



SCAPPOOSE *Oregon*

MONDAY, MAY 1, 2023
CITY COUNCIL

WORK SESSION WITH PLANNING COMMISSION ~ PARKS MASTER PLAN UPDATE, 6PM

Mayor Backus called the work session to order at 6:00 pm.

Present: Mayor Joseph A. Backus; Councilor President Megan Greisen (arrived at 6:28pm); Councilor Tyler Miller; Councilor Kim Holmes; Councilor Andrew Lafrenz; Planning Commissioner Bill Blank; Planning Commission Rita Bernhard; Planning Commissioner Monica Ahlers; City Manager Alexandra Rains; Legal Counsel Peter Watts; City Recorder Susan M. Reeves; Assistant to Public Works Director Huell Whitehaus; Public Works Director Dave Sukau; Consultants from MIG Darci Rudzinski and Ryan Mottau.

Remote: Assistant to City Manager Isaac Butman; and HV (joined at 6:05pm).

Darci Rudzinski and Ryan Mottau went over the presentation.



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Process and deliverables



Annual Town Hall Meeting

- Shared updated vision, mission and goals
- Proposed an updated parks system map
- Identified recommended improvements and new amenities at each park property
- Discussed funding and community priorities



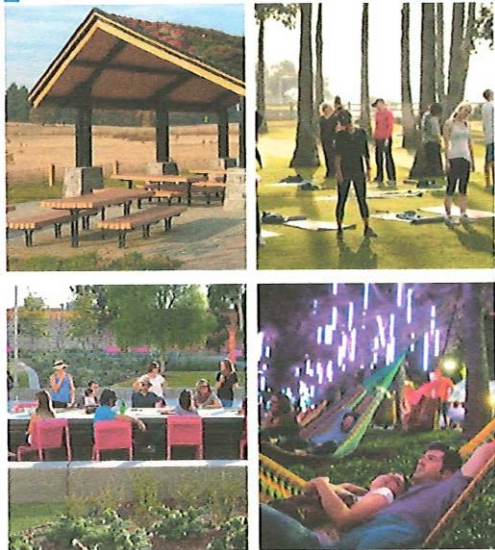
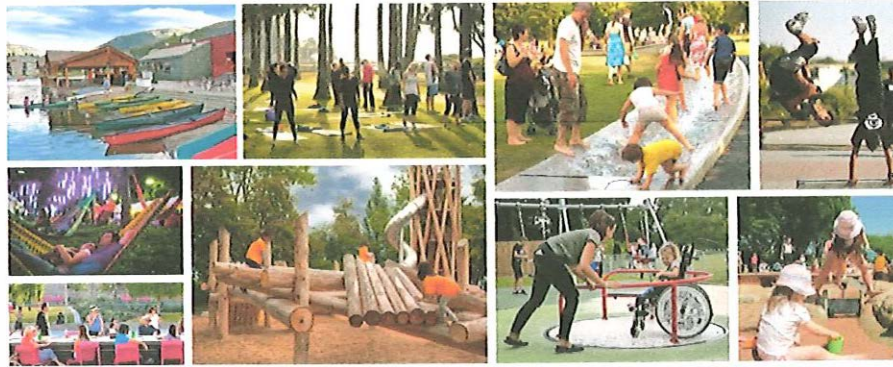
Vision

Scappoose is a growing community where quality parks, outdoor recreation, and connections to nature support community livability and small-town charm.

Mission

Scappoose manages and maintains parks, outdoor recreation facilities, and trails to provide a diversity of recreational opportunities and facilitate community events, sports, and play for all residents.

Park Site Possibilities

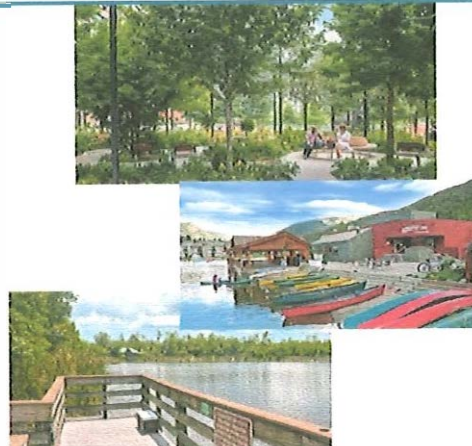


Park Site Possibilities

- New facilities and amenities listed for each park/property in the Site Recommendations
- Reviewed with and revised by SPRC
- Presented at the Annual Town Meeting
- Further refined with City Staff input (ongoing)

What did we hear?

- Focus investment on one site at a time
- Add features to existing parks and new trails
- Aim for investment above the current level of funding
- Grabhorn Property or Chapman Landing are good places to focus investment



Darci Rudzinski asked Council if what they heard at the Annual Town Meeting seem to ring true, and are they on the right track as far as City priorities? She asked if there is anything they need to kind of be careful about as they go forward. She is hoping to get Councils feedback.

Mayor Backus explained he was at the Annual Town Meeting and has been at most of the Park and Rec meetings and that is the sense he gets, in addition to what he has heard on the streets. He does see with Grabhorn Park there are some time constraints with matching grants and some funding considerations that he would like to take into consideration. He was surprised at Chapman Landing how many people really want to access the water, so he would be a little more interested in what can be done, and what are our options. He does sense that Grabhorn is the next park that we really want to focus on, but also, he noticed that there is a lot north of town and there's not as many things south of town and it seems like a lot of residential housing growth is starting to move south and it is a lot longer walk to get to those parks. He is really seeing the dog park discussion a lot. He explained it would be nice to know where you can and cannot put dog parks.

Councilor Holmes stated continuing on the dog park theme, up off Keys where we have one of the water treatment plants, we kind of have an informal dog park area and so she doesn't know what our ability or what we have done to kind of look at maybe more formal locations. She agrees that Chapman and Grabhorn are the top priorities and potentially really would offer a whole new range of recreation to our inventory. She thinks the summary of the Town Meeting was spot on.

Mayor Backus talked about community gardens and disc golf and possibly leasing land.

Darci Rudzinski explained the site recommendations document that they are working through with staff and that the Scappoose Park and Rec Committee has looked at a couple of different times now does have some recommendations like that, again they are still very much in the works and there's no cost estimated associated with that. She explained in regard to the disc golf there really isn't enough land to do a full-blown course but there is for a short course particularly if you make it a combination of Veterans and Grabhorn. She explained as far as the dog park they have focused more on existing parklands and less on the opportunities for finding other publicly owned land to have that or partnerships with landowners or other entities.

Mayor Backus explained he would like to know what can be done at Vista and what the opportunities are up there.

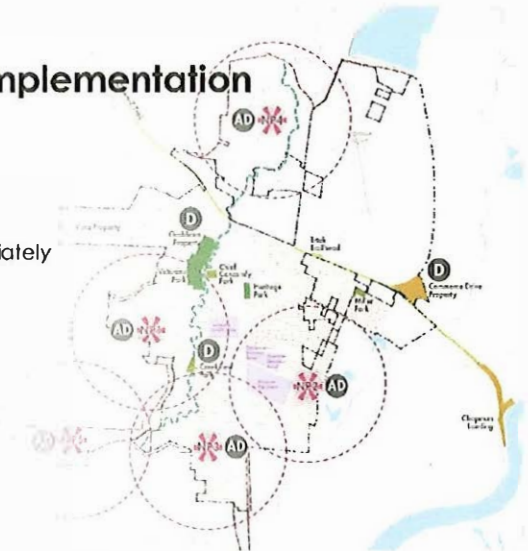
Darci Rudzinski talked about the City's long-range plan for Vista that envisioned nature trails and there was some cost estimating done as part of that.

There was a discussion on tying parks together with walking paths.

Planning Commissioner Bill Blank talked about the discussion that has taken place about the historical area at Chapman Landing and the Native American history and background there and what we could do to bring some of that history to those parks.

Moving from Ideas to Implementation

- Long Range Planning and Prioritizing
- Imagining the entire future system
- More projects than can happen immediately
- Important constraints
 - Staff to prepare or manage
 - Money to build and buy
 - Money to maintain



Consistency with Goals

Six proposed goals form the foundation for the City's updated parks system policies. To be considered for future action and funding, a proposed investment or amenity should be consistent with these goals and associated policies.

- Goal 1: Provide Quality Parks
- Goal 2: Take Care of What We Have
- Goal 3: Serve All Ages and Abilities
- Goal 4: Connect Residents to the Natural Environment
- Goal 5: Create A Connected System
- Goal 6: Support and Expand Local Collaboration

Additional Criteria to Consider

The following prioritization criteria can help sequence projects.

- Matches City Priorities
- Capital Funding Availability
- Maintenance Capacity or Resources
- Activation and Programming Opportunity
- Timely Opportunity
- Increases Usability or Access to Existing Parkland or Trails

Ryan Mottau explained this is really all about striking a balance for you between this plan being very directive versus the plan being very flexible and what they find in a lot of smaller cities in general is that the flexibility is really important to getting things done.

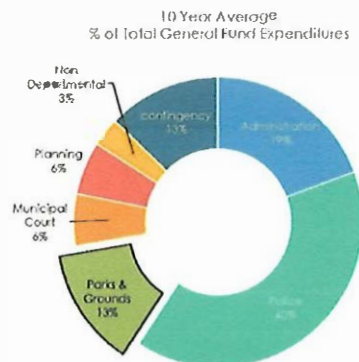
Mayor Backus talked about hearing a lot from the local students that they would like more inclusive playgrounds for those in wheelchairs or who have trouble walking. He would like to focus on retrofitting or upgrading some of the parks we have or work with the School District to help them provide a much better inclusive playground because from what he is seeing there's a lot of kids out there that can't use what we have.

Ryan Mottau explained he thinks that would be really consistent with the goals that are listed on the consistency with goals # 3, Serve all ages and abilities.

Councilor Lafrenz feels the timing of this is actually pretty good considering the branding discussions that they have started to have and he feels we should keep that in mind in how we develop the priorities through the lens in the branding conversations.

Scappoose Parks Funding Sources

- General Fund
 - Police
 - Administration
 - Parks and Grounds
 - Planning
 - Municipal Court
 - Non-departmental and contingency
- System Development Charges
 - Charged to new homes as they are built



Ryan Mottau gave an overview of what the system development charges are to be used for.

Types of Funding

Capital



- Land purchase
- Construction
- New or replacement features

One-time costs to build

Operations & Maintenance



- Mowing
- Trash collection
- Repair
- Cleaning

Costs increase every year

Potential Sources of Funding

Capital



- **General Fund**
- **System Development Charges (SDCs)**
- Bond Measure
- Grants
- Donations

Operations & Maintenance



- **General Fund**
- Local Option Levy
- Special Tax District

There was a discussion regarding potential sources of funding.

Targeting a Level of Investment

Existing	Improved	Aspirational
Parks and features we have now	Targeted new parks or new features developed over time	All identified new parks, programs, and features
Sustained maintenance, recognizing increasing costs	Increasing maintenance costs for more parks and features	Major new costs to maintain new parks and features; new costs for events and programming
More people using the same park system	Better access and variety across a larger park system; some park land would remain undeveloped	An excellent park system, with new events and programs achieving the vision of the community
Capital:		
Operations:		

Building Toward a Funding Measure

- **All levels of investment will require additional operations funding**
- If General Fund dollars are not an option:
 1. Focused investment in high-profile park
 2. Form a community-based friends or booster committee
 3. Build support at community events
 4. Polling to test voter support for local option levy or special district for capital AND operations funding



Ryan Mottau explained in any scenario he wants to emphasize that we are going to need more operational funding. He explained that is not because the parks are hurting right now, it's because costs will continue to increase, and the City has brought more parks online and you want to continue to bring more parks online, so you need to keep thinking about this operational funding topic.

Next Steps

- Create Action Plan
 - Prioritization Criteria
 - Capital Improvement Plan
 - Funding Strategy
 - Action and Implementation Plan
- SPRC Meeting (tent. May)
- Create Administrative Draft Plan

Council thanked Darci and Ryan.

Adjournment ~ Mayor Backus adjourned the work session at 6:59pm.

A handwritten signature in black ink that reads "Joseph A. Backus".

Mayor Joseph A. Backus

Attest:

A handwritten signature in blue ink that reads "Susan M. Reeves".

City Recorder Susan M. Reeves, MMC