TUESDAY, JANUARY 2, 2018

CITY COUNCIL MEETING Regular meeting 7:00 p.m. Scappoose Council Chambers 33568 East Columbia Avenue

Call to Order

Mayor Burge called the City Council meeting to order at 7:13 p.m.

Pledge of Allegiance

Roll Call

City Council Members Present:		Staff Present:	
Scott Burge	Mayor	Michael Sykes City Manager	
Mark Reed	Council President	Norm Miller Police Chief	
Patrick Kessi	Councilor	Susan M. Reeves City Recorder	
Megan Greisen	Councilor	Alexandra Rains Assistant to City Mana	ger
Natalie Sanders	Councilor	Laurie Oliver City Planner	
Joel Haugen	Councilor		
		Press: Courtney Vaughn, Spotlight	

Excused: Legal Counsel

Also present in the audience Public Works Director Dave Sukau.

Approval of the Agenda

Mayor Burge added to the agenda the presentation by Councilor Reed.

Councilor Haugen moved, and Councilor Kessi seconded the motion to approve the agenda, as amended. Motion passed (6-0). Mayor Burge, aye; Council President Reed, aye; Councilor Kessi, aye; Councilor Greisen, aye; Councilor Sanders, aye and Councilor Haugen, aye.

Public Comments

Paavo Happala, Scappoose, explained his grandmother had a stroke and as part of her recovery process she knitted hats for all of the Scappoose Police Officers. Since Chief Miller was out on a call Paavo handed the hats to City Manager Sykes.

Consent Agenda ~ December 4, 2017 City Council meeting minutes

Councilor Kessi moved, and Council President Reed seconded the motion to approve the Consent Agenda ~ December 4, 2017 City Council meeting minutes. Motion passed (6-0). Mayor Burge, aye; Council President Reed, aye; Councilor Kessi, aye; Councilor Greisen, aye; Councilor Sanders, aye and Councilor Haugen, aye. **New Business**

Res No. 18-01: A Resolution Declaring a Vacant Position on the City Council ~ Accepting Councilor Riffle's Resignation

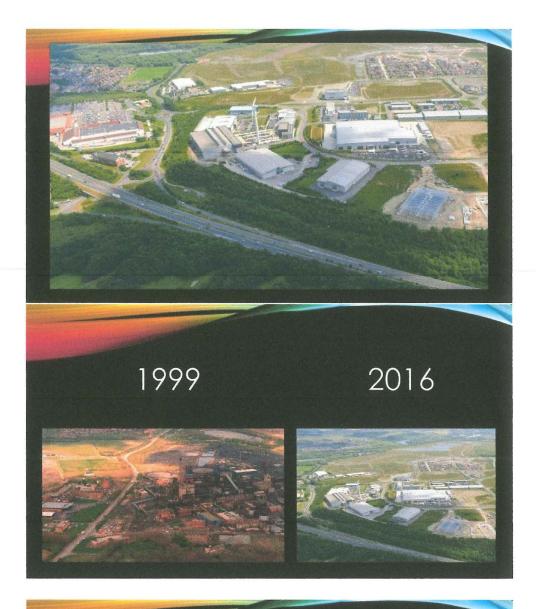
City Manager Sykes explained this resolution is to declare Councilor Riffle's Council position vacant due to his resignation.

Councilor Greisen moved, and Councilor Kessi seconded the motion to approve Res No. 18-01: A Resolution Declaring a Vacant Position on the City Council ~ Accepting Councilor Riffle's Resignation. Motion passed (6-0). Mayor Burge, aye; Council President Reed, aye; Councilor Kessi, aye; Councilor Greisen, aye; Councilor Sanders, aye and Councilor Haugen, aye.

Presentation by Councilor Reed from his visit to Sheffield England.

Councilor Reed went over the power point from his visit to Sheffield England.





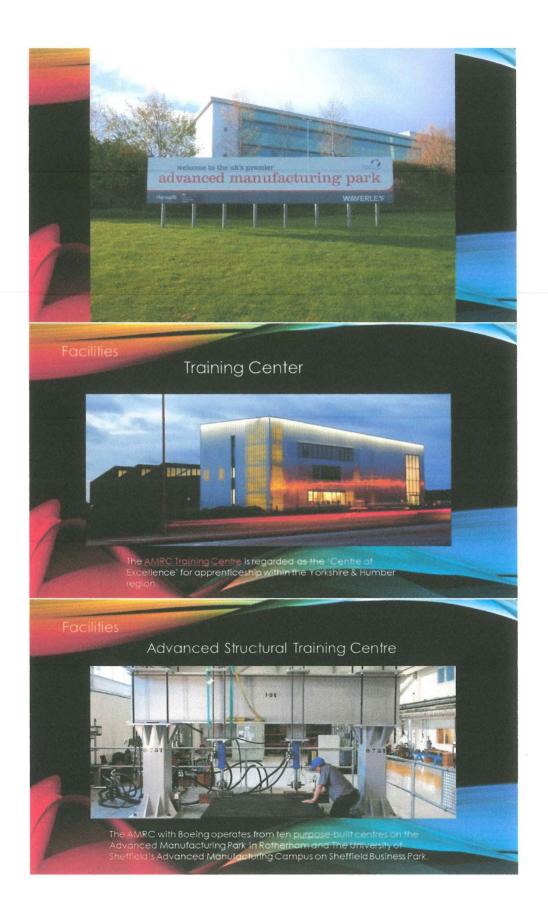
1969

55% Sheffield jobs were in manufacturing. Most manufacturing was in traditional skills of steel and metals industries. Labor force largely trained in traditonal manufacturing methods.

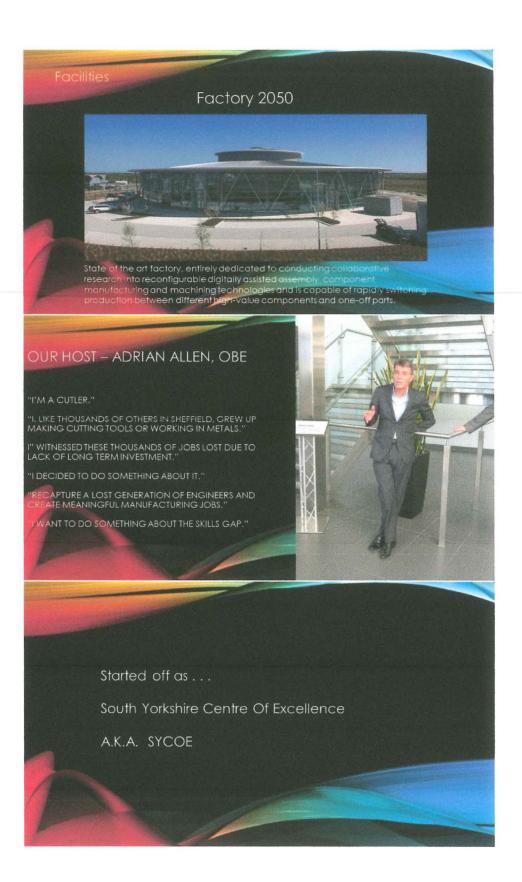
1970 - 2000

Prime Minister nationalized coal industry. Cheaper to import coal from Poland. 92,000 manufacturing jobs lost (75% of total) 93% unemployment.

City Council meeting minutes



City Council meeting minutes



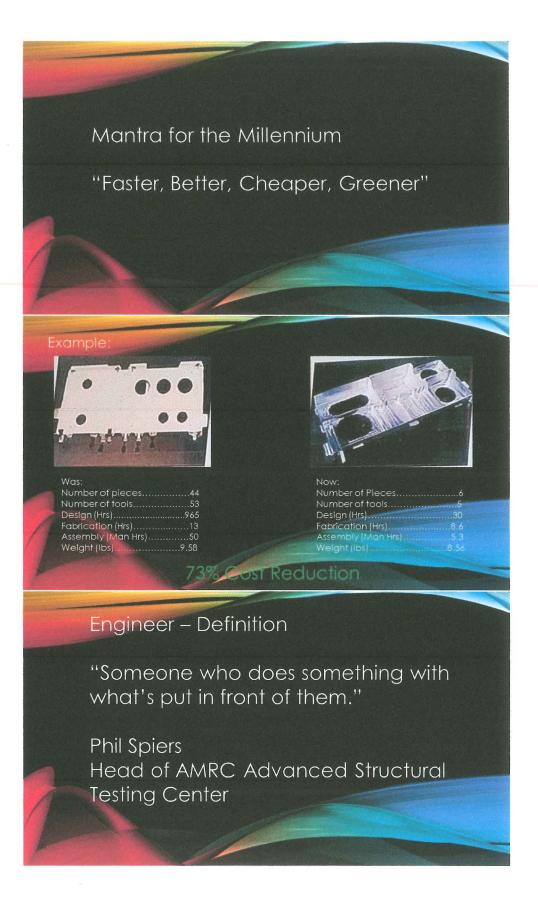
400 ACRES PURCHASED IN 2004 FOR APPROXIMATELY \$1,300,000 US

CURRENTLY CONSIDERED TO BE THE MOST VALUABLE PRIVATE PROPERTY IN THE U.K.

\$1,500,000 PER 1/2 ACRE



- From a contaminated slag heap to a strategic national industrial park.
- > In 12 years 2400 jobs and 800 apprentices in the park.
- > Over 150,000 visitors to the centre alone since 2004.
- > Ownership of a \$500 million capital asset.
- > From 8 to 1000+ direct staff 80% highly trained engineers.
- > A model being copied by 26 governments world wide.
- ➤ Queen's award for Science and Engineering.
- > Helped numerous businesses win multi-million dollar orders.
- Catalyst for unique investment from global companies.
- Boeing supplier of the year 2010.
- 100 schools, 300 companies.



Apprentice Philosophy

Wealth for all

Wealth - Definition

"Not a job . . . The hope of a job."

Apprentices

Hire up to 250 16 year olds as apprentices each year. Hired in 2017 - 238. No student debt. Partnership with University of Sheffield. Average age -21 years old. All wear shirts including name and sponsoring company. No "supervisors" – not needed.

Example: Elie – 18 years old

"My company is investing in me."

Average age of apprentices actually making Boeing airplane parts -

18.5 years old

City Council meeting minutes

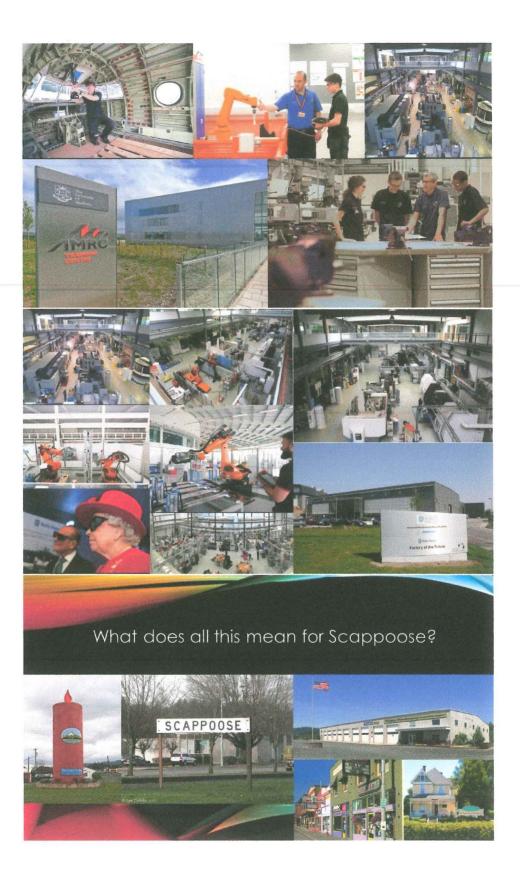
Entrance requirements to the University of Sheffield are higher than for those to get in to Cambridge.

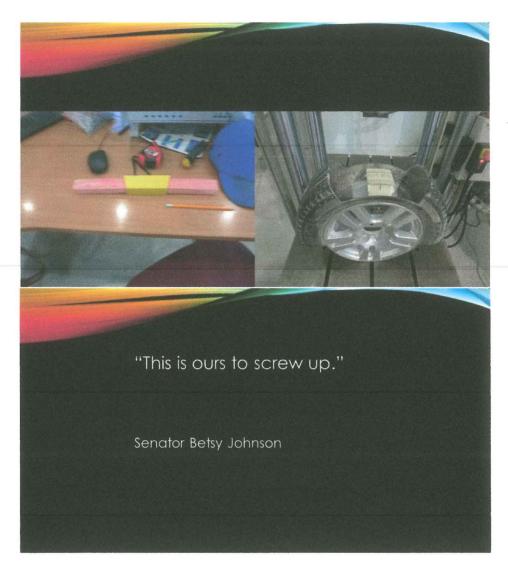
Innovation Examples:

Car Kit Kitting Shelves Movable Floor "Pogo" Table

Virtual Reality







****End of power point by Councilor Reed****

Councilor Reed explained he expected to be impressed, he expected to be really impressed, but what he didn't expect was to be blown away. He explained they bought the property in 2004 and thirteen years later look what they have done with it. They want to do that here.

Mayor Burge explained there are sixteen of these now around the world and this is the first one in North America, they have tried and failed before. He stated when Councilor Reed mentioned he was blown away, he agrees. He didn't know what to expect. He explained if this comes here it would replace jobs that were lost in the County since the mid 80's. He stated now we have this opportunity to be about cutting-edge research and development, and training in the next generation of technologies of these manufacturing companies. He agrees, we should be doing whatever we can to support this. Councilor Reed replied exactly, we should be supporting this. He explained one of the things that he took from his visit is they have an entirely different philosophy, one that we need to adopt here, and to him that is just as valuable as the physical stuff itself.

Mayor Burge and City Council thanked Councilor Reed for the presentation.

Replacement Process for City Council

City Manager Sykes went over the staff report. He explained this is a proposed schedule. Staff recommends that the City accept applications from the public effective immediately until February 1. All qualified interested applicants will be scheduled for Interviews at a work session scheduled during the February 5, 2018, City Council meeting. An appointment to fill the vacancy will take place during the ensuing City Council meeting. Following the appointment, the successful candidate will be sworn into office by County Clerk Betty Huser and resume their duties as a Scappoose City Councilor immediately.

Urban Renewal Feasibility Study ~ Approval of ECONW Contract

Assistant to City Manager Alexandra Rains went over the staff report. City Council identified as a 2017-2018 Goal the exploration of the potential use of Urban Renewal, as a method to promote economic development and fund capital improvements such as infrastructure. Staff has completed initial research on Urban Renewal and hosted several presentations on the topic over the last few months, both for the Economic Development Committee and for a joint Council/Economic Development Committee work session. Following the joint work session, Council expressed interest in completing an Urban Renewal Feasibility Study to definitively determine whether or not an Urban Renewal District would be an appropriate tool for the City. Since then, staff has completed an informal procurement process to solicit three quotes from consultants qualified to complete the study. After review of the quotes received, staff recommends the City enter into a contractual agreement with ECONorthwest to complete the Urban Renewal Feasibility Study.

Councilor Sanders moved, and Councilor Greisen seconded the motion Council authorize the City Manager to initiate the Urban Renewal Feasibility Study and execute a contact with ECONorthwest for a total amount not to exceed \$34,980. Motion passed (6-0). Mayor Burge, aye; Council President Reed, aye; Councilor Kessi, aye; Councilor Greisen, aye; Councilor Sanders, aye and Councilor Haugen, aye.

Res No, 18-02: Authorizing Extended Enterprise Zone Benefits for a Fourth and Fifth Year to Premier Jets

Chuck Daughtry, CCET, explained he never gets tired of hearing all the good things going on in Sheffield, and here. He explained he is glad that Councilor Reed got to go and see the potential. He is glad to hear we are moving ahead with the Urban Renewal Feasibility Study, it is an important tool. He stated we have a business, and within the next couple of months there will be two more applications, for extended enterprise zone benefits. He explained Premier Jets purchased a lot on Wagner Court from the Port of St. Helens, and are planning on constructing a fifteen thousand to twenty thousand square foot building, and will be employing seventeen people. He stated this is a good business and is certainly a company we would like to have in Columbia County. He explained Premier Jets has asked for Enterprise Zone Extended Benefits, which means approval of years four and five. He explained Premier Jets has agreed to sign a local employment agreement, and they will pay 150% average wages, otherwise we will take back the tax abatement. They will also pay 10% of the abatement as betterment ~ half will go directly to the City and half will go to CCET.

Mayor Burge stated he would really like to see someone from the City involved in these from the beginning. He stated if we are really a partner we need there at the front end showing how much we are eagerly expecting them, and not just at the backside granting this.

Councilor Haugen asked in years four and five what does that mean for lost revenue to the City of Scappoose.

Chuck Daughtry replied it is \$30,000 total, but you will be getting back half of the betterment which is just under \$4,000 a year for five years.

Councilor Haugen stated it seems like Premier Jets is already committed, so what is the argument of extending this for two more years.

Chuck Daughtry replied if it is denied it sends a chilling message to all the entities that are looking to locate in Columbia County. He stated this is really the primary tool that we have to attract businesses. He explained the other thing it does is they wouldn't have to hire at the 150% wage. He explained this particular business is going to need all of its capital to be able to get through all the startup costs they are going to have.

Mayor Burge stated he thinks the great thing is, yes we are sacrificing some money for the City, but what we are also getting is eighteen people that will be working in town, and then they will be shopping and eating locally. He thinks in the long term this is good for the community.

City Manager Sykes stated he can assure Council if he had been involved with this discussion early on, he would have had an executive session with Council to discuss their interest before we were committed so we would have known early on. He agrees with Mayor Burge on the sense of having this business be a catalyst to fill up the rest of that area.

Councilor Haugen moved, and Councilor Kessi seconded the motion to adopt Resolution No. 18-02: Authorizing Extended Enterprise Zone Benefits for a Fourth and Fifth Year to Premier Jets. Motion passed (6-0). Mayor Burge, aye; Council President Reed, aye; Councilor Kessi, aye; Councilor Greisen, aye; Councilor Sanders, aye and Councilor Haugen, aye.

Ordinance No 868 ~ An Ordinance Adopting the 2017 Housing Needs Analysis, and related Comprehensive Plan and Municipal Code Updates

Mayor Burge read the opening statement, and opened the hearing at 8:09 p.m.

City Planner Laurie Oliver went over the staff report. The City is proposing adoption of the 2017 Housing Needs Analysis (HNA), which was recently completed. In order to implement the HNA, amendments to the Comprehensive Plan and the Development Code are also proposed. The Planning Commission recommends approval. Analysis: The City of Scappoose has undergone a planning process to complete an update of the City's Comprehensive Plan for housing needs and housing policies. This process included development of a Housing Needs Analysis for the Scappoose urban growth boundary, with a projection of housing growth and housing need for the 2018 to 2038 period. The last complete update of housing needs and policies in the Comprehensive Plan was completed in 1996. The proposed 2017 HNA will be the housing element of the city's Comprehensive Plan and prepares Scappoose for accommodating housing growth within its urban growth boundary through the year 2038. The HNA describes the current housing market, demographic characteristics of Scappoose, and forecasts future housing needs based on these and other considerations. The revisions to the Comprehensive Plan and Development Code include changes to policies to meet the housing need identified in the HNA. The HNA complies with the requirements of Oregon's Statewide Planning Goal 10. The HNA provides guidance for revisions to Scappoose's Development Code, focusing on providing opportunities for development of housing affordable to households of all income levels. The HNA is intended to provide direction that allows the City to revise its Development Code to remove barriers to development of housing, especially multifamily housing, while ensuring compatibility between single-family and multifamily development in Scappoose. The analysis in the HNA was informed by input from the Planning Commission, City Council, knowledgeable stakeholders, and local citizen input. The development of the HNA has involved close coordination within the City. It was developed through a planning process that included multiple opportunities for public involvement and input. Public engagement for the Scappoose HNA included the following:

1) Review and guidance between the consultant and staff, as well as consultation with state officials.

2) Five public work sessions with the Scappoose City Council and Planning Commission to review key documents and provide input.

3) A presentation and discussion about the HNA at the Annual Town Meeting, which included the opportunity for citizens to provide input early in the development of the HNA on key questions under consideration in the project.

4) A public open house held at City Hall. The public event was advertised via flyers, email distribution, and the City's website.

The key findings of the Scappoose Housing Needs Analysis are that:

- Scappoose's population is forecast to grow substantially faster than in the past. Scappoose is forecast to grow from 7,686 people in 2018 to 10,951 people in 2038, an increase of 3,265 people. This population growth will occur at an average annual growth rate of 1.8%.
- Scappoose is planning for 1,229 new dwelling units. The growth of 3,265 people will result in demand for 1,229 new dwelling units over the 20-year planning period, averaging 61 new dwelling units annually.

- Scappoose is planning to accommodate multifamily housing in the Suburban Residential, General Residential, and Commercial Plan Designations. Scappoose has little land zoned for multifamily housing I the A-1 zone (2 acres). While the City can accommodate some lower-density multifamily housing types (such as duplexes or quad-plexes) in the Suburban and General Residential Plan Designations, much of the City's need for multifamily housing in structures with five or more units will be accommodated in the Commercial Plan Designation, such as in the EC and C zones.
- Scappoose will need to plan for more single-family attached and multifamily dwelling units in the future to meet the City's housing needs. Historically, about 82% of Scappoose's housing was single-family detached. While 65% of new housing in Scappoose is forecast to be single-family detached, the City will need to provide opportunities for development of new single-family attached (7% of new housing), new multifamily with 2 to 4 units per structure (10% of new housing), and multifamily with 5 or more units per structure (18% of new housing). These housing needs are driven by expected changes in demographics in Scappoose over the next 20-years and an existing and expected future deficit housing affordable for low- and middle-income households.
- Scappoose is planning to accommodate the majority of multifamily development in the Expanded Commercial zone. Multifamily development is an outright permitted use in the EC zone, with clear and objective standards. Multifamily housing in the EC zone is developed based o standards of the A-1 zoning district, consistent with historical multifamily development trends in commercial zones.

The key recommendations in the HNA for addressing the City's housing needs are:

- Scappoose will need to remove barriers to development of multifamily housing. The key barrier to multifamily housing development is the limitation of eight dwelling units per multifamily structure in the A-1 zone. Removing this barrier will require changes to Scappoose's Development Code for the A-1, EC, and C zones proposed as part of this project.
- Scappoose should plan to provide opportunities for development of the housing need identified in the HNA. This analysis found that Scappoose's housing needs are for more development of single family attached housing and multifamily housing. Allowing a wider range of housing, including housing at greater densities, will require changes to Scappoose's Development code for the A-1, R-1, R-4, MH, EC and C zones, as well as other changes proposed to the Development Code as part of this project. The Planning Commission held a public hearing regarding this request on December 14, 2017. The Commission unanimously voted to forward a recommendation of approval to the City Council. An ordinance to enact these changes is attached for the Council's review.

Beth Goodman, ECONorthwest, explained she is going to briefly go over the findings of the Housing Needs Analysis. She went over a power point.



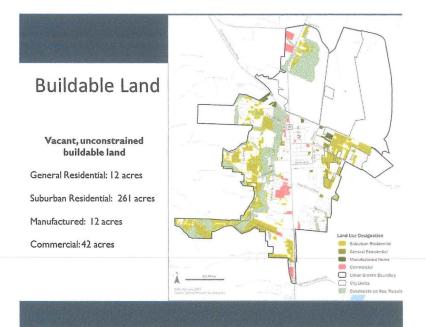
Scappoose Housing Needs Analysis

ECONOrthwest

Findings of Housing Needs Analysis

Parts of the HNA

- Inventory of vacant buildable residential land
- Forecast of population and housing growth and land needs for 2018-2038
- Types of housing needed to meet need for housing affordable to households at all income levels



Forecast of Growth

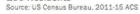
Change in persons	3,265
minus Change in persons in group quarters	31
equals Persons in households	3,234
Average household size	2.73
New occupied DU	1,185
times Aggregate vacancy rate	3.7%
equals Vacant dwelling units	44
Total new dwelling units (2018-2038)	1,229
Annual average of new dwelling units	61

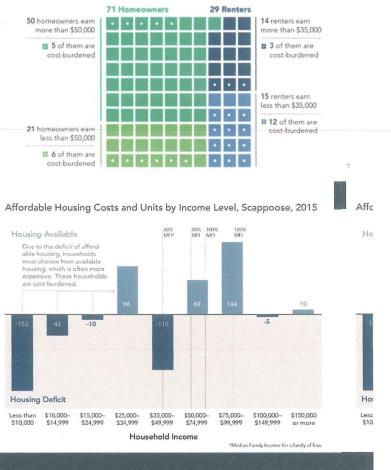
Changing Demographics

- Changes in age of residents
 - Baby Boomers, 74 to 92 years old by 2038
 - Millennials, 38 to 58 by 2038
- Continued growth in Hispanic and Latino population
- Together → Increase need for wider range of more affordable housing types

Need for Affordable Housing

Illustration of Cost Burden If all of Scappoose's Households were 100 Residents





Needed housing: More diverse types of housing

Needed new dwelling units (2018-2038)	1,229
Dwelling units by structure type	
Single-family detached	
Percent single-family detached DU	65%
equais Total new single-family detached DU	799
Single-family attached	
Percent single-family attached DU	7%
equais Total new single-family attached DU	86
Multifamily - 2 to 4 du/structure	
Percent multifamily 2 to 4 du/structure	10%
equals Total new multifamily 2 to 4 DU	123
Multifamily - 5+ du/structure	
Percent multifamily 5+ du/structure	18%
equals Total new multifamily 5+ DU	221
Total new dwelling units (2018-2038)	1,229

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HNA: What types of housing?



HNA Conclusions

- Scappoose needs a wider range of housing types
 - Opportunities to develop more affordable single-family housing types
 - Opportunities for more attached and multifamily housing
- Scappoose has a very limited supply of land for multifamily housing and is planning to accommodate most multifamily in Commercial zones

Recommendations

- Remove barriers to multifamily development in the zoning code
- Plan to provide opportunities for a wider range of housing types
- Update the City's Comprehensive Plan policies
- Develop policies to support development of lowincome and workforce affordable housing
- Monitor residential land development





Mayor Burge asked if there were any proponents, seeing none, he asked if there were any opponents, seeing none, he asked if there was any rebuttal?

City Planner Laurie Oliver replied she would like to point out where Council could find things in the packet.

Councilor Haugen stated there are some discrepancies in the report. He stated he will send staff the reference on that.

Mayor Burge closed the public hearing at 8:48 p.m.

Councilor Haugen stated he thought Beth and Laurie did a very nice job with this.

Councilor Greisen stated they were very thorough in all the meetings and with all the details.

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January 2, 2018

Council thanked Laurie and Beth.

Councilor Greisen moved, and Councilor Kessi seconded the motion that the Council approve the application and adopt the findings in the CPTA 3-17/DCTA 3-17 Planning Commission staff report dated December 7, 2017. Motion passed (6-0). Mayor Burge, aye; Council President Reed, aye; Councilor Kessi, aye; Councilor Greisen, aye; Councilor Sanders, aye and Councilor Haugen, aye.

Councilor Kessi moved, and Councilor Sanders seconded the motion that the Council adopt Ordinance No. 868 as presented.

Mayor Burge read the title of Ordinance No. 868 for the first time ~ Ordinance No. 868: An Ordinance Adopting the 2017 Housing Needs Analysis; Amending The Inventories Section of the Scappoose Comprehensive Plan; Updating the Housing Goals and Policies and Land Use Goals and Policies of the Scappoose Comprehensive Plan; Updating Appendices C & I; Adding An Appendix L to the Scappoose Comprehensive Plan; Amending the Following Chapters of the Scappoose Municipal Code Chapters 17.26 (Definitions), 17.44 (R-1, Low Density Residential), 17.50 (R-4, Moderate Density Residential), 17.54 (MH, Manufactured Housing), 17.56 (A-1, High Density Residential), 17.62 (GC, General Commercial), 17.68 (EC. Expanded Commercial), 17.78 (Public Lands - Utility), 17.80 (Downtown Overlay), 17.81 (PD, Planned Development Overlay), 17.84 (Sensitive Lands – Flooding), 17.92 (ADU, Accessory Dwelling Units), 17.120 (Site Development Review); and Adding A New Chapter 17.58 (CHD, Cottage Housing Development)

Calendar

Mayor Burge went over the calendar.

City Manager, Police Chief, Councilors, and Mayor

City Manager Sykes explained Council has a copy of his written report in front of them. He explained the City has really taken extraordinary steps in the last couple of years in building roads, securing grants, annexing property, updating master plans all with the focus of trying to make sure we are prepared for anything that might come our way and to help create jobs. He feels privileged to have staff that has done as much as they have with as lean as they are. He explained staff recently met with Ed Freeman to talk about the road to the eastside of the airport, and you will see on an upcoming agenda the easement the City owns, and part of the plan is to put that road partially on that easement. He explained Alex continues to prepare and move forward with the Charles T. Parker Road project, so we can have that in construction late summer. He explained another project we hope to have under construction this summer is the park at Seely Lane. He explained another thing we are updating is the City's Watershed Master Plan, and it is important to get Council's feedback because that is the guide for the next twenty years. He stated it sounds like March 3rd is when we will have a Council retreat.

Police Chief Miller stated every year he says this, we have a fabulous staff here and we gel very well. He stated everybody in the City does a lot, and sometimes you are asked to do things that are not even part of your job and nobody complains about it, they just do it. He stated it is fabulous to work with people like that. He thinks it is important to realize that Michael, as our leader, helps us do that.

Councilor Kessi stated on New Year's Day he was taking a walk and he saw Doug Nassimbene out working, and he thought that was pretty neat. He stated good job with the leadership there. He explained it has been a year now that he has been on the Council and he wanted to say that he appreciates everyone being on the Council. He appreciates the work that everyone on Council does.

Councilor Greisen replied she had a note to say the same thing, it has been about a year. She thanked Councilor Haugen for the push and the support and she is very thankful to be here. She stated it has been nice to participate in the growth of parks and seeing new parks just in the year she has been here. She stated also the opportunity to connect with the community at large and just to see the staff that carries us, and she wishes everybody could see that. She stated they are very lucky to be part of this little family.

Councilor Sanders echoed what everyone else has said ~ thank you to City employees and Council for all their work. She feels very blessed to be a part of it. She drove by Miller Park yesterday and there were lots of families enjoying it, and the sign looks great.

Council President Reed stated he thinks 2017 has been a successful year for the City. He thanked staff for all they do. He also thanked the City for the holiday dinner, and for the new chairs in the Council Chambers.

Councilor Haugen stated here we are in 2018 and he feels fortunate to be part of an organization with an alpha type police department, with alpha type staff, alpha type City Council and Mayor that makes him feel really good. He stated the community is so supportive, and we even have great media. He stated it is a good place to be. He looks forward to 2018 and the good things to come.

Mayor Burge stated 2017 was a great year. He thinks there is a lot happening. He stated staff works very hard and is always positive, it is great. He thanked the Councilmembers and said it has been a great year and he has enjoyed working with them all. He explained with Councilor Riffle leaving there are some committees that will need a replacement.

Councilor Kessi will be on the Traffic Safety Committee.

Council suggested having the newly appointed Councilor be on those committees.

Councilor Greisen suggested if the newly appointed Councilor will be at the Council Retreat maybe they could discuss the committee appointments then.

City Manager Sykes replied as far as the Municipal Court Subcommittee, we are going to meet again in about a week, and we should be finishing that committee up soon.

Mayor Burge thanked Council President Reed for his presentation. He thinks we need to redouble our efforts because we need to make sure our partnership with PCC lands that site and makes sure that goes forward. He thinks that is very important for the City. He explained everyone has City Manager Sykes's evaluation form and he would like permission to just to have them a little ahead of time, so he can go through and average out the ratings, so he has one evaluation from the Council. He stated that way the ratings are kind of a melting of what everyone's thoughts are, so he gets one review. He stated it is still the Council review, but it will be an average.

Mayor Burge explained our fountain has been turned off to be weatherized for the winter, and he has an idea to have a ceremonial turning on of the fountain each year. He stated this could be a little way to say thank you and have a get together.

Councilor Kessi stated, in thinking about City staff and handing out something for five years, ten years, etc., could that be done then?

City Manager Sykes replied yes.

Adjournment

Mayor Burge adjourned the meeting at 9:10 p.m.

Mayor Scott Burge-

Attest: City Recorder Susan M. Reeves,