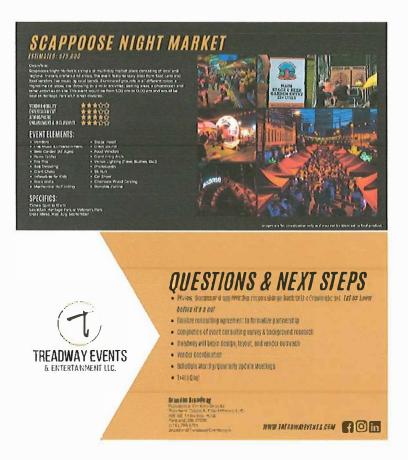


SCAPPOOSE ADVENTURE FESTIVAL



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Assistant to City Manager Isaac Butman explained on the budgets you will see a line item that states client budget or initial budget, that is the amount we would have to spend this fiscal year to do any of these concepts and currently what was originally budgeted for this fiscal year was spent on the 100-year celebration. He stated one other consideration is that since these funds aren't budgeted, the funds would probably have to come from contingency.

Mayor Burge stated with each one of those events obviously the sponsorship package would be different, he is assuming they could raise most of that money off of sponsorships?

Brandon Treadway explained as far as sponsorship funds go, they are more than open to handling and creating sponsorship promotional materials, things of that nature and managing those sponsorships. He explained when it comes to the sales outreach, that's where they would rely more on whether it be a committee or a small group that would want to take that piece on. He stated they are more than willing to bring in sponsors that they currently work with too and add to it, but they wouldn't want to guarantee that they can do that.

Assistant to City Manager Isaac Butman explained some of the cost recovery does come from the vendor fees, which they significantly reduced for the 100-year event.

Council President Greisen would love to see an event in September, because people are back in town from summer vacations and school is back in session. She would prefer a one-day event. She personally would stray away from the night market because she feels it should be a family event. She thinks a mesh between the block party and the community festival would be good.

Councilor Poling thinks having a Friday night concert and then an event all day on Saturday.

Brandon Treadway explained a Friday night kickoff is kind of the concept for the community festival or in any of the other three. He explained a lot of the cost that comes into play from the black party versus the community festival is the size of the stage and the entertainment. He explained the entertainment budget is at least \$10,000 to \$15,000 by itself, the stage is another \$7,500, so that is where a lot of that other cost comes into play. He explained there are ways to reduce the stage and talent buying costs.

Mayor Burge stated for him, he does gravitate to the most expensive one, because he feels this is one that will actually draw more people out and they'll think about how they can enjoy Scappoose and spend money in our community. He talked about sponsorships and how people want their names out there attached to great events.

Councilor Miller asked Brandon Treadway, what in his experience has the most success drawing in these sponsors?

Brandon Treadway replied it is how many people are going to want to attend these events. He explained a small-scale block party we would probably get 1,500 to 2,000 people, if we are lucky. He explained a larger event where we have a larger marketing budget as well, that is another big piece that he has included in all of these budgets compared to what they did in August, was a lot more digital marketing both local and within the City of Portland too, but really just bringing in people and making sure the event looks aesthetically nice too.

Councilor Miller asked what type of events help bring people in?

Charles Grant, Project Manager, explained of the biggest complaint they had in August was just the lack of things for families to do at the park.

Council President Greisen talked about having art activities for the kids.

Brandon Treadway explained these proposals are just ideas, they are absolutely flexible, and they can add or adjust as needed.

Councilor McHugh likes the September date, and he is leaning toward the adventure theme event. His feeling is we get a lot bigger bang for our buck for the bigger event that we put on. He really likes the theme of adventure, it has stuff for kids, it has stuff for everybody. He thinks that event would promote our community in a positive way.

Mayor Burge explained the event proposals are not including sponsorships, so whatever money the City puts in could be recouped with sponsorships.

Councilor Lesowske thanked Brandon and his team for this information. He explained his goal, when initially thinking about doing an annual event, is one that we are celebrating the people of Scappoose, with the hope of being such an attractive event that people from the outside areas would want to come and join us. His big concern for an annual event is making sure we have the right theme because he thinks that is such a valuable asset in attracting certain community members and external community members. He thinks that is going to be a vital component in how we choose to move forward because when those themes change year over year or that there isn't a very defined theme he doesn't know if the user experience is always meeting the mark. His hope would be for one day, and September seems like a great time of year. He wants to make sure that the event is unique. He explained we want to put Scappoose on the map for being who we are and Scappoose itself is our own entity, our own community. He feels if they are very strategic in this it could be a fantastic signature event for the community. He is all in support of doing something, he just wants to make sure we do it right.

Council President Greisen likes the name community festival.

Mayor Burge feels that name excludes people who don't live in town.

Councilor McHugh explained he likes the theme of adventure or explore or something that gives an idea that we are a community that has a lot of outdoor activities that people can take advantage of. He would like to see something on the bigger size, but within a one-day event.

Mayor Burge would like to go with the adventure style.

Councilor McHugh stated they have a list of sponsors from the 100-year event, and they also have a list of sponsors that they didn't call on.

Councilor Poling agrees with one day with the adventure style.

<u>Councilor Poling moved and Councilor McHugh seconded the motion that Council direct staff to</u> <u>pursue this with a one-day adventure style theme. (Motion passed 6-0). Mayor Burge, aye;</u> <u>Council President Greisen, aye; Councilor Poling, aye; Councilor Lesowske, aye; Councilor</u> <u>McHugh, aye; and Councilor Miller, aye.</u>

<u>Councilor Lesowske moved, and Councilor Poling seconded the motion that Council extend the</u> <u>meeting beyond 9:00 p.m. (Motion passed 6-0). Mayor Burge, aye; Council President Greisen,</u> <u>aye: Councilor Poling, aye; Councilor Lesowske, aye; Councilor McHugh, aye; and Councilor</u> <u>Miller, aye.</u>

City of Scappoose Promotional Videos

Public Comment (received via email)- City Council Meeting December 6, 2021

City of Scappoose Promotional Videos

Paul Fidrych, Scappoose

Thank you for on opportunity to comment; unfortunately I cannot attend this meeting.

It is great to see the City look to invest into promotions for Scappoose. Unfortunately, the City Proposal to commit \$8K-\$15K into video production at this time is premature. Videos are just a small part of a comprehensive plan that should be created first, before money is allocated toward specific projects. What is our messaging? Who are we targeting? What is the branding? How does a visitscappoose.com website, social media and youtube presence fit into this?

As I have stated previously, Urban Renewal Funds are an opportunity to rebrand our town. Along with this rebranding would come a complete plan around promotional elements that would include all the methods stated above and more. An Ad Hoc Committee made up of city leaders, business people, and creative minds should be created to tackle this project and help move us forward.

Assistant to the City Manager Isaac Butman explained you probably saw the public comments that came in today about the videos. He explained just to be clear we are not asking for Council to take official action; we are just bringing back information. He went over the staff report. At the September 7, 2021 City Council meeting, a promotional video from the Scappoose 100-Year Celebration Event was shown. During the meeting there was interest expressed about looking at how videos could be used to share all that Scappoose has to offer with a broader audience. Staff contacted Fireside Media, the company that recorded and produced the Centennial Video, and Ian Bright, a videographer that was referred to Staff. In both instances, staff requested information to explore what a video series might look like, what a project like this would require of staff and the City, how best to approach the process of developing these types of videos, and the cost for these videos. High-quality, highly targeted and well-developed promotional videos cost between \$3,000 to \$5,000 each; the total for a three-video series introducing the City and covering the topics of parks/livability of Scappoose and economic opportunities would cost between \$8,000 and \$15,000. This price variance is due to differences in production assets and processes. As production assets and timelines increase, so does cost. A larger budget allows for a more measured approach to video creation, more b-roll footage,

video from various seasons capturing a more complete picture of Scappoose, and potentially better, more compelling videos. Timelines for these projects would depend on the approach taken. If a longer, more encompassing approach is used, planning would take three to six months and be done with a small group to advise the videographer on local context and content, videos would be shot over the course of a year, and the edit and revision process would take between two and four weeks. If the City were to shoot a number of videos, tactically stretching the timeline out over a number of years could be advantageous in that this would allow momentum to build, various projects such as the East Airpark and OMIC R&D/PCC to be completed, and a higher quality video series be produced. At the lower end of the cost scale a single day is used to record video, assets in the video (such as actors, shots in different seasons, music and b-roll assets) is limited, and the ultimate product has less content available to be created from. As the price increases so do the assets and timeline. Video can be shot over a number of seasons (spring flowers, summer activities, kayaking on the channel, fall leaves and colors, potentially snow-covered Scappoose) and members of the community can be incorporated into shots deliberately instead of incidentally. Local actors can be cast to add an authentic flavor to the videos, and with more and more-targeted video available to choose from, a higher quality, more integrated and more compelling video can be created. Both of the videographer's that Staff talked to pointed to proximity to the area being one of a number of considerations. Fireside Media is a Portland based company and indicated that their close proximity would allow for lower cost returns to the area over time which could make more footage throughout various seasons available during editing. Ian Bright, who is not from Oregon, indicated that his company could do the video, but that a higher level of coordination would be necessary, and that video shot across seasons that included various filming assets would likely not be possible within the above-stated cost estimates. If council is interested in pursuing this project additional production companies would be contacted, and cost estimates sought.

Mayor Burge explained his recommendation on this is to refer this to the Economic Development Committee because they would be the one's promoting the City and this would be a good task for them. He talked about something made about OMIC that he hasn't seen. He explained parts of that could be used. He hasn't seen it and he would really like to know what happened to it.

Resolution No. 21-18: A Resolution Adopting Policy Updates to the City of Scappoose Personnel Policy Manual

Assistant to Public Works Director Huell Whitehaus went over the staff report. The City's Personnel Handbook covers the *personal* use of social media by City employees but is currently silent regarding their social media use in an official capacity. City staff began researching social media policies in July 2021, following an increased focus and utilization of social media by staff in the regular course of their work duties. The social media policy included in the attached

Resolution No. 21-18 was adapted from the League of Oregon Cities (LOC) model policy and City of Portland's social media policy. In addition to the new social media policy, the City's insurance provider (CIS) has provided four recommended personnel policy updates which have been included with the attached resolution – Holidays and Floating Holidays, Hiring of Relatives, Religious Observances Leave and Accommodation Policy, and a Weapons Policy. Please see the attached Exhibits for the current and proposed language updates to the Personnel Handbook. Please note that the policies – included as Exhibits B through F of the staff report– are subject to changes in format in order to integrate the updates into the current handbook. He explained staff recommends that City Council adopt Resolution No. 21-18 as presented.

Councilor Lesowske asked about Exhibit E, section 3, bullet 5, where it states photos and videos of law enforcement officers should not be posted without written permission. He asked why specifically law enforcement officers?

Legal Counsel Peter Watts replied the original purpose of this language is about body camera footage and there are jurisdictions that have had issues where people have turned in several public records request as well as jurisdiction of where they have affirmatively posted it on it's just hours, and hours of footage and so the idea with something like this is it comes down to the officer's safety and just to ensure we are following public records laws. He explained there has been some different legislation that has been proposed. He thinks the thought is we are going to have to revisit this in a year or two and hopefully the legislature provides more guidance for issues related to the police and body cams and all of that. He explained their hope is staff would pause before posting any pictures.

Councilor Lesowske talked about HH. Weapons on City of Scappoose Premises Policy.

Interim Police Chief Davis talked about this and ORS for public weapons in a public building.

Councilor Miller asked if the proposed policy aligns with the ORS?

City Manager Rains replied this is verbatim the recommended edition from CIS.

Mayor Burge explained when he reads the draft, he reads it that City employees are prohibited from having weapons on City property. He explained if an employee has a CHL he doesn't think we should prohibit them from coming onto City parks or City property on their own time exercising the same rights that the other citizen would have. He explained when they come to work, it is a different story.

Legal Counsel Peter Watts explained this is language that was developed by our insurer that our insurer asked us to adopt.

Public Works Director Dave Sukau explained the one thing they do have at Public Works is oncall staff and some of those are avid sportsmen who may go out hunting for the day and have that bow or rifle in their vehicle but get called out, is there really a policy that they have to drive

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to their home, wherever that may be, and them report back to work. To him that is a little bit of an issue that it can't be in their vehicle on the premise.

Mayor Burge stated if it is secured in their vehicle. He explained most of us went to high school where half the kids with pickup trucks had their rifles in the back of their trucks.

Council President Greisen asked Mayor Burge if this is something he would like some revision to and then have it brought back?

Mayor Burge replied he would like to see a revision that clarifies that this is when they're at work and maybe there's got to be a way that it says they have to have it secured in their vehicle because we need to recognize that maybe someone could get called in that was off hunting and doesn't have the ability to go by their house first.

Councilor Miller explained rather than Council try to decide what the language means maybe we should give it back to staff to clarify and have them bring it back.

Mayor Burge explained this will come back to Council at the next Council meeting.

2021 Legislative Appropriation for Local Infrastructure

City Manager Rains explained this is just a quick update of the \$10,000,000 that was awarded by the Legislature, what projects will be covered with those funds and just provide some context around the timeline and effort it is going to take on behalf of staff.

Assistant to Public Works Director Huell Whitehaus went over the staff report. He explained during the most recent session of the Oregon Legislature, senators and representatives worked with municipalities to identify water and wastewater infrastructure needs that could be funded with pass through dollars from the State's ARPA allocation. When asked by Senator Betsy Johnson's office, City staff responded with a funding request amounting to \$10 million worth of water and wastewater infrastructure projects that are critical to the City's short-term capital improvement needs. Pursuant to Section 196 of enrolled House Bill 5006, the legislature appropriated funds to fulfill the total funding request for these projects. Out of the 48 municipalities that received direct funding from the legislature, 12 received an amount in excess of \$10 million, including the City of Scappoose. The funded projects are listed in the table below:

Project	Department	Planning Estimate
New Headworks and Grit Chamber	Wastewater	\$2.2 M
Smith Road Pump Station	Wastewater	\$0.9 M
2.0 MG Reservoir (Keys)	Water	\$4.4 M
Basalt Well	Water	\$2.0 M
Miller Road Treatment Plant R&R	Water	\$0.5 M

These projects – each of which are identified in the respective master plan – are critical to the City's water and wastewater operations. These funds are expected to decrease reliance on future rate increases and borrowing. Business Oregon is the state agency that will oversee and administer the funds on a project reimbursement basis. At this juncture, City staff is anticipating a final spend-by date of December 2026, which leaves the City with exactly five years to fully deliver the above-mentioned projects. It is important to note that 48 municipalities received special appropriations from the Oregon Legislature, in addition to the standard ARPA allocations that each city and county received – this has had a significant impact on the availability of engineering consultants and could impact the future availability of construction contractors.

Next Steps

• Staff to complete and submit project forms to Business Oregon for review. Two of the project forms were submitted in late November.

• Business Oregon anticipates having grant contracts prepared by early February 2022.

• Staff exploring best methods of contracting and project management to ensure on-time delivery and maximize the funds.

Project Details

1. New Headworks and Grit Chamber – The existing headworks and influent pump station have both capacity and condition issues. Currently there is no grit removal system which causes inert materials to accumulate in the aeration basin and infiltrate downstream processes. The wet well is undersized, and the existing headworks does not accommodate expansion of the screens to add redundancy.

A new headworks building and grit chamber will be constructed to provide this redundancy. The headworks will include two channels fitted with mechanically cleaned screens and a screenings washer compactor. The screens will be designed to improve access for maintenance activities, and the channels will be fully redundant for 20-year (2043) peak instantaneous flows. Outside of the headworks, a grit chamber will be installed to remove inert material from the process stream.

1 Facilities Plan Update (March 2018), City of Scappoose, p. 4-2.

2 Collection System Facilities Planning Study (February 2021), City of Scappoose, pp. 2-3 to 2-4. 3 Water System Master Plan Update (January 2020), City of Scappoose, p. 2-2. 4 Water System Master Plan Update, *supra*, p. 8-12.

2. Smith Road Pump Station – The City's recently adopted Wastewater Collections System Facilities Planning Study (CSFPS) examined the future conveyance needs of the system to meet increased demand that will be driven by population growth and a forecasted increase in commercial and industrial development. The Smith Road Pump Station (SRPS) is the largest of seven pump stations in the City's wastewater system – thus serving as a critical component for conveying wastewater from the northwest region of the City to the treatment plant. During the development of the CSFPS, several deficiencies were identified with the existing pump station. Deficiencies include: (1) 20-year-old pumps are nearing the end of their useful life; (2) small operating volume and nearing capacity; (3) access hatch is heavily corroded; (4) confined space entry required to access and maintain the pump and motor equipment – a strain on limited wastewater staff; (5) excessive grease buildup resulting in overflowing; (6) no pre-screening capabilities.

3. 2.0 MG Keys Road Reservoir - The City's Water System Master Plan Update (WSMPU) forecasted the community's water production and consumption needs over a 20-year planning horizon (2018 – 2038). The City's water demand is projected to double by 2038. Demand is projected to be driven both by rapid population growth as well as economic development driven by the addition of buildable industrial land at the Columbia Commerce Center in Scappoose city limits.

In order for the distribution system to meet this projected demand, additional water storage will be required. Approximately 3.67 million gallons (MG) of storage is currently available between four reservoirs. A 0.2 MG reservoir built in 1947 at the Keys WTP is not being used pending seismic evaluation. Two of the reservoirs currently in service were constructed in 1967. The remaining two reservoirs in use were constructed between 2003 – 2004.

To meet future water storage needs, the City will develop a new two (2) MG reservoir on the Keys Road Water Treatment Plant (WTP) site, creating a third low zone reservoir at the site. The reservoir costs include site work, a structure, mechanical and electrical equipment, and yard piping. No land or piping to connect to the distribution system is included in the costs.

4. Basalt Well – The objective of the Basalt Well Project is to provide the residents of Scappoose with a source of groundwater that will diversify its water supply. Diversification will allow the City to rely on a more dependable source (groundwater) and move away from using its existing surface water source, which has experienced declining flows in the summer, when demands are highest – an issue that will be exacerbated by climate change. Groundwater appropriated from the basalt aquifer will also improve the City's water resource resiliency by providing a source that is not influenced by short-term climate events (i.e., turbidity spikes or low flow during droughts). A basalt well sited at the City's existing water treatment plant will provide much-needed additional water supply at a location that reduces the impact on and interference to the City's existing alluvial wells. Water from the basalt well will be conveyed directly to the existing treatment plant (which has available treatment capacity) before being delivered to City customers.

5. Miller WTP Repair and Replacement – Repair and replacement improvement projects consist of life safety, rehabilitation, and seismic upgrades to existing Miller Road WTP facilities. These projects include procuring critical spare parts, injectors, metering pumps, control valves, SCADA refinements, incorporating spill containment, building a new backwash basin, and installing an oxidation/reduction potentiometer sensor.

Council President Greisen thanked staff for the update.

Councilor Lesowske stated kudos to you Alex, because in speaking with Senator Johnson, she said that you worked tirelessly to get the information that she needed, and it was probably you and your team, to be able to put Scappoose in the position to be able to secure these funds. He stated this is huge for our ability to move forward with this work. So thank you all!

Announcements – information only

Calendar

Mayor Burge went over the calendar.

Updates: City Manager, Police Chief, Councilors, and Mayor

City Manager Rains explained the City has hired a new intern. The new intern is NJ and is from the community and he did a little bit of work for the City and now he is in the MPA program. He will be interning with the Planning Department primarily to help with the 50-year plan and some other small projects. He will be starting in January.

Interim Police Chief Davis reminded everyone to come out Saturday for Donut Day, it is from 7am to 11am, here at the Police Department. He explained we are going to have 250 dozen donuts and all money and food donated will go to the local food bank.

Councilor Miller explained he thought the work session was informational, but he is more concerned now than he was before. He explained there were a lot more questions that he wanted to be able to ask to illustrate some of the concerns that he has. Unfortunately, an hour went by very fast. He just wanted to point out that as you know the 911 District's Federal Engineering came back with four different concepts and he doesn't know how they arrived at those concepts, it doesn't make sense to him. He explained Codan actually did suggest a P25 digital system, so why those maps are not on there is one of the questions that was in Chief Davis's list. He explained what was included doesn't really make sense. He wanted to go over alternative three, which is join the CRESA system, we are looking at 7.2 million dollars in user fees, it is probably more than that over 20 years and then there is maintenance fees that include the use of CRESA's core that amount to about 5.9 million over 20 years. He explained WACO which is the Washington County System is about the same 6.4 million in user fees over 20 years and WACO maintenance and use of their core amounts to 9.2 million over 20 years and he would be very shocked if they even kept their system for 20 years. He explained in contrast, in Umatilla Morrow County, he talked to Sean Halsey their radio system manager, and he told him that they put in a fourteen site trunking state of the art system for 5 million dollars for all of the equipment, including the cores. He really does hope at the end of the day, whatever this looks like that the proper engineering is done to identify different technologies that we actually need to be on because that has not been done. He explained the RFI did not

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establish that. He stated there are just so many other things that need to be validated that have not been validated. He stated he is just extremely concerned about this.

Council President Greisen thanked the public for being active in our community and attending tonight's meeting and listening in online. She loves to see people involved and interested. She explained last week she was able to attend, with her family, the Watts House lighting, saw City Manager Rains there, Dave Sukau and Mayor Burge. She thanked Public Works for helping get that all organized, it was great. She explained she is settled with 911 in the discussion that happened tonight. She thinks that we need to allow the process to happen. She explained our User Board Representative here and the Fire District was present this evening and it seems that they have submitted their questions and they are waiting for a response, trusting that process and making sure, as Interim Police Chief Davis said, he is not going to promote a system or something on a ballot if you don't believe in it and we can run with that. She explained one of the community members spoke during public comment about the City not addressing the idea of contract policing with the Sheriff's Department, she will address it. She is not for certain that coverage is better by what the Sheriff's Department can provide. She has had conversations with our staff in trying to figure out what we can provide and what they can provide, and she is also very concerned that Councilor Haugen is speaking to other jurisdictions and seeking information about this contract policing. She hopes that he is speaking in a personal capacity and not representing the City or this Council and that if Sheriff Pixley does want to pitch an idea to the City that he comes to Council and pitches this idea and talks to them about it. She explained at the next meeting during the work session she will be stepping out of that about halfway through to be able to make a public comment at the School Board Meeting to just give them kind of a wrap up, as the School Board Liaison, of the work that Council has done with the City staff and the School District this year.

Councilor McHugh thanked Alex for all the good work on the legislative appropriations. He thanked Chief Davis for all the questions he developed. He explained because those questions were there it gave some order to what they were doing. He explained the Watts House had a very successful fundraiser and in addition this Saturday they will be having a Holiday Market. He explained he thinks branding is very important and he doesn't know how we are going to get around to that but at some point, he thinks it is really critical at this stage for our City to develop and identity that we can really be proud of. He explained appreciates Council President Greisen bringing this up, because he does think it is important that we do at least address what has been brought to our attention by Robby and contract policing. He is not sure exactly whether that is the right thing to do or not, but he does think it might be something that we want to take a look at. He stated we should at least address it and either say we do want to take a look at it or we don't want to take a look at it and not just let it kind of float around out there. He would hope at some point we could take a look at that. He does believe that Sheriff Pixley did try to get on the agenda for our meetings.

Mayor Burge replied no, he just wanted to show up. He didn't request to be on the agenda.

Councilor McHugh replied, he guesses he heard differently.

Mayor Burge explained his number one concern with the County Sheriff's Office is capacity. He explained when you look at other cities that have done this, they are in larger counties with larger sheriff offices. He explained 350 deputies in Washington County, 590 in Multnomah County, and comparable in Clackamas County, so over 1,000 in those three Counties and that does include jail staff. He explained Columbia County has approximately 8 road deputies, yet we have a Sheriff who is saying and telling people there would be better service. He asked, exactly who is the better service going to be provided to? He explained he would be more in favor of us going to the County and saying for this amount of money we'll hire a couple more officers and we'll take over a larger patrol area and provide that service to those people, but the County doesn't have that money either. He stated he is not opposed to doing a study either, but he thinks the study would have to look at that capacity but also let's look at what if we did something where we enlarged our service area for policing and the County could pay for it. He explained there is a shortage of officers everywhere and we are looking at it and we are addressing it. He thinks that it deters hiring a new chief if we're currently saying let's do contract poling, he wouldn't even bother to apply. He thinks we should get the new chief and then study it with the new chief. He stated let's look at it from both sides.

Adjournment

Mayor Burge adjourned the meeting at 9:43 p.m.

Mayor Scott Burge

Attest: Susan In Bleves

City Recorder Susan M. Reeves, MMC