



SCAPPOOSE
Oregon

MONDAY, OCTOBER 17, 2022
CITY COUNCIL
WORK SESSION – PCC/OMIC – 6:00 pm

Mayor Burge opened the work session at 6:00pm.

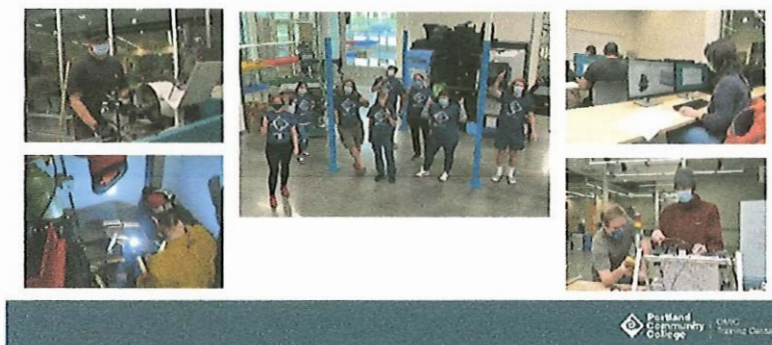
Present: Mayor Scott Burge; Council President Megan Greisen (arrived at 6:12pm); Councilor Josh Poling; Councilor Brandon Lesowske; Councilor Pete McHugh; Councilor Tyler Miller (arrived at 6:52pm); Councilor Jeannet Santiago; City Manager Alexandra Rains; Assistant to City Manager Isaac Butman; City Recorder Susan Reeves; Legal Counsel Peter Watts; and Planning Department Intern NJ Johnson.

Remote: Kim Holmes; Karen Sanders, Dean for Advanced and Applied Technologies with PCC (left at 6:25pm); and Francois Wevers, with the PCC OMIC Training Center (left at 6:25pm).

Assistant to City Manager Isaac Butman explained Council had requested work sessions with agency partners and other organizations in the area to get updates on what they have been doing related to Council goals and kind of what's been happening throughout the year. He explained tonight we have representatives from PCC and OMIC to give updates on what they have been working on.

Francois Wevers and Karen Sanders went over their presentation.

**Portland Community College
OMIC Training Center**



Oregon Manufacturing Innovation Center

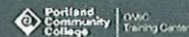
OMIC R&D

- Hosted by OIT
- 3 Research Universities & 40+ Industry Members
- Applied Research: Machine Manufacturing & Additive Manufacturing



PCC OMIC Training Center

- Hosted by Portland Community College
- Community & Industry Partners
- Workforce Training



OMIC Collaboration

- Northwest STEM HUB
- Columbia County School Districts
- Portland Community College

- Oregon State University
- Oregon Institute of Technology
- Portland State University

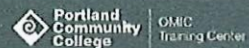
- OMIC R&D
- Vigor Industrial
- Boeing
- OMEP
- Oregon Tool
- Evraz
- Rightline Equipment
- ALIGN Precision
- Cascades Tissue Group
- Oregon Aero
- Columbia Steel



- US Department of Labor
- State of Oregon
- Columbia County
- City of Scappoose

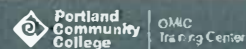
- Northwest Oregon Works
- Oregon Employment Department
- PCC Community & Workforce Development

* Lists are not comprehensive

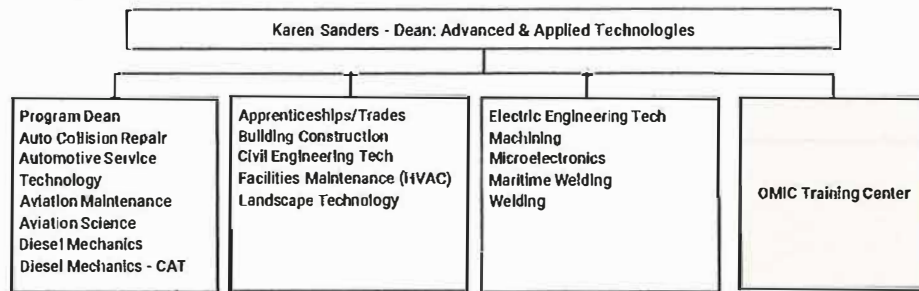


OMIC Training Mission

To inspire, enable, and employ a skilled manufacturing workforce through industry-driven training that meets the current and future needs of young people, jobseekers, and employers.

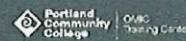


OMIC & PCC



PCC OMIC Training Center Programs

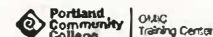
- On-Ramp to Manufacturing
- Pre-Trades for Advanced Manufacturing
- PCC CTE Credit Programs
 - Machine Manufacturing Technology
 - Welding Technology
 - Computer Aided Drafting and Design
- Mechatronics
 - Non-credit classes & certificates
 - Incumbent workers/Upskilling
- Adult Basic Education
 - Foundations of Math 2
 - Advanced Integrated Reading & Writing
- Community Education
 - Welding
 - First Aid/CPR



Columbia Works Internship Program

July 11 -- August 18, 2022

- PCC, OMIC R&D, NWRES, Scappoose, St. Helens & Vernonia High School
- 6-week, paid summer internship program; three tracks
 - Mechatronics (PCC OMIC)
 - Additive Manufacturing
 - CNC Programming
- Industry Mentors
- Weekly Industry Partner tours:
 - AUGN Precision, Cascades Tissue Group, Western Machine W., Daimler, Composite Universal Group (CUG)
- Thank you to our Industry Partners sponsoring a student: **\$15,000**
 - Oregon Tool, AUGN Precision, Cascades Tissue Group, Calbad Metals (2 students)



Join us for Manufacturing Day on October 7th, 2022

Events will be held at OMIC R&D and
PCC OMIC Training Center

School Hours from 10:30am-2:30pm

Community Time from 2:30pm-3:15pm

To register as a vendor or sponsor visit

<http://bit.ly/ws/rDsl>

To register as a school visit

<http://bit.ly/ws/rDCg>

Bus and substitute coverage is available

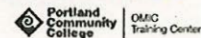


Manufacturing Day

Friday, October 7, 2022



- > 287 students attended
 - 62 middle school
 - 7 school districts
- > 44 industry table hosts at
PCC OMIC & OMIC R&D
- > 700 slices of pizza!



PCC OMIC Industry & Community Engagement

Industry Workforce Promotion	Curriculum/Program Development	Educational Support
OnRamps to Manufacturing	Pre-Trades/Pre-Apprenticeship	High School/PCC Advisory
Manufacturing Day	Apprenticeship/ JATC	Equipment/Material Donations
Internships	Trade Certificates (machining, welding, Mechatronics, and CADD)	Instructor Externships
Job Fairs	Customized Training	Scholarships/Sponsorships
Field Trips	Credit / Non Credit Integration	



OMIC Training Center Programming What's Next?

Grant opportunities

- Future Ready Oregon Workforce Readiness Proposal
- Collaboration with OMIC R&D: AR/VR
- National Science Foundation S-STEM grant: Proposal due in December
- PGE Foundation Outreach Grant

New Programming Exploration

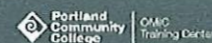
- Pre-Trades for Construction
- Other PCC Credit Programs
 - General education (math, writing etc...)
 - Aviation Maintenance ??
- Expanded opportunities for short term incumbent worker training
- Expanded Community Education offerings



PCC OMIC Training Center Follow Us



LinkedIn



Councilor Santiago stated she is happy to have this type of programming in our area and she thinks it supports the future of great paying wages in our community.

Councilor Lesowske asked what are the current enrollment fulfillment for the OMIC programs here in Scappoose?

Karen Sanders replied the overall enrollment at PCC and many other institutions of higher education is going down. She explained however if you really dig down into the data, the career technical program enrollment across the college is actually up and continuing to go up and that includes welding, machining, other programs where there are connections to really good living wage jobs. She explained she doesn't have specific numbers off the top of her head, but she is happy to send them out and share them with Council.

Councilor Lesowske replied he would be interested in those numbers in addition to knowing how many students have a zip code in Columbia County. He also talked about getting more information on how we can reduce the barriers for enrollment for local students of all ages, so we can get that out to community members. He explained we have a lot of community members who do have interest in the trades. He thinks giving them information to say they can easily transition into this local program that will hopefully provide not only living but family wage jobs for them in the future. That is definitely what we want to be able to produce and also be a support mechanism for PCC to get this information out. He asked for that information to be provided to City Manager Rains.

Mayor Burge explained regarding OMCI with the RD and PCC portion of it, he had the honor to be with the original group that went over to Sheffield to look at it and see the possibility and work with the teams to bring it to reality. He explained it is probably one of the biggest things that he will look back on, what the City, the County, the State, Senator Betsy Johnson, PCC, Oregon State, Portland State, Oregon Tech and the Governor's Office did for Columbia County. He is really happy and excited that this is here and is looking forward to its growth and its future. He thanked them for the information.

Work session ended at 6:25pm.

WORK SESSION – Psilocybin Restrictions – 6:30 pm

Legal Counsel Peter Watts explained some of the challenges that we have around these regulations is that they were based off of the marijuana regulations, but it is really not apples to apples. He explained there is a lot of uncertainty about exactly how cities can regulate this. He explained what we have done is we are erroring on the side that yes, we can regulate it and that if we thoughtfully pass some health and safety regulations. He explained the other piece they thought was important was to try to provide people with a visual. He explained under the current regs as they are being proposed is where could these facilities be located or where would they be prohibited. He stated again, the Statutory scheme on this mirrors the marijuana in that it's up to the State to do the initial compatibility for a location.

City Manager Rains explained she would just point out that again working under the assumption that we can do time, place, manner restrictions and staff did put those together for Council. She explained it did take a group, but NJ is here this evening to walk Council through the staff report and just explain what staff is proposing. She explained we think there are some, like what Legal Counsel Peter Watts talked about, simple safety and keeping the community happy and functioning while these roll out, if they do come to Scappoose.

Planning Department Intern NJ Johnson went over the staff report. At the August 8, 2022 City Council meeting, Council unanimously voted to direct Staff to bring back options for reasonable regulations of psilocybin service centers above and beyond ORS 457A – Psilocybin Regulation. Section 475A.530 provides that City and County governments may adopt ordinances that impose reasonable regulations on the time, place, and manner of psilocybin service centers in

their jurisdictional limits. Under Section 530, ORS 475A (Exhibit A of the staff report) lists the areas where local governments have the authority to enact reasonable time, place, and manner regulations. As listed in the Statute, local governments may enact ordinances to regulate the following elements of psilocybin service centers:

- a) Reasonable conditions on the manner in which a psilocybin product manufacturer that holds a license issued under ORS 475A.290 may manufacture psilocybin products;
- b) Reasonable conditions on the manner in which a psilocybin service center operator that holds a license issued under ORS 475A.305 may provide psilocybin services;
- c) Reasonable limitations on the hours during which a premises for which a license has been issued under ORS 475A.210 to 475A.722 may operate;
- d) Reasonable requirements related to the public's access to a premises for which a license has been issued under ORS 475A.210 to 475A.722; and
- e) Reasonable limitations on where a premises for which a license may be issued under ORS 475A.210 to 475A.722 may be located.

Analysis: Passed by the People of Oregon, Measure 109 tasked the Oregon Health Authority with the rulemaking authority over the use of psilocybin in Oregon. ORS 475A provides existing regulations for this as well. The City of Scappoose may not enact regulations on psilocybin service centers which are in conflict with or have been addressed by the State of Oregon. Using the structure and language of SMC Chapter 5.06 – Medical Marijuana Facilities (Exhibit B of the staff report) and an ordinance from the City of La Grande enacting time, place and manner regulations of psilocybin (Exhibit D of the staff report), Staff is proposing the following regulations:

Under the authorization of ORS 475A.530 sec. (a), Staff recommends requiring psilocybin service centers to be licensed by the Oregon Health Authority, as the licensing body under Measure 109 and ORS 475A. Staff also recommends prohibiting remnants and by-products of psilocybin products that are manufactured on-site from being disposed in the facility's regular refuse container and prohibiting the storage of psilocybin products outdoors or in non-permanent structures (e.g. trailers, tents, and motor vehicles). These measures drastically reduce the possibility of someone consuming psilocybin products outside the advice, oversight, and care of a licensed psilocybin service center operator. Furthermore, Staff recommends requiring filtration and ventilation mechanisms which are adequate to keep psilocybin-related odors on the premises of the service center. With the guidance of Legal Counsel, Staff does not recommend that the City regulate the manner that operators of psilocybin service centers provide services. Such restrictions are largely preempted by State statute or will become preempted by the administrative rules the Oregon Health Authority releases. Under the authorization of ORS 475A.530 sec. (c), Staff recommends allowing psilocybin service centers to open no earlier than 10:00 am and close no later than 8:00 pm. This mirrors the City's current standards for medical marijuana facilities under SMC 5.06 – Medical Marijuana Facilities (Exhibit B of the staff report). Under the authorization of ORS 475A.530 sec. (d), Staff recommends prohibiting the use of walk-up or drive-through windows and requiring visual screening between the interior and exterior of the center. These measures protect the privacy and dignity of persons seeking psilocybin services and treatment as well as employees of the service center. Additionally, Staff recommends requiring lighting in order to advance the safety

of customers and employees of the service center. Under the authorization of ORS 475A.530 sec. (e), Staff recommends only permitting psilocybin service centers in Commercial and Expanded Commercial zones. Furthermore, Staff recommends prohibiting psilocybin service centers from operating within 1,000 feet, measured from the property line, of a public or private school, a public park, a public library, a licensed childcare facility, or another psilocybin service center. Mimicking the City's regulations of medical marijuana facilities (Exhibit B of the staff report), these measures eliminate the presence of psilocybin service centers in spaces where children/minors frequently gather. These measures would also eliminate "cluster" areas of several psilocybin service centers. See Exhibit C of the staff report for a map of eligible and prohibited areas for a psilocybin service center under these place regulations. The recommendations above are arranged and articulated in Code format in Exhibit F of the staff report. If adopted, the proposed regulations would create SMC Chapter 5.07 – Psilocybin Service Centers. The list of proposed regulations was prepared by Staff in consultation with Legal Counsel. Fiscal Impact: There is no revenue impact since the City cannot collect taxes from the sale or use of psilocybin. By installing regulations, staff time will be required to review conformance with City regulations.

Councilor Poling stated most of this has to do with the actual centers. He asked is there anything in the Legislation that has to do with manufacturing?

Legal Counsel Peter Watts replied there is so much about this that is undefined. He explained as far as where it can be manufactured, we're not sure, and it's Federally scheduled, and we are the first State to do this.

Councilor McHugh explained he feels if we can limit this as much as possible, that would be in the best interest of our community.

Legal Counsel Peter Watts explained this was first rolled out in July. He explained he has never seen anything like this. He explained he really feels completely unqualified to advise on the legal risk because the Statutes are so internally inconsistent and there are sections that are so ambiguous that he doesn't even know what they mean.

Council President Greisen explained she just wants to clarify that a couple of months ago they came together as a Council and had the opportunity to make a decision to put this on the ballot for November and as a Council we chose not to do that because previous election had shown that it was a majority yes in our County and specifically in Scappoose voters were a big yes for this. She explained because Council didn't move to have anything on the November ballot this is kind of where we sit, supporting what the voters voted for.

Legal Counsel Peter Watts explained the voters both in the County and in the City voted in favor of this two years ago. He stated this was rolled out, he thinks, less than a month before the deadline in order to thoughtfully put this on the ballot. He explained even writing a ballot title, given the ambiguity associated with the proposed Statutes, he thinks would have been really

difficult for staff to do. He explained Council did recognize that voters of the City had voted in favor of this two years ago.

Council President Greisen asked because we missed that opportunity, where do we go from here, if we don't feel comfortable with the State having no sort of idea what to do and then come January 1, we are presented with someone who wants to open a business?

Legal Counsel Peter Watts replied he thinks one of the questions is why would the State be able to say that we can't regulate an industry within the City.

Council President Greisen asked can make this tighter than what staff presented tonight?

Legal Counsel Peter Watts replied yes.

Councilor Santiago stated her concern is that this is very vague. She stated "reasonable" makes her uncomfortable. She stated another thing is the 1,000 feet from any type of private schools, library or childcare facilities, and so forth, that is less than three or four blocks. She asked if Council could cap on how large the facilities can be?

Legal Counsel Peter Watts explained we can look at the different zones where this would be allowed. He explained one of the things staff has discussed is if Council wanted to go with even more prescriptive than we already are, just limiting it within the commercial zone and then again looking at the map and looking at the location. He explained those are the types of land use based decisions that we can make in order to make it more prescriptive.

Councilor Lesowske asked NJ when he was looking into this was there any information on potential service centers wanting to offer clients an outdoor experience? He asked if this was to take place, is there a way for us to create language that ensures that this would only take place inside buildings?

Planning Department Intern NJ Johnson replied yes, there is language that we would provide to make that more clear.

Councilor Lesowske explained he appreciates that in areas that you put in the language's psilocybin service centers and the manufacturing of psilocybin products. He would also add distribution in there. He explained staff could probably go back to the medical marijuana policies that have been produced to look at all the different touch points, so we are listing it out extremely clearly because each of these have different functions. He knows there is a lot of questions in regards to this as a potential service for those that are in need of it. He explained he has worked very closely with our Veterans that have come to him and spoke about this particular subject matter. He explained currently the VA has five different studies that are taking place to address depression, PTSD, and other mental health conditions and how this could be a potential treatment option for those that have served our Nation and that are coming back and needing help. He feels there is an actual medical necessity that is being

addressed and being able to provide a service and a treatment to those that are in need of that. He stated so as we look at addressing mental health crisis in the United States, he would hope that we would come with an open mind and ensure that we are not turning our backs on what could potential be something that helps or saves many of the people that are faced with mental health and traumatic issues in their point and life today.

Councilor Poling explained he is definitely in favor of just tightening up the restrictions. He has some concerns about the leeway areas and the laws and rules. If we can tighten them up more, he would be in favor of that personally.

Legal Counsel Peter Watts explained we can always get less restrictive as more information comes to light. His general advice on anything land use regulated is that it usually makes sense if we're going to be restrictive or less restrictive to be more restrictive up front because if you are less restrictive up front and it's not the outcome that you look for, than anyone that's already in is a pre-existing non-conforming use.

Council President Greisen explained she would like to see a change in the distance between public spaces and schools. She thinks there is a distinct difference between purchasing alcohol and purchasing marijuana rather than consuming it on the premises. She knows that we don't know how long it stays in the system or effects that it has on someone that exits the facility. She would like to see a change in the distance to those areas.

Planning Department Intern NJ Johnson explained what staff can do, if it will be helpful, is bring back a couple of mock maps showing what a 1,000 feet would look like, 1,250 feet, 1,500 feet, and then have all of those as a visual to show where it would be allowed, to help Council make a decision.

Legal Counsel Peter Watts explained what staff can do is look at some reasonable regulations, map those out, figure out what those look like and bring them back and then as OHA clarifies what we can do and hopefully as Legislature clarifies what can happen and as we learn more about the benefits and the burdens associated with the facilities, we can then take a look at this down the road and have a discussion about what to do.

Councilor Santiago asked can we also look at the size of the facility? She asked can we cap it into a certain size?

Legal Counsel Peter Watts replied he thinks we could, staff will take a look into that.

Councilor Lesowske asked can we also add faith-based organizations to the listing so they can look at the map including that.

Legal Counsel Peter Watts replied staff can look into that also.

City Manager Rains stated just a reminder we want to preface this by saying that we will bring all this back, but it has to go into effect before January 1st, if you want to do it otherwise it goes in with nothing.

Mayor Burge adjourned the work session at 6:58pm.



Mayor Scott Burge

Attest:



City Recorder Susan M. Reeves, MMC