

SCAPPOOSE

INDUSTRIAL AIRPARK



PORT OF ST. HELENS



Airport Master Plan

AIRPARK MASTER PLAN UPDATE
for
SCAPPOOSE INDUSTRIAL AIRPARK
Scappoose, Oregon

Prepared For The
PORT OF ST. HELENS

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September 2004

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AIRPARK MASTER PLAN UPDATE

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- A. FUNDING AND AIRPORT REVENUE ANALYSIS**
- B. AIRPORT COMPLIANCE**
- C. FAA COMMENTS**

INVENTORY

INTRODUCTION

The first part of the master planning effort is to update the inventory. The inventory chapter will summarize economic and population changes around the airport, as well as the airport facilities, and operations information. By establishing a thorough and accurate inventory, an appropriate forecast, financial plan and airfield and landside development can be determined.

LOCATION AND GEOGRAPHY

Scappoose Industrial Airpark is located in the City of Scappoose, Oregon in Columbia County. The City is located along Highway 30 in the northwest corner of Oregon, 20 miles from

downtown Portland. The eastern edge of the City borders the Multnomah Channel with rolling hills and the river valley, while the western edge is bordered by forested hillsides. The City is 42 feet above sea level. See **Exhibit 1A** for a location map.

The City's average annual low temperature is 39 degrees F and the average annual high temperature is 68.4 degrees F. The area receives approximately 60 inches of rain per year over approximately 152 days.

LOCAL HISTORY AND COMMUNITY PROFILE

The City of Scappoose was originally inhabited by the Chinook Indians and



became a hub for traders in the 1700s. Over the years, Scappoose has offered many occupations from logging to dairy farming to gravel mining. Now, many of Scappoose's residents make their living through lumber, mining, retail trade, and manufacturing. The City's five largest employers are Scappoose School District, Fred Meyer, Taylormade Products, Inc., West Coast Shoe Company, and OS Systems. It is also common for City of Scappoose residents to commute to the Portland/Hillsboro area for work.

The median household income in Scappoose is \$55,500. The median age of the City residents is 45.1 years.

POPULATION AND ECONOMIC GROWTH

The City of Scappoose currently has a population of 5200 people. The City has experienced an average annual growth rate of 3.5 percent over the past decade. Population increases over the last 20 years are shown in **Table 1A, Population**. The City is planning for a future of growth, based on its variety of recreational opportunities and rich history. The Scappoose Business Development Committee is in the process of developing a "Town Center Master Plan" to enhance and guide the City's growth.

ACCESS TO THE AIRPORT

Airport access is gained from Highway 30 onto either Columbia Avenue or West Lane Road. Signs direct drivers

to the roads leading to the various areas of the airport.

Table 1A, Population

	1980	1990	1998	2001
City of Scappoose	3,213	3,529	4,855	5,160
Columbia County	35,646	37,557	42,300	44,300

Taxi services, both scheduled and on-call, are available. Greyhound operates regional and interstate bus service from Highway 30. Portland Western Railroad passes through the City of Scappoose along Highway 30 providing freight service. Nearby St. Helens and Warren have marinas for small boats and deepwater shipping operates through the nearby Columbia River Channel.

AIRPORT ADMINISTRATION

The airport is owned and operated by the Port of St. Helens.

AIRPORT ROLE

Historically, the airport has been primarily a base for local recreational users. With increased growth in the northwest corner of Oregon, and other nearby airports getting busier, Scappoose has begun to attract more itinerant and local aircraft from the surrounding areas. Scappoose is currently the second busiest airport without an air traffic control tower in the state of Oregon and continues to grow.

The State Aviation System Plan has identified Scappoose Industrial Airpark as a Category 2 airport. This means the airport is a business or high activity general aviation airport with over 30,000 operations per year and at least 500 turbine aircraft operations.

Scappoose Industrial Airpark is one of only three airports within a 30 nautical mile radius of the City of Scappoose that offers a runway over 5000 feet in length. This makes this airport ideal for many turbine aircraft and enhances the airport's role as a major local airport in the Portland Metropolitan Area for general aviation.

AIRPORT FACILITIES

RUNWAYS

Scappoose Industrial Airpark has one runway. Runway 15-33 is 5,100 feet by 100 feet, as depicted on **Exhibit 1B**.

The runway was originally built in 1943 at a length of 4000 feet. The runway was extended 1100 feet in 2000. The surface is asphalt concrete and its strength is 30,000 lbs. for single gear aircraft, 50,000 lbs. for dual gear aircraft and 90,000 lbs. for dual tandem gear aircraft. The original pavement section was 2 inches of asphalt concrete, 6-inches of base course and 12-inches of subbase course. The original runway pavement was overlaid with 2.5-inches in 2000. The runway extension, constructed in 2000, has a pavement section of 3 inches of asphalt concrete, 4.5 inches of base course and 7 inches of asphalt concrete

millings as subbase course. The runway pavement is in excellent condition. The runway also has a rubberized friction slurry seal coat. Details on the pavement sections and condition are shown in **Exhibits 1C and 1D**.

TAXIWAYS AND TAXILANES

There are two main parallel taxiways, one on either side of the runway. Taxiway A is located on the east side of the airport and Taxiway B is on the west side. There are five to six connector taxiways on each side of the runway. The taxiways all have an asphalt concrete surface course and are generally in very good to excellent condition. The exception to this is Taxiway B4, with pavement only in fair condition.

Taxilanes throughout the airport are also constructed with asphalt concrete surface course. For detailed information on the pavement sections and conditions of the taxiways and taxilanes see **Exhibits 1C and 1D**.

APRONS AND AIRCRAFT PARKING

There are two areas on the airport where aircraft tiedowns are provided. On the east side of the airport, adjacent to the parallel taxiway are 10 tiedowns. An apron on the west side of the airfield, approximately 440 feet by 325 feet, contains 30 tiedowns. Additional tie-downs also exist on this apron, but the striping has been removed to allow for vehicle parking spaces.

A building of shed hangars with 5 aircraft bays, located in the northeast corner of the airport, is planned for removal in the near future. Other leasable hangars on the airport include 100 T-hangars in 10 buildings on the west side of the airport. The east side of the airport also has 15 T-hangars and one large, single unit

hangar. Tiedown, hangar and land lease fees are shown in **Table 1B** below. Other buildings on the airport are owned by a combination of Fixed Base Operators (FBO's). For detailed information on the hangars and buildings at the airport see **Exhibit 1B, Existing Facilities**.

Table 1B, Airport Rates and Fees

	Cost Per Month
Open Hangar Building	\$60.00
East Side Ten Unit Hangar Building	\$100.00
East Side Five Unit Hangar Building	\$113.00
West Side Interior Hangars	\$127.00
West Side End Hangars	\$150.00
West Side Interior Hangars – Building W-9	\$150.00
West Side End Hangars – Building W-9	\$170.00
West Side Interior Hangars – Building W-10	\$165.00
West Side End Hangars – Building W-10	\$185.00
Tie-Down	\$21.00
Land Lease	\$0.015 per sf and \$0.18 per sf per year

LANDSIDE FACILITIES

FIXED BASE OPERATORS

The primary FBO at Scappoose Industrial Airpark is Transwestern Aviation. Other FBO's include Sherpa Aircraft Manufacturing, Sport Copter, Inc., Oregon Aero, Composites Unlimited, Inc., and the Northwest Antique Airplane Club. Oregon Aero manufactures helmets and aircraft seats. Sport Copter creates kits for experimental helicopters. Sherpa also develops kit aircraft. Composites Unlimited manufactures composite components for aircraft. Transwestern Aviation operates the fueling facilities at the airport.

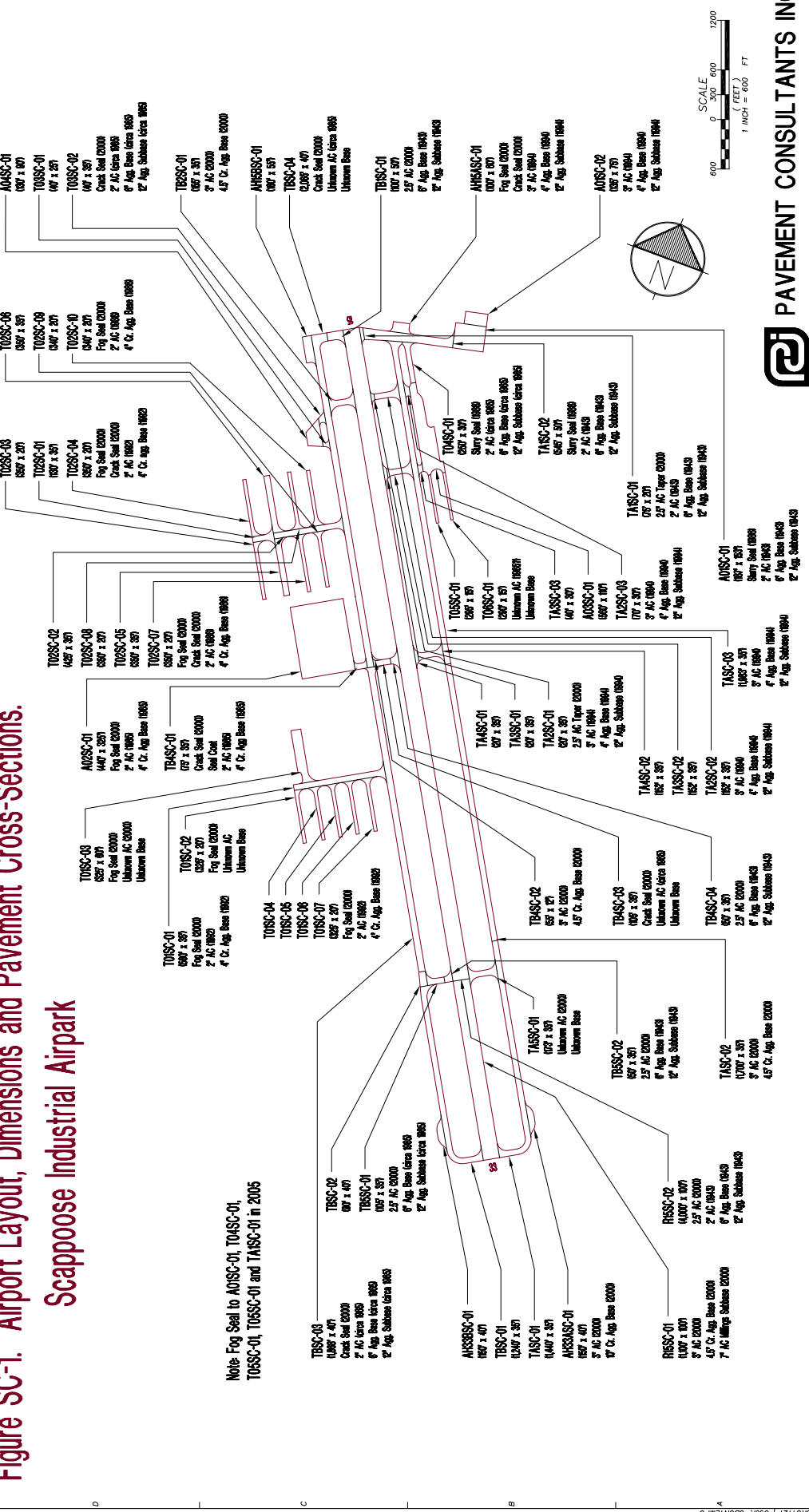
Transwestern Aviation, Inc. operates a through-the fence operation at Scappoose Industrial Airpark. Their facilities are on the east side of the airport. They provide aircraft fueling services.

INTERNAL CIRCULATION, ACCESS AND PARKING

Vehicle and pedestrian access to the airfield is generally limited by a number of fences around the airport, though portions of the east side of the airport do not have fencing. Vehicular traffic must get around the airport via the taxiways and aprons. Otherwise, access to the west side of the airport

Figure SC-1. Airport Layout, Dimensions and Pavement Cross-Sections.
Scappoose Industrial Airpark

DWG. NO. SC-1
 DATE: 02/20/03



PAVEMENT CONSULTANTS INC.

PORT OF ST. HELENS
 SCAPPOOSE INDUSTRIAL AIRPARK
 AIRPORT LAYOUT, DIMENSIONS, AND
 PAVEMENT CROSS SECTIONS

SCAPPOOSE
 SCALE: 1"=600'

PROJECT NO. 30398
 DRAWING FILE NAME: EXHIBIT-1C

1C SHEET

DESIGNED BY: LAM
 DRAWN BY: CMB
 APPROVED BY: [Signature]
 LAST DATE: 02/20/03 PLOT DATE: 03/17/03
 DATE BY REV# REVISION

WALSH
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DWG INDEX:



SCAPPOOSE SCALE: 1"=600'	PROJECT NO. 30398	DRAWING FILE NAME: EXHIBIT-1D	1D SHEET
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[illegible]

can be obtained through the perimeter roads. There is no perimeter roadway access to the southern two-thirds of the airport on the east side or to the southern half of the airport on the west side.

Parking is provided adjacent to the buildings occupied by the airport tenants. A total of 146 vehicle parking spaces are available throughout the airport.

AIRFIELD SUPPORT FACILITIES

SECURITY FENCING AND GATES

The airport is almost completely surrounded by fencing with vehicle access gates. The exception is that the majority of the east side of the airport is currently without fencing. The airport is waiting to purchase additional property on the east side before the fence is completed. The fencing is 6 foot chain link with three-strands of barbed wire, except for portions of the north and east side fencing that are three strands of barbed wire on metal posts. There are two vehicle access gates, one on the west side of the airport and one on the east. A third access gate is planned on the east side of the airport near the south end of the runway.

AIRCRAFT RESCUE AND FIREFIGHTING (ARFF)

All Aircraft Rescue and Firefighting services for the Scappoose Industrial Airpark are provided by the City of

Scappoose through the Scappoose Rural Fire Protection District. The firehouse is approximately 2 miles from the airport.

FUELING FACILITIES

Transwestern Aviation operates the public fueling facility. 100 low lead (100LL) and jet A fuels are available at the airport.

AIRPORT MAINTENANCE

The Port of St. Helens performs airport maintenance. No maintenance facility is located on the airport property.

UTILITIES

Utilities serving the airport are the Columbia River PUD (electricity), City of Scappoose (water) west side of the airport, and Century Tel (telephone). Airport buildings have on-site septic systems and water is also available on the east side from a well on site. Natural gas is not available at the airport and service is not planned.

NAVAIDS

Airport Navigational Aids, or NAVAIDS, provide electronic navigational assistance to aircraft for approaches to an airport. The Scappoose Industrial Airpark is equipped with one specific NAVAID and uses another from another nearby airport. Approximately 11.4 miles from the air-

port, located at the Battleground Airport, is a Very High Frequency Om-nirange (VOR). The VOR provides a nonprecision circling approach to Scappoose Industrial Airpark by direc-tional guidance through an estab-lished frequency of 116.60 MHz. Re-quired visibility is a minimum of 1-mile visibility. A GPS overlay is also provided with the VOR approach pro-cedure. Runway 15 has a Localizer (LOC) and Distance Measuring Equipment (DME), which provide guidance for alignment and descent through the use of antennas on the ground transmitting to a receiver an-tenna on the aircraft. This approach procedure is a straight-in nonprecision approach with 1-mile visibility mini-mums. See **Exhibits 1E and 1F, In-strument Approach Procedures.**

Scappoose Industrial Airpark has an Automated Surface Observing System (ASOS) from which the pilots can gain current airport information, such as ambient temperature, wind and visi-bility. The ASOS is located in the southwest corner of the airport prop-erty. The ASOS information is avail-able through a frequency of 135.875 MHz or by calling (503) 543-6401.

LIGHTING AND SIGNING

Runway 15-33 is equipped with Me-dium Intensity Runway Lighting (MIRL). Runway 15 is equipped with Runway End Identifier Lights (REILs), which are flashing lights on either side of the runway threshold that help to delineate the end of the runway.

A Precision Approach Path Indicator (PAPI) is available on both Runway 15 and Runway 33. PAPIs provide ap-proach path guidance with a series of light units. The four-unit PAPIs at Scappoose Industrial Airpark give pi-lots an indication of whether their ap-proach is too low, slightly low, too high, slightly high, or path through the pattern of red and white given by the light units.

Scappoose Industrial Airpark cur-rently has no approach lighting sys-tems. A rotating beacon is located on a tower on the east side of the airport. The beacon delineates airport location through the use of 180-degree alter-nating white and green lights.

The parallel and connector taxiways are equipped with centerline reflec-tors. There is no edge lighting on the taxiways.

Signing at the airport consists of lighted hold signs.

AIR TRAFFIC ACTIVITY

BASED AIRCRAFT AND OPERATIONS

Based aircraft at the airport have in-creased, in the past ten years by ap-proximately 30 percent. In 1992, the airport had 106 based aircraft. There are currently 140 based aircraft at the airport. The majority of the aircraft based at the airport are single engine aircraft, with some multi-engine air-craft, ultra-lights, gyrocopters and a jet. See **Table 1C** below for a break-down of the current based aircraft.

SCAPPOOSE, OREGON
414
AL-6314 (FAA)

VORTAC BTG
116.6
Chan 113

APP CRS
256°

Rwy Idg
TDZE
Apt Elev
55

N/A
N/A
55

VOR/DME or GPS-A SCAPPOOSE INDUSTRIAL AIRPARK (SPB)

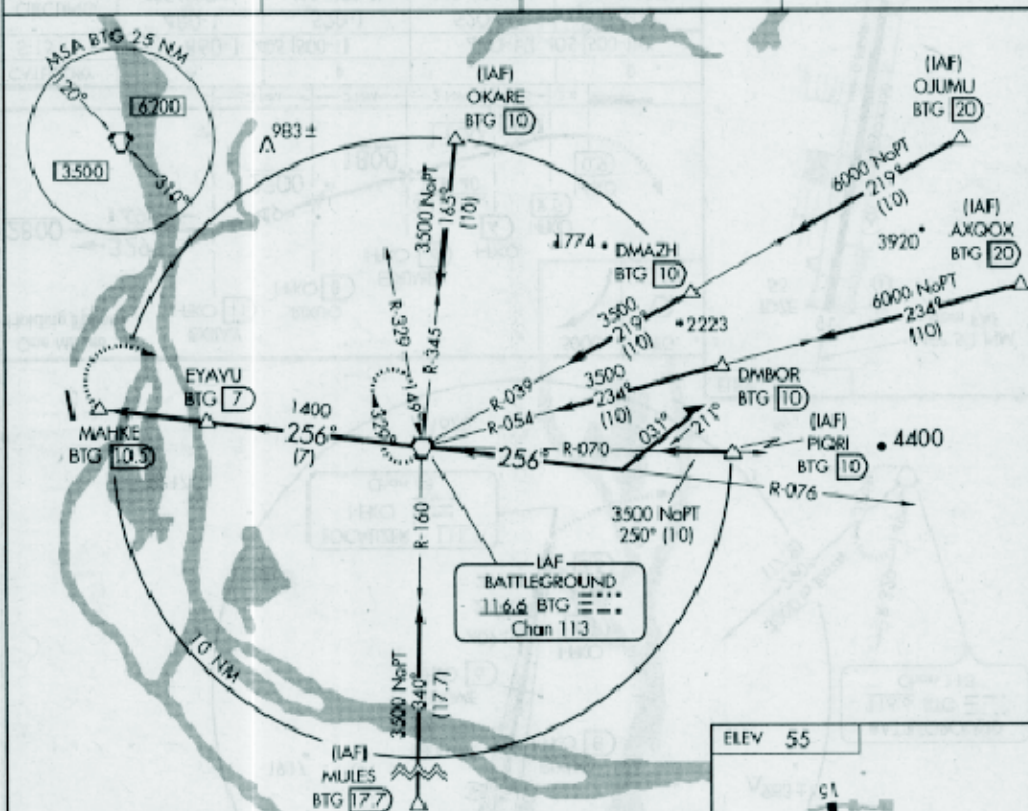
MISSED APPROACH: Climbing right turn to 4200 direct BTG VORTAC and hold.

ASOS
135.875

PORTLAND APP CON
124.35 299.2

CUNC DEL
121.65

UNICOM
122.8 (CTAF)



SCAPPOOSE 70N
Amdt 2 013L

45° 46'N - 122° 52'W

SCAPPOOSE INDUSTRIAL AIRPARK (SPB)
VOR/DME or GPS-A

DESIGNED BY:		CHECKED BY:	LAM		
DRAWN BY:	CMB	APPROVED BY:			
LAST EDIT:	02/19/03	PLOT DATE:	03/11/03		
DATE	BY	REV#	REVISION	CK'D	APPR



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PORT OF ST. HELENS SCAPPOOSE INDUSTRIAL AIRPARK INSTRUMENT APPROACH PROCEDURES

SCAPPOOSE

SCALE:
N.T.S

PROJECT NO.
30398

DRAWING FILE NAME:
EXHIBIT-2E.DWG

OREGON

1E SHEET

SCAPPOOSE, OREGON

AL-6314 (FAA)

LOC/DME
111.1
Chan 48

APP CRS
149°

Rwy Idg 5100
TDZE 55
Apt Elev 55

LOC/DME RWY 15
SCAPPOOSE INDUSTRIAL AIRPARK (SPB)

▼ Circling not authorized west of Rwy 15-33.

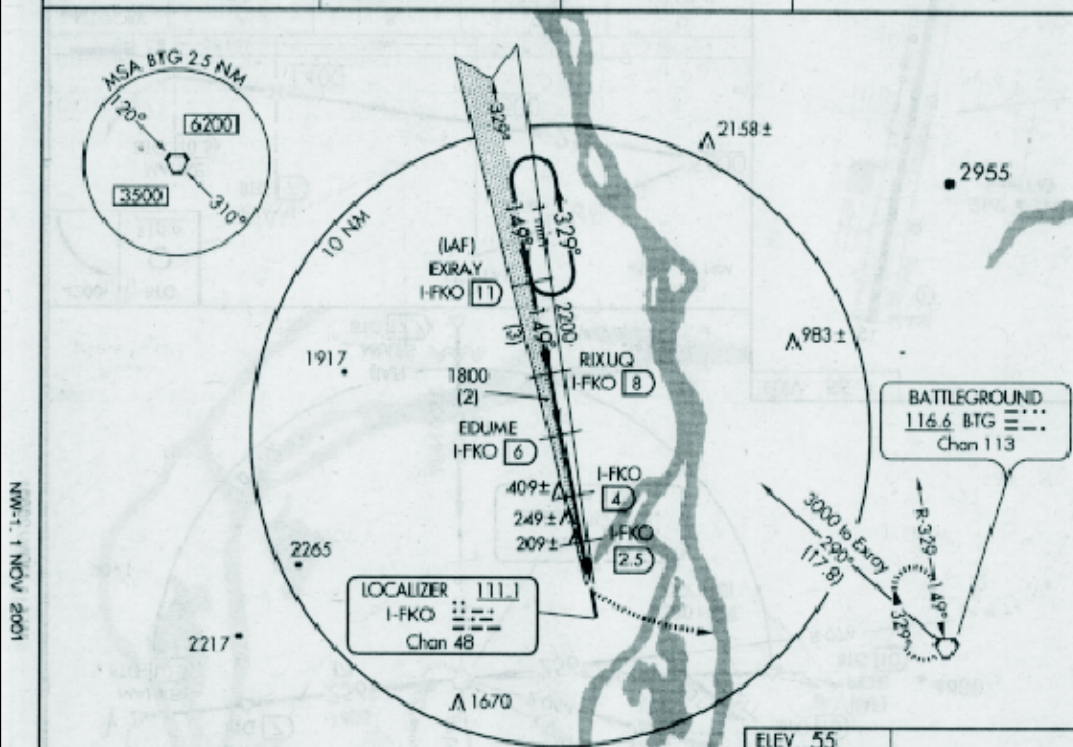
MISSED APPROACH: Climbing left turn to 5000 direct BTG VORTAC and hold.

ASOS
135.875

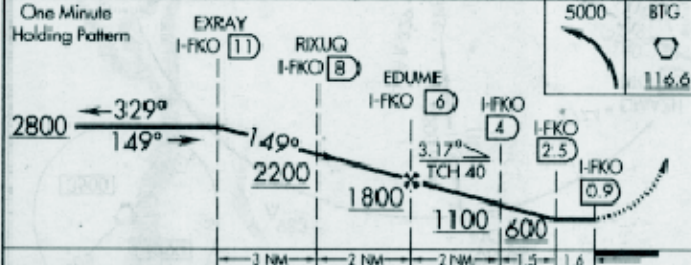
PORTLAND APP CON
124.35 299.2

CLNC DEL
121.65

UNICOM
122.8 (CTAF)



One Minute
Holding Pattern



CATEGORY	A	B	C	D
S-15	460-1	405 (500-1)	460-1½	405 (500-1½)
CIRCLING	480-1	520-1	520-1½	620-2
	425 (500-1)	465 (500-1)	465 (500-1½)	565 (600-2)

SCAPPOOSE, OREGON
Amtd 1 01 305

45°46'N-122°52'W
413

SCAPPOOSE INDUSTRIAL AIRPARK (SPB)
LOC/DME RWY 15



DESIGNED BY: _____ CHECKED BY: LAM
DRAWN BY: CMB APPROVED BY: _____
LAST EDIT: 02/19/03 PLOT DATE: 03/11/03

DATE	BY	REV#	REVISION	CK'D	APPR



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**PORT OF ST. HELENS
SCAPPOOSE INDUSTRIAL AIRPARK
INSTRUMENT APPROACH
PROCEDURES**

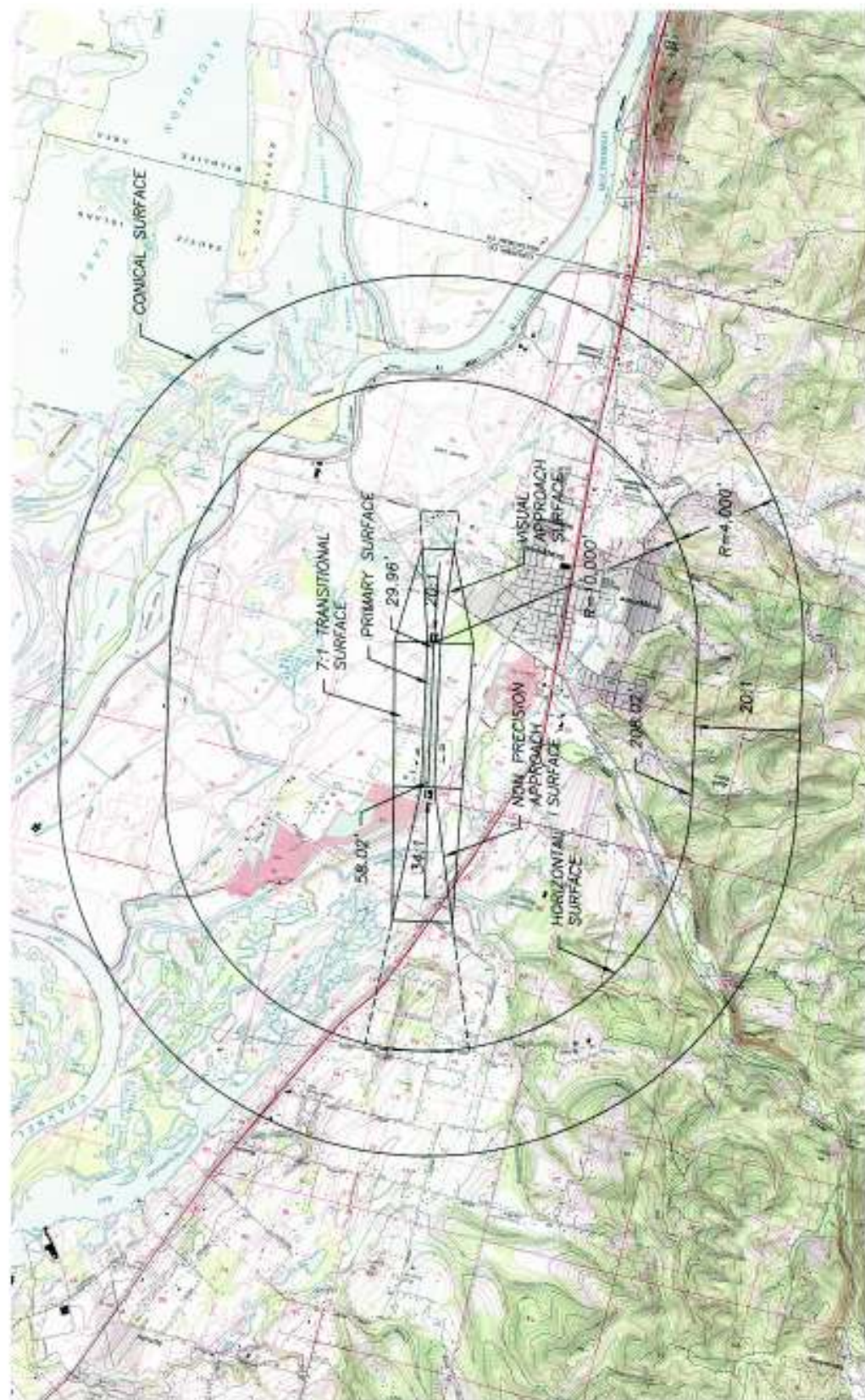
SCALE:
N.T.S

PROJECT NO.
30398

DRAWING FILE NAME:
EXHIBIT-2F.DWG

1F SHEET

OREGON



PORT OF ST. HELENS
SCAPPOOSE INDUSTRIAL AIRPORT
PART 77
EXHIBIT 1G

SCALE: 1"=4000'
SHEET NO. 30357
SHEET TOTALS: EXHIBIT 1G
1G



DATE	BY	REVISION
04/03/00	W&H	1.00
04/03/00	W&H	1.01
04/03/00	W&H	1.02
04/03/00	W&H	1.03
04/03/00	W&H	1.04
04/03/00	W&H	1.05
04/03/00	W&H	1.06
04/03/00	W&H	1.07
04/03/00	W&H	1.08
04/03/00	W&H	1.09
04/03/00	W&H	1.10

Table 1C, Based Aircraft

Aircraft Type	2000
Single Engine	122
Multi-Engine	5
Jet	1
Helicopter	0
Gyrocopter	6
Military	0
Ultra-light	6

Since there is no air traffic control tower at Scappoose Industrial Airport, airport operations are based off of approximations from the airport operator. Airport operations have been obtained from the FAA 5010 Form and are as shown in **Table 1D**.

Itinerant operations, defined as operations performed by aircraft that have a destination or origin from another airport, accounted for approximately 46 percent of the total operations in 2002.

Table 1D, Air Traffic Operations

	Itinerant Operations	Local Operations	Total Operations
2002 Operations	27,670	32,485	60,155

Operations activities increase during the spring and summer months, primarily as a result of improved weather conditions.

AIRSPACE

PART 77 IMAGINARY SURFACES

The Part 77 surfaces are the basis for protection of the airspace around the airport. It is ideal to keep these areas clear of obstructions. The Part 77 surfaces for Scappoose Industrial Airport are as follows (see **Exhibit 1G, Part 77 Imaginary Surfaces**, for more detail):

Primary Surface: A rectangular surface with a width that varies for each runway (centered on the runway centerline) and a length that extends 200 feet beyond each end of the runway. The elevation of the primary surface corresponds to the elevation of the nearest point of the runway centerline. The width of the primary surface is 500 feet for Runway 15/33.

Approach Surface: A surface centered on the extended runway centerline, starting at each end of the primary surface, 200 feet beyond each end of the runway at a width equal to that of the primary surface and an elevation equal to that of the end of

the runway; extending a horizontal distance of 5,000 feet at a slope of 20:1 for visual approaches (Runway 33) and 10,000 feet at a slope of 34:1 for nonprecision approaches (Runway 15) to a width of 1500 feet for Runway 33 and a width of 3500 feet for Runway 15.

Transitional Surface: A sloping 7:1 surface that extends outward and upward at right angles to the runway centerline from the sides of the primary surface and the approach surfaces.

Horizontal Surface: An elliptical surface at an elevation 150 feet above the established airport elevation created by swinging 10,000-foot radius arcs from the center of each end of the primary surface of Runway 15/33.

Conical Surface: A surface extending outward and upward from the horizontal surface at a slope of 20:1 for a horizontal distance of 4,000 feet.

Obstructions to these surfaces will be addressed in the Airport Plans chapter.

The local airport that has the most effect on Scappoose Industrial Airpark's Airspace is the Portland International Airport. Portland International Airport's Airport Radar Service Area (ARSA) is within six miles of Scappoose. This affects flights out of Scappoose Airpark that are heading the direction of the ARSA because on-board navigational and communications equipment are required to operate in this area. Also, Portland's precision approach for Runway 10 five miles to the south of the airport and

both Scappoose and Portland make use of Battleground Airport's VOR. These airspace considerations must be made when looking at any expansion of Scappoose Industrial Airpark relative to airspace improvements.

AIRPORT TRAFFIC PATTERNS

There is a left traffic pattern for Runway 15 and right traffic pattern for Runway 33.

EXISTING LAND USE AND ZONING

ON-AIRPORT LAND USE

The entirety of the 197 acres of airport property is used for aviation purposes. The airport property is zoned as "public use airport". The airport is currently looking to purchase ± 60 acres of property on the east side of the runway. The acquisition of this property may allow for the addition of a turf runway to the airport.

WETLANDS

There are no known wetlands on the airport property.

WIND AND METEOROLOGICAL DATA

No specific wind data has ever been obtained for Scappoose Industrial Airpark. It has been noted that wind generally follows the alignment of the runway and that wind from the north

and the south occurs with equal frequency.

Current meteorological data is available from the airport ASOS.

OFF-AIRPORT LAND USE

Zoning

The airport is generally surrounded by agricultural type zoning. The airport property is zoned as public use airport. A variety of levels of residential areas are to the south of the airport. These residential areas are the primary noise sensitive locations around the airport. See **Exhibit 1H, Zoning Map**, for the zoning around the airport.

The City of Scappoose and Columbia County have defined an Airport Overlay Zone. This definition provides the municipalities with a means of protecting the airport airspace and the runway protection zones. The overlay

provides height, lighting, emissions and other restrictions to assure that land use and zoning is compatible with this space. The Port of St. Helens also has a number of aviation easements off each end of the runway.

Scappoose Airpark Industrial Business Park

The Port of St. Helens, in cooperation with CIDA, has developed a conceptual master plan for an industrial business park on the west side of the airport, outside airport property. The business park is planned for a 20-acre parcel that is zoned as light industrial. Possible developments include hangars, maintenance facilities, public or private educational facilities and individual sites for aviation-based business. Access to the airport is an important aspect of the business park development. Additional detail can be found in the Port of St. Helens “Master Plan for Scappoose Airpark Industrial Business Park.”

AVIATION DEMAND FORECASTS



Facility planning must begin with a definition of the demand that may reasonably be expected to occur at the airport over a specific period of time. For Scappoose Industrial Airpark, this involves forecasts of aviation activity through the year 2022. In this report, forecasts of based aircraft, based aircraft fleet mix, and annual aircraft operations will serve as the basis for facility planning.

The resulting forecast may be used for several purposes, including facility needs assessments, airfield capacity evaluation, projected airport revenue analysis, and environmental evaluations. The forecasts will be reviewed and approved by the Federal Aviation Administration (FAA) and the Oregon Department of Aviation, to ensure that they are reasonable projections of aviation activity.

It is virtually impossible to predict, with any certainty, year-to-year fluctuations of activity when looking twenty years into the future. Because aviation activity can be affected by many influences at the local, regional, and national levels, it is important to remember that forecasts are developed to serve only as guidelines and planning must remain flexible enough to respond to unforeseen facility needs. To maintain this flexibility, the facility demands must be regularly reviewed.

The following forecast analysis examines recent developments in aviation activity on a national basis, local socioeconomic trends and service areas, as well as changes in forecast indicators at Scappoose Industrial Airpark over the past decade, to provide updated operational projections. The intent is to permit the Port of St. Helens



to make the necessary planning adjustments to ensure the facility meets projected demands in an efficient and cost-effective manner.

NATIONAL AVIATION TRENDS

Each year, the FAA publishes its national aviation forecast. Included in this publication are forecasts for air carriers, regional/commuters, general aviation, air cargo, and military activity. The forecasts are prepared to meet budget and planning needs of the constituent units of the FAA and to provide information that can be used by state and local authorities, the aviation industry, and by the general public. The current edition when this chapter was prepared was *FAA Aerospace Forecasts-Fiscal Years 2002-2013*, published in March 2002. The forecasts use the economic performance of the United States as an indicator of future aviation industry growth. Similar economic analyses are applied to the outlook for aviation growth in international markets.

GENERAL AVIATION

Following more than a decade of decline, the general aviation industry was revitalized with the passage of the *General Aviation Revitalization Act* in 1994 (federal legislation which limits the liability on general aviation aircraft to 18 years from the date of manufacture). This legislation sparked an interest to renew the manufacturing of general aviation aircraft, due to the

reduction in product liability, as well as renewed optimism for the industry. The high cost of product liability insurance was a major factor in the decision by many American aircraft manufacturers to slow or discontinue the production of general aviation aircraft.

However, this continued growth in the general aviation industry appears to have slowed considerably in 2001, negatively impacted by the events of September 11th. Thousands of general aviation aircraft were grounded for weeks, due to “no-fly zone” restrictions imposed on operations of aircraft in security-sensitive areas. Some U.S. airports in and around Washington, D.C. and New York City remained closed to visual flight rules (VFR) traffic. This, in addition to the economic recession already taking place in 2001-02, has had a profoundly negative impact on the general aviation industry.

According to the General Aviation Manufacturers Association (GAMA), aircraft shipments were down 13.4 percent for the third quarter of 2001, and 6.2 percent year-to-date. The Aerospace Industries Association of America (AIAA) expects general aviation shipments to decline for the first time since 1994, down 8.8 percent, to 2,556 aircraft. The number of general aviation hours flown is projected to decline by 2.2 percent in 2002, and increase by only 0.4 percent the following year.

At the end of 2001, the total pilot population, including student, private, commercial, and airline transport, was

estimated at 649,957. This is an increase of 3.9 percent, or 24,000 pilots, from 2000. Student pilots were the only group to experience a decrease in 2001, down 6.6 percent from 2000. The number of student pilots is projected to decline by 4.5 percent in 2002, and an additional 1.2 percent the following year. After 2004, the number of student pilots is expected to increase at an average annual rate of 1.0 percent, totaling 90,000 in 2013, which is less than the number recorded in 2000 (93,064).

However, the events of September 11th have not had the same negative impact on the business/corporate side of general aviation. The increased security measures placed on commercial flights has increased interest in fractional and corporate aircraft ownership, as well as on-demand charter flights for short-haul routes. This is reflected in the forecast of active general aviation pilots, excluding air transport pilots, to increase by 54,000 (0.8 percent annually) over the forecast period.

The most notable trend in general aviation is the continued strong use of general aviation aircraft for business and corporate uses. According to the FAA, general aviation operations and general aviation aircraft handled at enroute traffic control centers increased for the ninth consecutive year, signifying the continued growth in the use of more sophisticated general aviation aircraft. The forecast for general aviation aircraft assumes that business use of general aviation will expand much more rapidly than

personal/sport use, due largely to the expected growth in fractional ownership.

In 2000, there was an estimated 217,533 active general aviation aircraft, representing a decrease of 0.9 percent from the previous year, and the first decline in five years. **Exhibit 2A** depicts the FAA forecast for active general aviation aircraft in the United States. The FAA forecasts general aviation aircraft to increase at an average annual rate of 0.3 percent over the 13-year forecast period. Single-engine piston aircraft is expected to decrease from 149,422 in the short-term, and then begin a period of slow growth after 2004, reaching 152,000 in 2013. Multi-engine piston aircraft is expected to remain relatively flat throughout the forecast period. Turbine-powered aircraft are expected to grow at an average annual rate of 2.1 percent over the forecast period, faster than all other segments of the national fleet. Turbojet aircraft are expected to provide the largest portion of this growth, with an annual average growth rate of 3.4 percent. This strong growth projected for the turbojet aircraft can be attributed to the growth in the fractional ownership industry, new product offerings (which include new entry level aircraft and long-range global jets), and a shift from commercial travel by many travelers and corporations. Turboprop aircraft, on the other hand, are projected to grow at an average annual rate of only 0.2 percent over the forecast period.

Manufacturer and industry programs and initiatives continue to revitalize the

general aviation industry. Notable initiatives include the “No Plane, No Gain” program promoted jointly by the General Aviation Manufacturers Association (GAMA) and the National Business Aircraft Association (NBAA). This program was designed to promote cost-effectiveness of using general aviation aircraft for business and corporate uses. Other programs, which are intended to promote growth in new pilot starts and to introduce people to general aviation include “Project Pilot,” sponsored by the Aircraft Owners and Pilots Association (AOPA), “Be a Pilot,” jointly sponsored and supported by more than 100 industry organizations, and “Av Kids,” sponsored by the NBAA.

The general aviation industry is also launching new programs to make aircraft ownership easier and more affordable. Piper Aircraft Company has created Piper Financial Services (PFS) to offer competitive interest rates and/or leasing of Piper aircraft. The EAA offers financing for kit-built airplanes through a private lending institution. Over the years, programs such as these have played an important role in the success of general aviation, and will continue to be vital to its growth in the future.

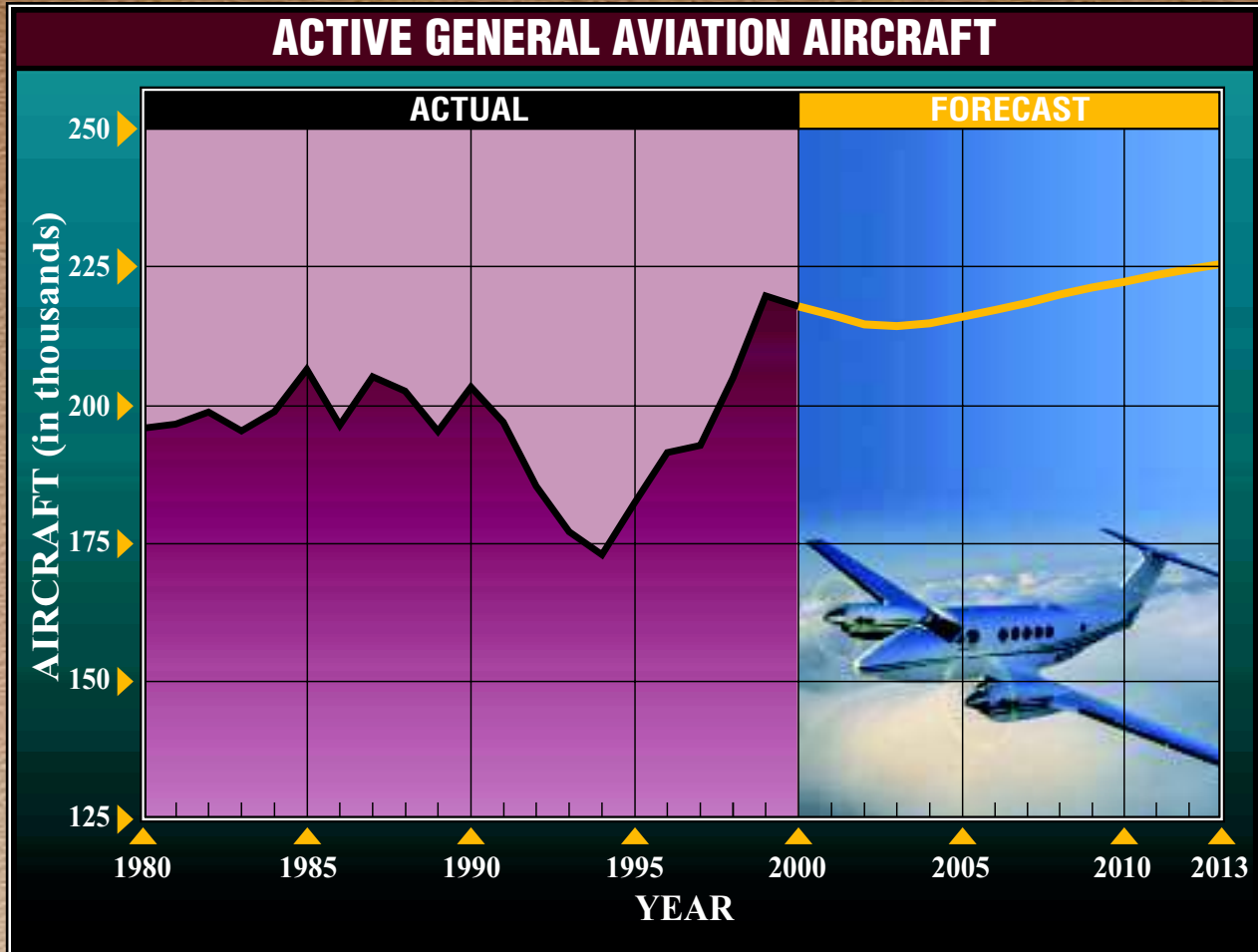
FORECASTING APPROACH

The development of aviation forecasts proceeds through both analytical and judgmental processes. A series of mathematical relationships is tested to establish statistical logic and rationale for projected growth. However, the

judgement of the forecast analyst, based upon professional experience, knowledge of the aviation industry, and assessment of the local situation, is important in the final determination of the preferred forecast.

It is important to note that one should not assume a high level of confidence in forecasts that extend beyond five years. Facility and financial planning usually require at least a ten-year preview, since it often takes more than five years to complete a major facility development program. However, it is not important to use forecasts which do not overestimate revenue-generating capabilities or understate demand for facilities needed to meet public (user) needs.

A wide range of factors are known to influence the aviation industry and can have significant impacts on the extent and nature of air service provided in both the local and national market. Technological advances in aviation have historically altered, and will continue to change, the growth rates in aviation demand over time. The most obvious example is the impact of jet aircraft on the aviation industry, which resulted in a growth rate that far exceeded expectations. Such changes are difficult, if not impossible to predict, and there is simply no mathematical way to estimate their impacts. Using a broad spectrum of local, regional, and national economic and aviation information, and analyzing the most current aviation trends, forecasts have been developed and presented in the following sections.



U.S. ACTIVE GENERAL AVIATION AIRCRAFT (in thousands)									
As of Dec. 31, 1998	FIXED WING								
	PISTON		TURBINE		ROTORCRAFT				
	Single Engine	Multi- Engine	Turboprop	Turbojet	Piston	Turbine			
2000	149.4	21.1	5.8	7.0	2.7	4.5	20.4	6.7	217.6
2003	146.0	20.7	5.7	7.5	2.6	4.3	20.4	6.7	213.9
2008	148.7	20.7	5.8	9.6	2.8	4.5	20.8	6.8	219.7
2013	152.0	20.7	5.9	10.9	2.9	4.6	21.4	6.9	225.3

Sources: FAA General Aviation and Air Taxi Activity (and Avionics) Surveys.
FAA Aerospace Forecasts, Fiscal Years 2002-2013.

Notes: An active aircraft is one that has a current registration and was flown at least one hour during the calendar year.



SOCIOECONOMIC PROJECTIONS

A variety of historical and forecast socioeconomic data related to Columbia County and the State of Oregon has been collected for use in various elements of this master plan. This information provides essential background for use in determining aviation service level requirements. Aviation forecasts are often related to the population base, as well as the economic strength of the region (i.e. personal income per capita and employment sectors).

POPULATION

Population is one of the most important elements to consider when planning for future needs of the airport. Historical population totals for the City of Scappoose, Columbia County, and the State of Oregon were obtained from the U.S. Census Bureau and are presented in **Table 2A**. Oregon's population experienced a 1.9 percent average annual growth rate between 1990 and 2000, with nearly one million new residents. During this same time, Columbia County's population increased at an average annual rate of 1.5 percent. The City's population increased by more than 1,400 persons over the past decade, growing at an average annual rate of 3.5 percent.

TABLE 2A
Historical and Forecast Population
Columbia County and Oregon

	HISTORICAL			FORECAST			
AREA	1990	2000	Avg. Annual Growth Rate (1990-2000)	2007	2012	2022	Avg. Annual Growth Rate (2000-2022)
Columbia County	37,557	43,560	1.5%	44,560	46,640	51,200	0.7%
State of Oregon	2,842,321	3,421,399	1.9%	3,719,800	3,948,900	4,416,600	1.2%

Source: Historical Population - U.S. Census Bureau; Forecast Population - Interpolated from State of Oregon Office of Economic Analysis.

Oregon's population is projected to grow at an average annual rate of 1.2 percent, which is nearly double the County's projected growth rate of 0.7 percent. According to the *2000 Oregon Department of Aviation Plan*, approximately 72 percent of the State's

projected growth will be in the Portland metro area and Willamette Valley. Forecasts by the State of Oregon Office of Economic Analysis project the population in Columbia County to reach 51,200 by the end of the planning period. Population forecasts for the

City of Scappoose were not available. Assuming the City's population continues to grow at an average annual rate of 3.5 percent, the population would reach 10,600 by 2022.

EMPLOYMENT

Analysis of a community's employment base can be valuable in determining the

overall well-being of that community. In most cases, the community's make-up and health is significantly impacted by the number of jobs, variety of employment opportunities, and types of wages provided by local employers. **Table 2B** presents historical and forecasted employment (non-agricultural) in Columbia County by economic sector.

TABLE 2B Employment by Economic Sector Columbia County					
Economic Sector	2000	% of Total Employment 2000	2022	% of Total Employment 2022	Average Annual Growth Rate (2000-2022)
Total Employment	14,330	100.0%	17,575	100.0%	0.9%
Mining	130	0.9%	195	1.1%	1.9%
Construction	920	6.4%	1,080	6.1%	0.7%
Manufacturing	2,280	15.9%	2,485	14.1%	0.4%
Transp. & Public Utilities	1,110	7.7%	1,190	6.8%	0.3%
Wholesale Trade	320	2.2%	385	2.2%	0.8%
Retail Trade	2,920	20.4%	3,910	22.2%	1.3%
Finance, Ins., & Real Estate	1,090	7.6%	1,520	8.6%	1.5%
Services	3,430	23.9%	4,465	25.4%	1.2%
Government	2,130	14.9%	2,345	13.3%	0.4%

Source: CEDDS, Woods & Poole (2002).

As shown in the table, the services, retail trade, and manufacturing industries dominated the county's total employment in 2000. The services industry accounted for the largest share (3,430), capturing nearly 24 percent of all employment. The retail trade industry contributed approximately 20 percent (2,920) of the total, while the manufacturing industry made up nearly 16 percent (2,280) of all jobs in 2000. Government also plays an important part of the economic sector, capturing nearly 15 percent of total employment in 2000.

The current industry projections for the county indicate that total employment will increase at an average annual rate of 0.9 percent (3,245 jobs) between 2000 and 2022. The services industry will continue to dominate employment, growing at an average annual rate of 1.2 percent and capturing more than 25 percent of total employment by the year 2022. The retail trade, services, and government sectors will also continue to be significant sectors of employment through 2022.

INCOME

Table 2C compares per capita personal income (PCPI), adjusted for 1996 dollars, for Columbia County, the State of Oregon, and the United States. Historically, the PCPI for Columbia County has remained below that of both

Oregon and the United States. Forecasts project an annual growth rate of less than one percent for Columbia County, while Oregon and the United States are projected to grow at an average annual rate of 1.0 percent and 1.1 percent, respectively. These forecasts are presented in **Table 2C**.

TABLE 2C							
Personal Income Per Capita (1996\$)							
	HISTORICAL			FORECAST			
Area	1990	2000	Annual Increase 1990-2000	2007	2012	2022	Annual Increase 2000-2022
Columbia Co.	\$19,170	\$24,080	2.3%	\$25,710	\$26,780 ¹	\$28,600 ¹	0.8%
Oregon	\$21,320	\$25,560	1.8%	\$27,600	\$29,060 ¹	\$32,010 ¹	1.0%
United States	\$22,870	\$27,000	1.7%	\$29,230	\$30,900 ¹	\$34,500 ¹	1.1%

Source: CEDDS, Woods & Poole (2002).
¹Interpolated by Coffman Associates.

STATE AVIATION SYSTEM PLAN

Oregon's system of airports provides a crucial component to the state's transportation network. At the state level, the Oregon Department of Aviation provides state-wide planning through the *2002 Oregon Department of Aviation Plan*. The purpose of the Plan is to identify the physical facility needs for the state's system of airports. According to the most recent state aviation plan (2000), there are 101 public-use airports in the State of Oregon, including nine commercial service airports that provide regularly scheduled passenger services.

The *2000 Oregon Department of Aviation Plan* has established five categories of airports based on their

different functions. Scappoose Industrial Airpark is listed as a Category 2 airport, which is classified as a business or high activity general aviation airport. Criteria for Category 2 airports is 30,000 operations per year, with at least 500 turbine operations. Activity levels at these airports are typically higher than at other general aviation airports and some Category 1 (commercial service) airports. Category 2 airports typically have locally-based business jets or turboprops and/or substantial amounts of itinerant turbine aircraft activity. Category 2 airports are largely concentrated in the Portland metro area and Willamette Valley, with several overlapping service areas.

The condition of existing facilities and the most recent estimates of based

aircraft and operations were provided in the *2000 Oregon Department of Aviation Plan*. Forecasts included in this Plan, as well as the *1997 Continuous Aviation System Plan*, will be examined for their projections of based aircraft, based aircraft fleet mix, and annual operations.

LOCAL SERVICE AREA

The general aviation service area is affected by the number of nearby airfields which also have the ability to base and serve general aviation aircraft. There are 16 public-use airports within a 30 nautical mile (nm) radius of Scappoose Industrial Airpark. Only three of these airports have a runway 5,000 feet or greater, which is generally preferred by corporate aviation departments operating turbine aircraft. Portland International Airport, whose longest runway is 11,000 feet, is the only commercial service airport within 30 nm.

Other factors affect the decision to base at a given airport, including availability of hangars (and rates), services offered (including fuel), access to major highways, and instrument capabilities. Services provided at many of these airports include major airframe and powerplant repair, aircraft maintenance, aircraft rental/sales, flight training, aerial tours, fuel, pilot supplies, aircraft hangars, tie-downs, courtesy transportation, and catering.

BASED AIRCRAFT FORECASTS

The number of based aircraft at the airport is the most basic indicator of general aviation demand. By first developing a forecast of based aircraft, the growth of other general aviation activities and demands can be projected. Currently, there are 140 aircraft based at Scappoose Industrial Airpark, the majority of which are single-engine aircraft.

According to the *1994 Airport Layout Plan Update*, there were 106 aircraft based at Scappoose Industrial Airpark in 1992. This number has since increased, with the airport reporting 140 based aircraft for 2002. Limited information was available for the years in between. Therefore, time-series and regression analyses were not performed, as they would not provide useful projections of based aircraft. Instead, other means of comparison were used to develop forecasts of based aircraft at Scappoose Industrial Airpark.

The first method used to project based aircraft examined registered aircraft in Columbia and Washington counties, which is the local service area for Scappoose Industrial Airpark. There are currently 833 aircraft registered in the two counties, as compared to 599 registered in 1992. This increase represents an average annual growth rate of 3.4 percent. Applying this growth rate to the forecast years yields 985 registered aircraft by 2007; 1,160 registered aircraft by 2012; and 1,625 registered aircraft by 2022.

The next step was to examine the airport's market share of registered aircraft in the two counties. In 1992, the airport captured 18 percent of aircraft registered in Columbia and Washington counties. Since then, the airport's market share has decreased slightly, capturing 17 percent in 2002. Forecasts of based aircraft were developed based on registered aircraft projections and the airport's market share. The first forecast assumes the

airport's market share will remain constant at 17 percent, yielding 276 based aircraft by 2022. The second forecast uses a decreasing market share projection to reflect the historical trend and yields 244 based aircraft by the year 2022. The third forecast assumes an increasing share projection to reflect a return to earlier market share percentages and yields 309 based aircraft by 2022. These market share forecasts are presented in **Table 2D**.

TABLE 2D			
Based Aircraft Market Share of Registered Aircraft (Columbia and Washington County)			
Scappoose Industrial Airpark			
Year	Scappoose Based Aircraft	Registered Aircraft (Columbia & Washington counties)	% of Registered Aircraft Based at Scappoose
1992	106	599	18%
2002	140	833	17%
<i>Constant Share Projection</i>			
2007	167	985	17%
2012	197	1,160	17%
2022	276	1,625	17%
<i>Decreasing Share Projection</i>			
2007	163	985	16.5%
2012	186	1,160	16.0%
2022	244	1,625	15.0%
<i>Increasing Share Projection</i>			
2007	172	985	17.5%
2012	209	1,160	18.0%
2022	309	1,625	19.0%
Source: Historical based aircraft - 1994 ALP Update/airport records; Historical registered aircraft - Census of U.S. Civil Aircraft (1992), Avantex Aircraft & Airmen CD (2002).			
* Registered aircraft projections based on historical growth rate (3.4 %).			

Projections of based aircraft were also made in comparison to the percent of U.S. active general aviation aircraft based at Scappoose Industrial Airpark.

There are a reported 216,200 active general aviation aircraft in the United States for 2002. By examining the airport's historical market share, a

constant market share projection and an increasing share projection were developed. The constant market share projection assumes the airport's market share will remain at 0.065 percent through the planning period, yielding 152 based aircraft by the year 2022.

The increasing share projection was developed to represent the historical trend since 1992 and yields 199 based aircraft by the year 2022. These market share forecasts are presented in **Table 2E**.

TABLE 2E Based Aircraft Market Share of U.S. Active General Aviation Aircraft Scappoose Industrial Airpark			
Year	Scappoose Based Aircraft	U.S. Active General Aviation Aircraft	% of U.S. Active GA Aircraft Based at Scappoose
1992	106	185,700	0.057%
2002	140	216,200	0.065%
<i>Constant Share Projection</i>			
2007	142	218,300	0.065%
2012	146	224,300	0.065%
2022	152	234,000 ¹	0.065%
<i>Increasing Share Projection</i>			
2007	153	218,300	0.070%
2012	168	224,300	0.075%
2022	199	234,000 ¹	0.085%
Source: Historical based aircraft - 1994 ALP Update/airport records; Historical and forecast U.S. active general aviation aircraft from FAA <i>Aerospace Forecasts, Fiscal Years 2002-2013</i> . ¹ Extrapolated by Coffman Associates.			

Another forecast examined the airport's historical based aircraft as a ratio of 1,000 residents in Columbia County. The 2002 estimated population of Columbia County is 44,870, which equals 3.1 based aircraft per 1,000 residents. Assuming a constant share projection of 3.1 based aircraft per 1,000 residents yields 159 based aircraft by

2022. An increasing share projection was also developed to reflect the historical trend (which has increased at an annual rate of 1.4 percent over the past decade) and yields 256 based aircraft at Scappoose Industrial Airpark by 2022. Both of these forecasts are presented in **Table 2F**.

TABLE 2F Based Aircraft Per 1,000 Residents (Columbia County) Scappoose Industrial Airpark			
Year	Scappoose Based Aircraft	Columbia County Population	Aircraft Per 1,000 Residents
1992	106	38,690	2.7
2002	140	44,870	3.1
<i>Constant Ratio Projection</i>			
2007	138	44,560	3.1
2012	145	46,640	3.1
2022	159	51,200	3.1
<i>Increasing Ratio Projection</i>			
2007	156	44,560	3.5
2012	187	46,640	4.0
2022	256	51,200	5.0
Source: Historical based aircraft - 1994 ALP Update/airport records; Historical population - U.S. Census Bureau, Forecast Population - Interpolated from State of Oregon Office of Economic Analysis.			

Several additional forecasts were also examined, including previous master plans, state aviation system plans, and the FAA's *Terminal Area Forecast* (TAF). The most recent forecast is included in the *2000 Oregon Department of Aviation Plan*. This state plan used 1994's total of 126 based aircraft as the base year for their projections through the year 2018. Extrapolation of this forecast yields 174 based aircraft at Scappoose Industrial Airpark by the year 2022. The *1997 Oregon Continuous Aviation System Plan* was also examined. The forecast included in this plan, which also used 1994 as the base year for its projections, yields 175 based aircraft by the year 2022.

The two previous master plans that were examined include the *1994 Airport*

Layout Plan (ALP) Update and the *1991 Airport Master Plan*. The forecasts included in both of these master plans anticipated a shift of aircraft from the expected closure of Evergreen Airport, which remains open to this day. The *1994 Airport Layout Plan (ALP) Update*, which projected based aircraft through 2013, used a total of 106 based aircraft as a basis. Extrapolation of this forecast yields 214 based aircraft by the year 2022. The *1991 Airport Master Plan* used the existing level of 117 based aircraft from which to base its forecasts. Projections of based aircraft included in this master plan were provided through the year 2008. Extrapolation of this forecast yields 156 based aircraft at Scappoose Industrial Airpark by the year 2022.

As previously mentioned, the FAA TAF was also examined. The FAA TAF projects based aircraft for all commercial service airports in the United States. However, the TAF used 75 as the number of based aircraft in 2000, which is well below the actual number. Therefore, forecasts of based aircraft included in the TAF were not considered relevant.

One final method used to project based aircraft at Scappoose Industrial Airpark examined the historical growth rate between 1992 and 2002. During this time, based aircraft grew at an average annual rate of 2.8 percent. This growth rate was applied to the forecast period and yields 243 based aircraft by the year 2022.

For planning purposes, a mid-range forecast is generally chosen. The *2000 Oregon Department of Aviation Plan* and the *1997 Oregon Continuous Aviation System Plan* seem to reflect the current number of based aircraft the closest. Interpolation of these two forecasts yields 135 and 138 based aircraft, respectively, at Scappoose Industrial Airpark for 2002. This is slightly below the current level of 140 based aircraft for 2002. However, the historical growth rate of based aircraft yields a much higher level of based aircraft. Therefore, the preferred planning forecast is one that falls in between the two state plans and the historical growth rate and yields 155 based aircraft by the year 2007; 170 based aircraft by the year 2012; and 195 based aircraft by the year 2022. **Table 2G** and **Exhibit 2B** summarize the based aircraft forecasts developed for Scappoose Industrial Airpark.

As previously mentioned, forecasts included in the *1994 Airport Layout Plan (ALP) Update* and the *1991 Airport Master Plan* anticipated a shift of aircraft from the expected closure of Evergreen Airport, which remains open to this day. However, the potential for closure of this airport is still anticipated. It is likely that several of the based aircraft at Evergreen Airport would choose to relocate to Scappoose Industrial Airpark. This is reflected in the chosen forecast.

BASED AIRCRAFT FLEET MIX

While the number of general aviation aircraft basing at Scappoose Industrial Airpark is projected to increase, it is important to know the fleet mix of the aircraft expected to use the airport. This will ensure the proper facilities in the future.

According to airport records, the fleet mix at Scappoose Industrial Airpark consists of the following: 122 single-engine aircraft, five multi-engine aircraft, one jet, six gyrocopters, and six ultralights. The forecast mix of based aircraft was determined by comparing existing and forecast U.S. general aviation trends. The trend in general aviation is toward a greater percentage of larger, more sophisticated aircraft as part of the national fleet. An increase in gyrocopters and ultralights can also be expected at the airport, as well as the addition of a few helicopters by the end of the planning period. General aviation fleet mix projections for the airport are presented in **Table 2H**.

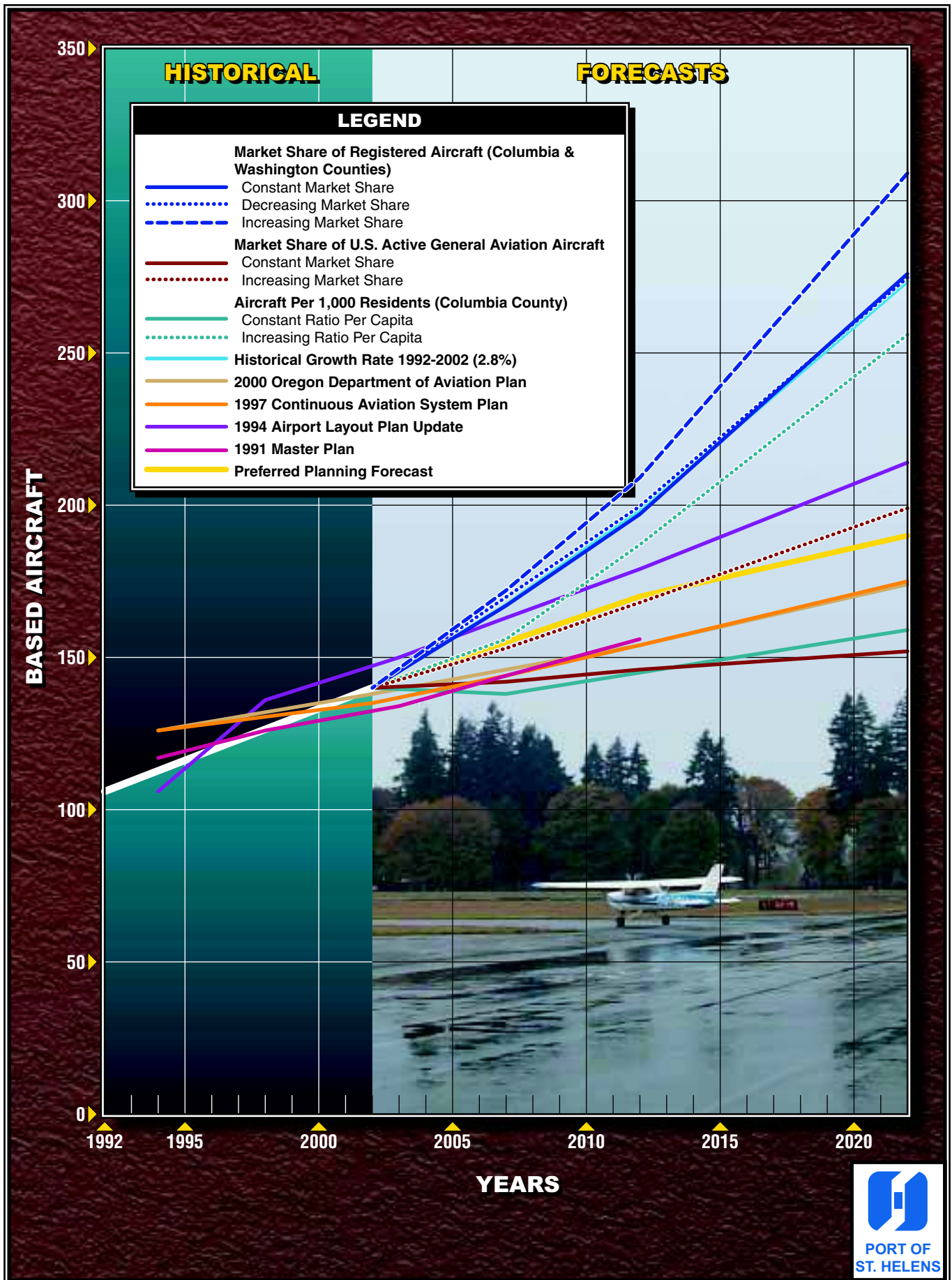


TABLE 2G**Summary of Based Aircraft Forecasts
Scappoose Industrial Airpark**

	2007	2012	2022
Market Share of Registered Aircraft (Columbia & Wash. Co.)			
Constant Market Share	167	197	276
Decreasing Market Share	163	186	244
Increasing Market Share	172	209	309
Market Share of U.S. Active GA Aircraft			
Constant Market Share	142	146	152
Increasing Market Share	153	168	199
Aircraft Per 1,000 Residents (Columbia County)			
Constant Ratio Projection	138	145	159
Increasing Ratio Projection	156	187	256
<i>2000 Oregon Department of Aviation Plan</i>	146 ¹	154 ¹	174
<i>1997 Oregon Continuous Aviation System Plan</i>	144 ¹	154 ¹	175 ²
<i>1994 Airport Layout Plan Update</i>	163 ¹	179 ¹	214 ²
<i>1991 Airport Master Plan</i>	144 ¹	156 ²	-
Historical Growth Rate (1992-2002) 2.8%	161	185	243
Preferred Planning Forecast	155	170	195
¹ Interpolated by Coffman Associates.			
² Extrapolated by Coffman Associates.			

TABLE 2H**General Aviation Fleet Mix Forecast
Scappoose Industrial Airpark**

	EXISTING		FORECAST					
Type	2002	%	2007	%	2012	%	2022	%
Single-Engine	122	87.1%	131	84.2%	138	81.2%	147	76.0%
Multi-Engine	5	3.6%	7	4.5%	9	5.5%	15	7.5%
Jet	1	0.7%	2	1.5%	3	2.0%	6	3.0%
Gyrocopters	6	4.3%	7	4.8%	9	5.3%	12	6.0%
Helicopters	0	0.0%	1	0.5%	2	1.0%	4	2.0%
Ultralight	6	4.3%	7	4.5%	9	5.0%	11	5.5%
Total	140	100.0%	155	100.0%	170	100.0%	195	100.0%
* Multi-engine category includes turboprop aircraft.								

OPERATIONS PROJECTIONS

General aviation operations are classified by the airport traffic control tower (ATCT) as either local or itinerant. A local operation is a take-off or landing performed by an aircraft that operates within sight of the airport, or which executes simulated approaches or touch-and-go operations at the airport. Itinerant operations are those performed by aircraft with a specific origin or destination away from the airport. Generally, local operations are characterized by training operations. Typically, itinerant operations increase with business and commercial use, since business aircraft are operated on a high frequency.

Previous forecasts were first examined, including the *2000 Oregon Department*

of Aviation Plan, the *1997 Oregon Continuous Aviation System Plan*, and the *1994 Airport Layout Plan Update*, and the *FAA Terminal Area Forecast*. Forecasts included in the 1994 and 1997 plans used 1994's total of 43,142 annual operations as a basis for their projections. Forecasts included in the *2000 Oregon Department of Aviation Plan* were extrapolated from the *1997 Oregon Continuous Aviation System Plan* and no changes in forecast assumptions were made. Forecasts included in the FAA TAF used 2000 as the base year for their projections, with an estimated 46,000 operations that year. Projections included in the TAF indicate no growth in operations through 2015. A summary of each of these projections is presented in **Table 2J**.

TABLE 2J
Summary of Annual Operations Forecasts
Scappoose Industrial Airpark

	2007	2012	2022
<i>2000 Oregon Department of Aviation Plan</i>	49,900 ¹	52,770 ¹	58,700 ²
<i>1997 Oregon Continuous Aviation System Plan</i>	56,350 ¹	63,010 ¹	-
<i>1994 Airport Layout Plan Update</i>	66,130 ¹	73,020 ¹	-
<i>FAA Terminal Area Forecast</i>	46,000	46,000	-

¹ Interpolated by Coffman Associates

² Extrapolated by Coffman Associates.

Projections of annual operations, based upon the number of operations per based aircraft, were also examined. The Oregon Department of Aviation performed acoustical counts between October 1, 2000 and September 30,

2002. Nine sample weeks of recordings were scheduled on Runway 15-33. Accurate data for estimating annual aircraft activity was obtained using six of the nine weeks. The estimate of 75,075 was used as a base number of

annual operations for 2002, from which two forecasts were then prepared.

The first forecast assumes the ratio of operations per based aircraft will remain constant at 535, yielding 104,300 annual operations by 2022. Since the FAA has projected growth in annual hours flown by general aviation aircraft and air taxi aircraft in their annual forecasts, the second forecast assumes that the ratio of operations per based aircraft should be expected to increase over time. The increasing ratio projection, which is the preferred

planning forecast, is consistent with the trend over the past decade and yields 112,150 annual operations by 2022. The constant and increasing ratio projections are presented in **Table 2K**. It is expected that local operations will continue to account for 46 percent of total operations and itinerant operations 54 percent, as they have historically. Furthermore, air taxi and military operations are expected to account for three percent and two percent of itinerant operations, respectively, through the planning period.

TABLE 2K					
Operations Per Based Aircraft Forecasts					
Scappoose Industrial Airpark					
Year	Based Aircraft	Itinerant Operations	Local Operations	Total Operations	Operations Per Based Aircraft
1992	106	15,810	18,560	34,370	324
2002	140	34,535	40,540	75,075	535
<i>Constant Ratio Projection</i>					
2007	155	38,135	44,765	82,900	535
2012	170	41,840	49,110	90,950	535
2022	195	47,990	56,310	104,300	535
<i>Increasing Ratio Projection (Preferred Planning Forecast)</i>					
2007	155	38,870	45,630	84,500	545
2012	170	43,400	50,950	94,350	555
2022	195	51,590	60,560	112,150	575
* 2002 annual operations are estimated from acoustical counts.					

PEAKING CHARACTERISTICS

Most facility planning relates to levels of peak activity. The following planning definitions apply to the peak periods:

- **Peak Month** - The calendar month when peak aircraft operations occur.
- **Design Day** - The average day in the peak month.

- **Busy Day** - The busy day of a typical week in the peak month.
- **Design Hour** - The peak hour within the design day.

The design day is normally derived by dividing the peak month operations by the number of days in the month. However, commercial activity is often heavier on weekdays, which may require an adjustment to reflect peak weekday activity.

It is important to realize that only the peak month is an absolute peak within the year. Each of the other periods will be exceeded at various times during the year. However, each provide reasonable planning standards that can be applied

without overbuilding or being too restrictive.

The peak month for general aviation operations was estimated at 10.0 percent of annual operations, which equates to 7,508 operations. Forecasts of peak month activity have been developed by applying this percentage to the forecasts of annual operations. Design day operations were calculated by dividing the total number of operations in the peak month by the number of days in the month. The design hour is projected as 12.0 percent of the design day operations. Busy day operations were calculated as 1.25 times the design day activity. **Table 2L** summarizes the general aviation peak activity forecasts.

TABLE 2L Peak Period Forecasts Scappoose Industrial Airpark				
	FORECASTS			
	2002	2007	2012	2022
<i>General Aviation Operations</i>				
Annual	75,075	84,500	94,350	112,150
Peak Month (10.0%)	7,508	8,450	9,435	11,215
Design Day	250	282	315	374
Busy Day	313	352	393	467
Design Hour (12.0%)	30	34	38	45

SUMMARY

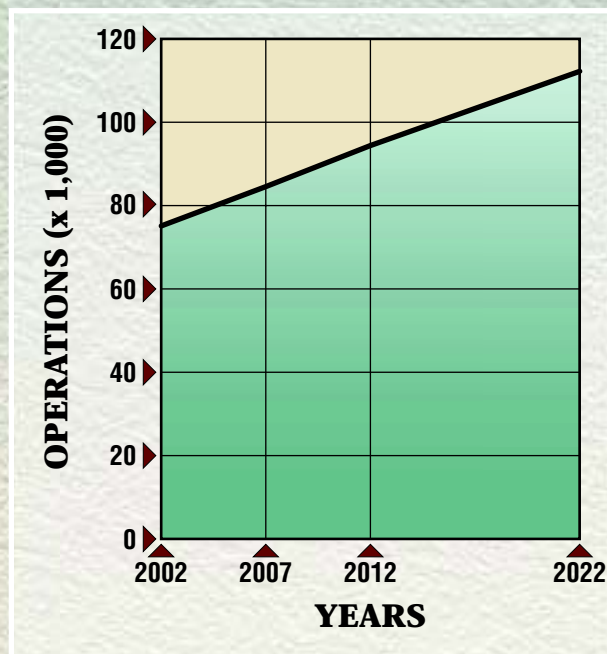
This chapter has provided forecasts for each sector of aviation demand anticipated over the planning period. **Exhibit 2C** presents a summary of the aviation forecasts developed for Scappoose Industrial Airpark. The airport is expected to experience an

increase in total based aircraft, annual operations, as well as an increase in turbine-powered aircraft through the planning period. The next step in this study is to assess the capacity of the existing facilities to accommodate forecast demand and determine what types of facilities will be needed to meet these demands.

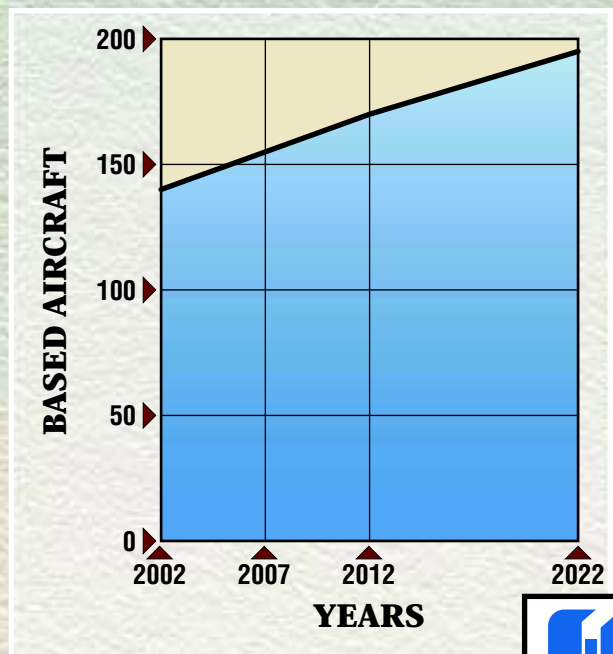
SUMMARY OF AVIATION ACTIVITY FORECASTS

	<i>Historical</i>		<i>Forecasts</i>	
CATEGORY	2002	2007	2012	2022
Annual Operations				
Itinerant				
Air Taxi	1,035	1,165	1,300	1,550
General Aviation	32,810	36,925	41,230	49,010
Military	690	780	870	1,030
Total Itinerant	34,535	38,870	43,400	51,590
Local				
General Aviation	40,540	45,630	50,950	60,560
Total Operations	75,075	84,500	94,350	112,150
Based Aircraft				
Single Engine	122	131	138	147
Multi-Engine	5	7	9	15
Jet	1	2	3	6
Gyrocopters	6	7	9	12
Helicopters	0	1	2	4
Ultralights	6	7	9	11
Total Based Aircraft	140	155	170	195

OPERATIONS FORECAST



BASED AIRCRAFT FORECAST



Chapter Three

FACILITY REQUIREMENTS/ALTERNATIVES

FACILITY REQUIREMENTS/ ALTERNATIVES



To properly plan for the future of Scappoose Industrial Airpark, it is necessary to translate forecast aviation demand into the specific types and quantities of facilities that can adequately serve this identified demand. This chapter uses the results of the forecasts conducted in Chapter Two, as well as established planning criteria, to determine the airfield (i.e., runways, taxiways, navigational aids, marking and lighting), and landside (i.e., hangars, terminal building, aircraft parking apron) facility requirements.

The objective of this effort is to identify, in general terms, the adequacy of the existing airport facilities, outline what new facilities may be needed, and when these may be needed to accommodate forecast demands. Having established these facility requirements, a

development alternative for providing these facilities have been evaluated at the conclusion of this chapter to determine the most cost-effective and efficient means for implementation.

The cost-effective, efficient, and orderly development of an airport should rely more upon actual demand at an airport than a time-based forecast figure. In order to develop a master plan that is demand-based rather than time-based, a series of planning horizon milestones have been established for Scappoose Industrial Airpark that take into consideration the reasonable range of aviation demand projections prepared in Chapter Two.

It is important to consider that the actual activity at the airport may be higher or lower than projected activity levels. By planning according to



activity milestones, the resultant plan can accommodate unexpected shifts, or changes in the area's aviation demand.

It is important that the plan accommodate these changes so that the Port of St. Helens can respond to unexpected changes in a timely fashion. These milestones provide flexibility, while potentially extending this plan's useful life if aviation trends slow over time.

The most important reason for utilizing milestones is that they allow the airport

to develop facilities according to need generated by actual demand levels. The demand-based schedule provides flexibility in development, as development schedules can be slowed or expedited according to actual demand at any given time over the planning period. The resultant plan provides airport officials with a financially responsible and need-based program. **Table 3A** presents the planning horizon milestones for each activity demand category.

TABLE 3A Planning Horizon Activity Levels Scappoose Industrial Airpark				
	Current Levels	Short-Term	Intermediate Term	Long-Term
Based Aircraft	140	155	170	195
Annual Operations	75,075	84,500	94,350	112,150

AIRFIELD REQUIREMENTS

Airfield requirements include the need for those facilities related to the arrival and departure of aircraft. These facilities are comprised of the following items:

- Runways (including safety areas)
- Taxiways
- Navigational Aids
- Airfield Lighting and Marking

The selection of appropriate Federal Aviation Administration (FAA) design standards for the development and location of airport facilities is based primarily upon the characteristics of the

aircraft which are currently using, or are expected to use, the airport. Planning for future aircraft use is of particular importance since design standards are used to plan separation distances between facilities. These standards must be determined now since the relocation of these facilities will likely be extremely expensive at a later date.

The FAA has established a coding system to relate airport design criteria to the operational and physical characteristics of aircraft expected to use the airport. This code, the airport reference code (ARC), has two components: the first component,

depicted by a letter, is the aircraft approach speed (operational characteristic); the second component, depicted by a Roman numeral, is the airplane design group and relates to aircraft wingspan (physical characteristic). Generally, aircraft approach speed applies to runways and runway-related facilities, while aircraft wingspan primarily relates to separation criteria involving taxiways, taxilanes, and landside facilities.

According to FAA Advisory Circular (AC) 150/5300-13, *Airport Design*, an aircraft's approach category is based upon 1.3 times its stall speed in landing configuration at that aircraft's maximum certificated weight. The five approach categories used in airport planning are as follows:

Category A: Speed less than 91 knots.

Category B: Speed 91 knots or more, but less than 121 knots.

Category C: Speed 121 knots or more, but less than 141 knots.

Category D: Speed 141 knots or more, but less than 166 knots.

Category E: Speed greater than 166 knots.

The airplane design group (ADG) is based upon the aircraft's wingspan. The six ADG's used in airport planning are as follows:

Group I: Up to but not including 49 feet.

Group II: 49 feet up to but not including 79 feet.

Group III: 79 feet up to but not including 118 feet.

Group IV: 118 feet up to but not including 171 feet.

Group V: 171 feet up to but not including 214 feet.

Group VI: 214 feet or greater.

In order to determine facility requirements, an ARC should first be determined, then appropriate airport design criteria can be applied. This begins with a review of the type of aircraft using and expected to use Scappoose Industrial Airpark. **Exhibit 3A** summarizes representative aircraft by ARC.

The FAA recommends designing airport functional elements to meet the requirements of the most demanding ARC for that airport. Scappoose Industrial Airpark currently accommodates a wide variety of civilian aircraft use. Aircraft using the airport include small single and multi-engine aircraft, as well as small business jets. The majority of these aircraft fall within approach categories A and B and airplane design groups I and II.

As determined by the fleet mix forecast in Chapter Two, continued service by prop-jet aircraft is expected to continue throughout the planning period. The addition of the regional jet into the fleet

mix is also possible, considering the recent trend of regional/commuter airlines' transition towards advanced turboprop aircraft and small regional jets to fit their respective market needs. This potential mix of aircraft will continue to place the airport in the B-II category.

AIRFIELD DESIGN STANDARDS

The FAA has established several imaginary surfaces to protect aircraft operational areas and keep them free from obstructions that could affect the safe operation of aircraft. These include the obstacle free zone (OFZ), runway safety area (RSA), and runway protection zones (RPZ).

The RSA is “a defined surface surrounding the runway prepared or suitable for reducing the risk of damage to airplanes in the event of an undershoot, overshoot, or an excursion from the runway.” An obstacle free zone is a volume of airspace that is required to be clear of objects, except for frangible items required for navigation of aircraft. It is centered along the runway and extended runway centerline. The RPZ is defined as an area off the runway end to enhance the protection of people and property on the ground. The RPZ is trapezoidal in shape and centered about the extended runway centerline. The dimensions of an RPZ are a function of the runway ARC and approach visibility minimums.

Table 3B summarizes the design requirements of these safety areas by airport reference code for Scappoose

Industrial Airpark. The FAA expects these areas to be free from obstructions. As shown in the table, the airport currently meets the required dimensions for ARC B-II standards. A printout of the ARC B-II standards is presented in the appendix.

RUNWAYS

The adequacy of the existing runway system at Scappoose Industrial Airpark was analyzed from a number of perspectives, including airfield capacity, runway orientation, runway length, runway width, and pavement strength. From this information, requirements for runway improvements were determined for the airport.

Airfield Capacity

A demand/capacity analysis measures the capacity of the airfield configuration in order to identify and plan for additional development needs. Annual capacity of a single runway configuration normally exceeds 150,000 operations with a suitable parallel taxiway available. Since the forecasts for Scappoose Industrial Airpark remain below 150,000 operations, the capacity of the existing runway and taxiway system will not be reached, and the airfield will be able to meet operational demands.

Runway Orientation

Scappoose Industrial Airpark is equipped with a single runway (Runway

	Beech Baron 55 Beech Bonanza Cessna 150 Cessna 172 Piper Archer Piper Seneca		Lear 25, 35, 55 Israeli Westwind HS 125
A-I		C-I, D-I	
	Beech Baron 58 Beech King Air 100 Cessna 402 Cessna 421 Piper Navajo Piper Cheyenne Swearingen Metroliner Cessna Citation I		Gulfstream II, III, IV Canadair 600 Canadair Regional Jet Lockheed JetStar Super King Air 350
B-I less than 12,500 lbs.		C-II, D-II	
	Super King Air 200 Cessna 441 DHC Twin Otter		Boeing Business Jet B 727-200 B 737-300 Series MD-80, DC-9 Fokker 70, 100 A319, A320 Gulfstream V Global Express
B-II less than 12,500 lbs.		C-III, D-III	
	Super King Air 300 Beech 1900 Jetstream 31 Falcon 10, 20, 50 Falcon 200, 900 Citation II, III, IV, V Saab 340 Embraer 120		B-757 B-767 DC-8-70 DC-10 MD-11 L1011
B-I, II over 12,500 lbs.		C-IV, D-IV	
	DHC Dash 7 DHC Dash 8 DC-3 Convair 580 Fairchild F-27 ATR 72 ATP		B-747 Series B-777
A-III, B-III		D-V	

Note: Aircraft pictured is identified in bold type.

15-33), which is oriented in a north-south direction. For the operational safety and efficiency of an airport, it is desirable for the principal runway of an airport's runway system to be oriented

as close as possible to the direction of the prevailing wind. This reduces the impact of crosswind components during landing or takeoff.

TABLE 3B		
Airfield Safety Area Dimensional Standards (feet)		
	DIMENSIONS AT SCAPPOOSE	ARC B-II STANDARDS
Runway Safety Area (RSA)		
Width	150	150
Length Beyond Runway End	300	300
Runway Object Free Area (OFA)		
Width	500	500
Length Beyond Runway End	300	300
Runway Obstacle Free Zone (OFZ)		
Width	500	400
Length Beyond Runway End	200	200
Runway Protection Zone (RPZ)		
Inner Width	500	500
Outer Width	700	700
Length	1,000	1,000
Source: FAA Airport Design Computer Program Version 4.2D.		

FAA design standards recommend additional runway configurations when the primary runway configuration provides less than 95 percent wind coverage at specific crosswind components. The 95 percent wind coverage is computed on the basis of crosswinds not exceeding 10.5 knots for small aircraft weighing less than 12,500 pounds and from 13 to 20 knots for aircraft weighing over 12,500 pounds.

No wind data was available for Scappoose Industrial Airpark. However, the Airport Layout Plan notes

that winds at the airport generally follow the runway alignment, with northerly and southerly winds occurring with approximately equal frequency.

Runway Length

The runway length requirements for an airport are based on five primary factors: airport elevation; mean maximum temperature of the hottest month; runway gradient (difference in runway elevation of each runway end); critical aircraft type expected to use the

airport; and stage length of the longest nonstop trip destination. Aircraft performance declines as each of these factors increase. Summertime temperatures and stage lengths are the primary factors in determining runway length requirements.

The local airport elevation is 58 feet above mean sea level (MSL) and the mean maximum temperature of the hottest month is 82 degrees Fahrenheit (F). Runway end elevations vary by approximately 28 feet along Runway 15-33.

The FAA's design software (Version 4.2D) was used to verify runway length requirements, which are summarized in **Table 3C**. As shown in the table, the FAA recommends a minimum runway length of 4,130 feet for small aircraft (less than 12,500 pounds) and 4,880 feet for larger aircraft using the facility. The current runway length of 5,100 feet accommodates most small business jets operating at Scappoose Industrial Airpark. The alternative evaluation will not consider additional runway length for the existing or forecast fleet mix.

TABLE 3C	
Runway Lengths, FAA Design Software	
Airport elevation	58 feet
Mean daily maximum temperature of the hottest month	82 F
Maximum difference in runway centerline elevation	28 feet
RUNWAY LENGTHS RECOMMENDED FOR AIRPORT DESIGN	
Small airplanes with less than 10 passenger seats	
75 percent of these small airplanes	2,440 feet
95 percent of these small airplanes	3,000 feet
100 percent of these small airplanes	3,550 feet
Small airplanes with more than 10 passenger seats	4,130 feet
Large airplanes of 60,000 pounds or less	
75 percent of these large airplanes at 60 percent useful load	4,880 feet
Source: FAA Airport Design Computer Program Version 4.2D.	

Runway Width

The width of the existing runway was also examined to determine the need for facility improvements. The current width of Runway 15-33 is 100 feet. This exceeds the 75-foot standard for a B-II nonprecision instrument runway, which

is the current and future ARC for Scappoose Industrial Airpark.

Runway Pavement Strength

The most important feature of airfield pavement is its ability to withstand

repeated use by aircraft of significant weight. The current strength rating on Runway 15-33 is 30,000 pounds single wheel loading (SWL) or 50,000 pounds dual wheel loading (DWL). The current strength ratings on Runway 15-33 are sufficient for the existing and future fleet. Over 45 percent of all business jets in the current fleet fall within the B-II category and can be accommodated on the current pavement.

TAXIWAYS

Taxiways are constructed primarily to facilitate aircraft movements to and from the runway system. Some taxiways are necessary simply to provide access between the aprons and the runways, whereas other taxiways become necessary as activity increases at an airport to provide safe and efficient use of the airfield.

Taxiway width is determined by the ADG of the most demanding aircraft to use the taxiway. As previously mentioned, the most demanding aircraft to use the airfield fall within ADG II. According to FAA design standards, the minimum taxiway width for ADG II is 35 feet. Based upon a review of the current airport layout drawing, all taxiways at Scappoose Industrial Airpark are 35 feet or greater, which will be sufficient through the planning period.

The runway-taxiway separation distance was also examined. This distance is such to satisfy the requirement that no part of an aircraft (tail tip, wing tip) on the

taxiway/taxilane centerline is within the runway safety area or penetrates the obstacle free zone (OFZ). According to the Airport Layout Plan, there are no OFZ object penetrations on the airport at this time. The current distances between the runway centerline and the east and west taxiway centerlines are 240 feet and 225 feet, respectively. The required distance for ARC B-II is 240 feet.

NAVIGATIONAL AND APPROACH AIDS

Electronic and visual guidance to arriving aircraft enhance the safety and capacity of the airfield. Such facilities are vital to the success of the airport, and provide additional safety to passengers using the air transportation system.

Instrument approaches are categorized as either precision or nonprecision. Precision instrument approach aids provide an exact alignment and descent path for an aircraft on final approach to a runway, while nonprecision instrument approach aids provide only runway alignment information. Most existing precision instrument approaches in the United States are instrument landing systems (ILS).

Presently, Scappoose Industrial Airpark is served with two instrument approaches: LOC/DME Runway 15 (either straight-in or circling) and VOR/DME or GPS-A (circling only). A localizer (LOC) transmits two radio beams on either side of, and overlapping, the extended runway

centerline for horizontal guidance. A VOR provides azimuth readings to pilots of properly equipped aircraft by transmitting a signal at every degree to provide 360 individual navigational courses. Frequently, distance measuring equipment (DME) is combined with a VOR facility to provide distance as well as direction information to the pilot.

The LOC/DME approach to Runway 15 provides the airport with the lowest minimums, allowing aircraft to land in instrument flight rules (IFR) weather with ceilings as low as 500 feet and visibility reduced to one mile for aircraft with approach speeds of less than 91 knots. For aircraft with approach speeds greater than 120 knots the visibility restriction increases to one and one-fourth miles.

The advent of technology has been one of the most important contributing factors in the growth of the aviation industry. Much of civil aviation and aerospace technology has been derived and enhanced from the initial development of technological improvements for military purposes. The use of orbiting satellites to confirm an aircraft's location is the latest military development to be made available to the civil aviation community.

The FAA has already approved the publication of thousands of "overlay" GPS instrument approach procedures. Stand-alone GPS approaches using the Wide-Area Augmentation System (WAAS) will gradually be phased in to

provide precision instrument approaches. Current FAA guidance has been included in the appendix.

AIRFIELD MARKING, LIGHTING, AND SIGNAGE

Airports commonly include a variety of lighting and pavement markings to assist pilots utilizing the airport. These lighting systems and marking aids are used to assist pilots in locating the airport during the day, at night, during poor weather conditions, and assisting in the ground movement of aircraft.

Pavement Markings

Runway markings are designed according to the type of instrument approach available on the runway. FAA Advisory Circular 150/5340-1H, *Marking of Paved Areas on Airports*, provides the guidance necessary to design airport markings. Runway 15-33 has the necessary markings for the GPS approach serving the runway. The markings on this runway will suffice throughout the planning period.

Taxiway and apron areas also require marking. Yellow centerline stripes are currently painted on all taxiway surfaces at the airport to provide this guidance to pilots. The paved aircraft parking aprons also have centerline markings to indicate the alignment of taxilanes within these areas. Besides routine maintenance of the taxiway striping, these markings will be sufficient through the planning period.

Airfield Lighting

Airport lighting systems provide critical guidance to pilots during nighttime and low visibility operations. Runway 15-33 is equipped with medium intensity runway lighting (MIRL), which will be adequate throughout the planning period.

Effective ground movement of aircraft at night is enhanced by the availability of taxiway lighting. Currently, blue reflectors are installed on all taxiways and taxilanes. Taxiways should be planned for medium intensity edge lighting.

Visual Approach Lighting

In most instances, the landing phase of any flight must be conducted in visual conditions. To provide pilots with visual guidance information during landings to the runway, electronic visual approach aids are commonly provided at airports. Currently, Runway 15-33 is equipped with a four-light precision approach path indicator (PAPI-4) system on the left hand side of both ends of the runway. This will be sufficient through the planning period.

Runway end identifier lights (REILs) are flashing lights that facilitate identification of the runway end. Runway 15 is the only runway presently equipped with REILs. Consideration should be given to the addition of REILs on Runway 33.

Airfield Signage

Airfield signage provides another means of notifying pilots as to their location on the airport. A system of signs placed at several airfield intersections on the airport is the best method available to provide this guidance. Signs located at intersections of taxiways provide crucial information to avoid conflicts between moving aircraft. Directional signage instructs pilots as to the location of taxiways and terminal aprons. At Scappoose Industrial Airpark, lighted signs are installed at all taxiway and runway intersections.

LANDSIDE REQUIREMENTS

Landside facilities are those necessary for handling aircraft, passengers, and freight while on the ground. These facilities provide the essential interface between the air and ground transportation modes. The capacities of the various components of each area were examined in relation to projected demand to identify future landside facility needs.

The purpose of this section is to determine the landside space requirements for general aviation hangar and apron parking facilities during the planning period. In addition, the total surface area needed to accommodate general aviation activities throughout the planning period is estimated.

HANGARS

Utilization of hangar space varies as a function of local climate, security, and owner preferences. The trend in general aviation aircraft, whether single or multi-engine, is towards more sophisticated (and, consequently, more expensive) aircraft. Therefore, many aircraft owners prefer enclosed hangar space to outside tie-downs.

The demand for aircraft storage hangars is dependent upon the number and type of aircraft expected to be based at the airport in the future. For planning purposes, it is necessary to estimate hangar requirements based upon forecast operational activity. However, hangar development should be based upon actual demand trends and financial investment conditions. While a majority of aircraft owners prefer enclosed aircraft storage, a number of based aircraft will still tie-down outside (due to the lack of hangar availability, hangar rental rates, and/or operational needs). Therefore, enclosed hangar facilities should not be planned for each based aircraft. At Scappoose Industrial Airpark, approximately 93 percent of the based aircraft are currently stored in enclosed hangar facilities. In the future, it is estimated that the percentage of based aircraft stored in hangars will remain near this percent.

Approximately 90 percent of hangared aircraft at Scappoose Industrial Airpark are currently stored in T-hangars. The majority of aircraft stored in these

hangars are single-engine. A planning standard of 1,200 square feet per based aircraft stored in T-hangars has been used to determine future T-hangar requirements.

Approximately five percent of hangared aircraft are stored in conventional hangars, while the remaining five percent are stored in executive hangars. Each of these types of hangars are designed for multiple aircraft storage. Executive hangars are generally less than 10,000 square feet, while conventional hangars are generally greater than 10,000 square feet.

As the trend towards more sophisticated aircraft continues throughout the planning period, it is important to determine the need for more conventional and executive hangars. For conventional and executive hangars, a planning standard of 1,200 square feet was used for single-engine aircraft, while a planning standard of 3,000 square feet was used for multi-engines, jets, and helicopters. These planning standards recognize that some of the larger business jets require a greater amount of space. Since portions of conventional hangars are also used for aircraft maintenance and servicing, requirements for maintenance/service hangar area were estimated using a planning standard of approximately 15 percent of the total hangar space needs. Future hangar requirements for the airport are summarized in **Table 3D**, which indicates additional T-hangar space is required in the short-term.

TABLE 3D
Aircraft Storage Requirements
Scappoose Industrial Airpark

			Future Requirements		
	Currently Available	Current Need	Short-Term	Intermediate Term	Long-Term
Aircraft to be Hangared		130	144	158	181
T-hangar Positions		120	128	138	152
Executive Hangar Positions		5	8	9	13
Conventional Hangar Positions		5	8	11	16
Hangar Area Requirements (s.f.)					
T-hangar Area	129,900	141,600	149,000	160,100	176,000
Executive Hangar Area	31,200	13,200	20,400	21,600	30,000
Conventional Hangar Area	40,800	12,000	20,400	27,600	40,800
Total Maintenance Area	30,300	26,000	28,500	31,400	37,000
Total Hangar Area (s.f.)	232,200	192,800	218,300	240,700	284,300

AIRCRAFT PARKING APRON

A parking apron should provide for the number of locally-based aircraft that are not stored in hangars, and for those aircraft used for air taxi and training activity. Parking should be provided for itinerant aircraft as well. As mentioned in the previous section, 93 percent of based aircraft at Scappoose Industrial Airpark are currently stored in hangars, and that percentage is expected to continue throughout the planning period.

For planning purposes, 15 percent of the based aircraft total will be used to determine the parking apron requirements of local aircraft, due to some aircraft requiring both hangar storage and parking apron. Since the majority of locally-based aircraft are stored in hangars, the area requirement for parking of locally-based aircraft is smaller than for transient aircraft.

Therefore, a planning criterion of 650 square yards per aircraft was used to determine the apron requirements for local aircraft.

Along with based aircraft parking needs, transient aircraft parking needs must also be considered when determining apron requirements. A planning criterion of 800 square yards was used for single and multi-engine itinerant aircraft, and 1,600 square yards for itinerant jets. Current apron area at Scappoose Industrial Airpark includes two paved aprons totaling approximately 13,300 square yards and 40 tie-downs. These two aprons are for both based and transient aircraft. Additional aircraft parking is provided in a turf parking area, which is located west of the Runway 15 end and provides parking for approximately 20 aircraft. The turf parking area has been included as part of the current available apron space and tie-down positions.

Total aircraft parking apron requirements are presented in **Table 3E**. According to the table, while no additional tie-down positions will be required until the intermediate term,

additional apron area is required in the short-term. This is due to planning standards requiring more square yards per aircraft than current standards.

TABLE 3E Aircraft Parking Apron Requirements Scappoose Industrial Airpark				
	Currently Available	Short- Term	Intermediate Term	Long- Term
Single, Multi-Engine Transient Aircraft Positions Apron Area (s.y.)		30 24,000	34 27,200	40 32,000
Transient Jet Aircraft Positions Apron Area (s.y.)		5 8,000	6 9,600	7 11,200
Locally-Based Aircraft Positions Apron Area (s.y.)		23 14,950	26 16,900	29 18,850
Total Positions	60	58	66	76
Total Apron Area (s.y.)	20,000	46,950	53,700	62,050

VEHICLE PARKING

The airport currently maintains one parking lot, which provides approximately 20,000 square feet of space. Limited parking is also provided next to Transwestern. Vehicular parking demands have been determined based on an evaluation of the existing airport use, as well as industry standards, which consider one-half of based aircraft at the airport will require a parking space. As shown in **Table 3F**, additional parking area will be required at Scappoose Industrial Airpark through the planning period.

SUPPORT REQUIREMENTS

Various facilities that do not logically fall within classifications of airfield, terminal building, or general aviation areas have also been identified. These other areas provide certain functions related to the overall operation of the airport, and include: aircraft rescue and firefighting, fuel storage, and airport maintenance facilities.

TABLE 3F
Vehicle Parking Requirements
Scappoose Industrial Airpark

		Future Requirements		
		Short-Term	Intermediate Term	Long-Term
Design Hour Passengers		28	31	37
Terminal Vehicle Spaces		37	41	48
Parking Area (s.f.)		14,600	16,400	19,400
General Aviation Spaces		78	85	98
Parking Area (s.f.)		31,000	34,000	39,000
Total Parking Spaces		114	126	146
Total Parking Area (s.f.)	N/A 20,000	45,600	50,400	58,400

AIRCRAFT RESCUE AND FIREFIGHTING

There are no aircraft rescue and firefighting (ARFF) facilities located at Scappoose Industrial Airpark. ARFF services are the responsibility of the Scappoose Rural Fire Protection District, a combination of career and volunteer firefighters. This station is located on Highway 30, approximately two miles from the airport.

AIRPORT MAINTENANCE/ STORAGE FACILITIES

Current storage facilities at Scappoose Industrial Airpark include a small storage shed located next to the airport beacon. Additional storage is provided by the executive and conventional hangars. Adequate area needs to be reserved for expansion of these facilities.

FUEL STORAGE

Scappoose Industrial Airpark has two fuel farms; both located next to Transwestern. Storage facilities include two underground fuel tanks with a capacity of 10,310 gallons of 100 LL fuel and Jet A fuel each. Area should be reserved to allow for expansion of the fuel farm, should their demands change throughout the planning period. Planning standards usually recommend a two-week minimum supply.

AIRPORT DEVELOPMENT ALTERNATIVES

Once airside and landside facility needs have been identified for the planning period, the next step is to evaluate the various ways these facilities can be provided. While the possibilities of alternatives can be numerous, only

those which have the greatest potential for implementation are identified. The alternatives analysis is an important step in the planning process since it provides the underlying rationale for the final master plan recommendations. Following a review of the airport development alternatives with the Planning Advisory Committee (PAC) and the Port of St. Helens, a final master plan concept will be recommended.

BACKGROUND

Prior to presenting airport development alternatives, it is helpful to review some of the previous airport planning efforts and the development that has occurred during the intervening years. Recounting recent or ongoing improvements will assist with the identification of current issues affecting future development options. Recommendations included in the *1994 Airport Layout Plan Update* included:

- Purchasing land on both sides of the runway to a depth of approximately 900 feet on either side of the runway centerline in order to provide additional land for the necessary facilities. (Underway on the east side.)
- Upgrade of airport height restriction zones within the City of Scappoose and Columbia County.
- Acquisition of aviation easements within the areas of the FAR Part 77 approach surface (up the elevation of the horizontal surface).

- Establishment of an Airport Impact Overlay Zone one mile around the airport, which would require a seller to disclose to a potential buyer that the property is within one mile of the airport.

AIRFIELD ALTERNATIVES

Because airfield facilities physically dominate a great deal of the airport's property, airfield facility needs are often the most critical factor in the determination of viable airport development alternatives. The runway system, in particular, requires the greatest commitment of land area and often imparts the greatest influence on the identification and development of other airport facilities. In addition, FAA design criteria must be considered when looking at airfield improvements. These criteria, depending upon the areas around the airport, can often have a significant impact on the availability of various alternatives which are designed to meet airfield needs.

Runway

The facility needs evaluation, which was completed earlier in this chapter, indicates that the runway's current length of 5,100 feet is sufficient throughout the planning period and will not consider additional runway length for the existing or forecast fleet mix. As previously mentioned, wind coverage at the airport on the runway meets the FAA's recommended 95 percent coverage and does not justify a crosswind runway.

Taxiways

Taxiways are primarily constructed to facilitate aircraft movements to and from the runway system. The availability of entrance and exit taxiways can affect the overall efficiency of the airfield. Taxiway improvements should include consideration of additional entrance and exit taxiways to provide access to future landside facilities on both sides of the runway. These potential taxiways are identified on **Exhibit 3B**.

LANDSIDE ALTERNATIVES

Landside facilities are those necessary for handling aircraft, passengers, and freight while on the ground. These facilities provide the essential interface between the air and ground transportation modes. The capacities of the various components of each area were examined in relation to projected demand to identify future landside facility needs.

Existing general aviation facilities at Scappoose Industrial Airpark were examined earlier in this chapter. The existing twelve T-hangar buildings at the airport provide storage for a total of 115 aircraft. Currently, there are no vacant T-hangars available at the airport and the conventional hangars are also at maximum capacity, which indicates the need to examine the potential for short-term facility development. This development will likely need to take place in phases throughout the planning period.

Available land for immediate development is limited at this time. The Port plans to construct a 16-unit hangar facility on the west side of the airport in 2004. One area, which consists of approximately six units, remains on the west side and is available for development. In addition, the Port of St. Helens has executed a Memorandum of Purchase and Sale Agreement for ± 400 acres on the east side of the runway. Approximately 60 acres of this property will be dedicated for airport development. The acquisition of this property will allow adequate space to construct new hangar facilities to meet the projected demand through the planning period.

To accommodate future demand in a smooth and orderly progression, a series of developments will need to take place in stages throughout the planning period. **Exhibit 3B** depicts the three stages of proposed landside development. The first stage involves the construction of two rows of additional T-hangars on the east side of the runway to meet the short-term demand levels.

However, some existing facilities will first need to be removed in order to develop the proposed layout. It should also be noted that a 4,500 square-foot shed hangar and a 13,200 square-foot T-hangar may also need to be removed/relocated. According to the *Airport Layout Plan* (October 2001), these two hangars lie within the BRL, which is 400 feet from the runway centerline. These two hangars are shown on **Exhibit 3B**. The BRL can be

defined as a line which identifies suitable building area locations on the airport. The BRL should encompass the runway protection zones, the runway object free area, the runway visibility zone (an area formed by imaginary lines connecting the two runways' visibility points), NAVAID critical areas, areas required for terminal instrument procedures, and airport traffic control tower clear line-of-sight.

The initial hangars (10-units each) will be developed on the north end of the east side (where the existing facilities are to be removed) and be configured parallel to the runway. The dimensions of these hangars will remain consistent with the existing hangars (10,000 square feet each).

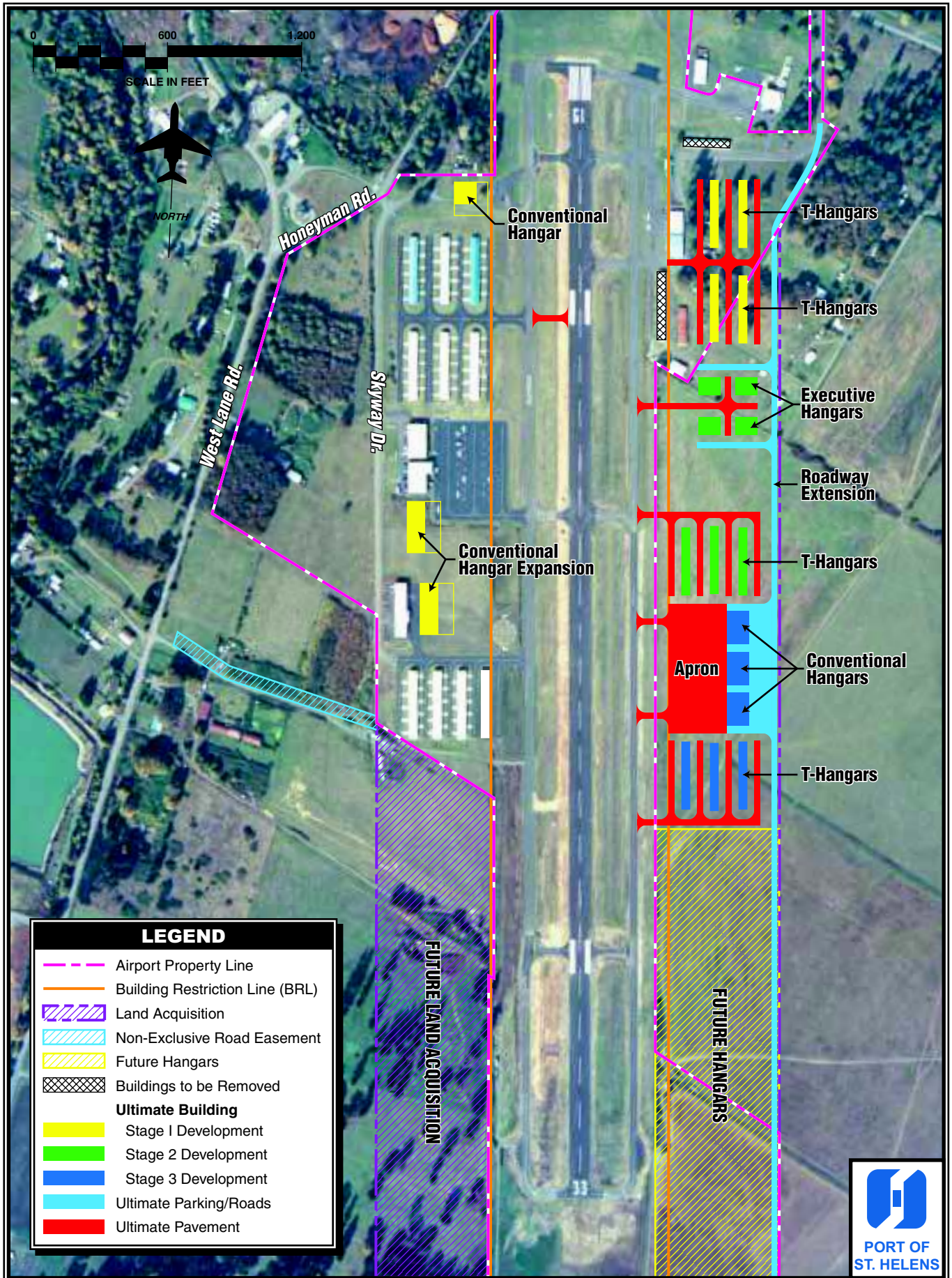
The second stage of development will involve the construction of additional executive hangars on the east side of the runway (approximately 8,000 square feet each), as well as an additional conventional hangar on the west side of the runway (approximately 17,600 square feet). These proposed hangars will provide additional aircraft storage as well as additional maintenance area to meet the projected demand levels. The executive and conventional hangars could also be leased to corporate operators. This stage of development will also involve the construction of an additional row of 10-unit T-hangars along the east side of the runway (south of the proposed executive hangars). Remaining consistent with existing T-hangar dimensions, these proposed hangars will also be built to a standard of 10,000

square feet each and parallel to the runway.

The final stage of development, which will take place during the last ten years of the planning period, proposes an additional row of 10-unit hangars along the east side of the runway (south of the proposed conventional hangars and apron area). Remaining consistent with existing T-hangar dimensions, these proposed hangars will also be built to a standard of 10,000 square feet each and parallel to the runway. This stage of development also proposes additional conventional hangars and a possible fixed base operator (FBO) (approximately 15,000 square feet each) on the east side of the runway. An apron area with tie-downs would also be added to accommodate the proposed hangars.

While the proposed hangar developments for Scappoose Industrial Airpark exceed the projected demand in the long term, additional factors were considered. For instance, the selected forecast, which was a mid-range forecast, assumes 195 based aircraft by the end of the planning period. However, the high end of projected based aircraft was also examined and yields as many as 309 based aircraft by the end of the planning period, which would warrant additional aircraft storage.

Along with the development of the proposed facilities will be the need for roadway access to these facilities. Currently, there is no perimeter roadway utility/infrastructure access to



the southern two-thirds of the airport on the east side or to the southern half of the airport on the west side. **Exhibit 3B** depicts the roadways and taxiways necessary to access the proposed facilities.

INDUSTRIAL BUSINESS PARK

Immediately adjacent to Scappoose Industrial Airpark, the Port of St. Helens owns approximately 20 acres of land that has been identified as having potential for expanded business development. This property is zoned Light Industrial (LI) and is outside of FAA-regulated areas of the Airpark, which allows for a mixture of light manufacturing and industrial development as a conditional use. Access to this site is currently provided by Honeyman Road from the northwest and by West Lane Road from the southeast. West Lane Road can also be accessed from the southwest via Highway 30.

A Master Plan for Scappoose Airpark's Industrial Business Park was completed by CIDA in April 2001 and outlined a number of alternatives. The selected plan (Plan G), which was accepted by the Board of Commissioners and the Port of St. Helens, is outlined in the following paragraphs.

As shown on **Exhibit 3C**, Plan G proposes a number of buildings for industrial use while emphasizing a north-south automobile access through the Business Park to provide improved separation between automobiles and

aircraft along the east boundary. This plan also recommends the complete removal of Skyway Drive in order to allow for direct access to the Business Park.

The proposed building in this plan may also be shifted in order to provide additional space, if needed, for multiple and/or larger aircraft access and maneuverability. For example, A and B may be sited further apart (by removing parking surrounding each building) in order to provide additional maneuvering space between them. Similarly, building D may also be sited further to the north. Also, each building may be decreased in width (from approximately 100 feet to 60 or 80 feet wide). However, while a narrower building may work well for airplane maintenance, industry standards dictate an 80 to 100-foot wide building as a potential long term phased industrial development investment.

Another option for providing adequate access/maneuvering space for aircraft will be to develop buildings A and C, while omitting building B. This would provide for a maximum amount of aircraft maneuvering/access space in the short term while preserving building B's lot for development in the future. Similarly, building E could be developed while building D is omitted.

SUMMARY

The intent of this chapter has been to outline the facilities required to meet potential aviation demands projected for the airport through the planning

horizon and assess the airside and landside development alternatives. This process involved a detailed analysis of short and long term requirements as well as future growth potential. Current airport design standards were considered at each stage of development.

Upon review of this report by the Planning Advisory Committee (PAC), the public, and Port officials, a final master plan concept can be formed. The resultant plan will represent an airside facility that fulfills safety and design standards and a landside complex that can be developed as demand dictates.

The proposed development plan for the airport must represent a means by which the airport can grow in a balanced manner, both on the airside as well as the landside, to accommodate forecast demand. In addition, it must provide (as all good development plans should) for flexibility in the plan to meet activity growth beyond the long term planning period. The remaining chapters will be dedicated to refining the basic concept into a final plan with recommendations to ensure proper implementation and timing for a demand-based program.



AIRPORT PLANS

INTRODUCTION

The airport plans are one of the last steps in developing a master plan. They are a pictorial representation and summarization of the efforts made in the master planning process. The previous chapters on Inventory, Forecasting, and Facility Requirements/ Alternatives and the reviews provided by the Planning Advisory Committee (PAC) supply the basis for the existing and future airport layouts that are shown in the airport layout drawings. As was previously discussed, the development at an airport should rely more on actual demand rather than a time-based forecast. The development shown in the airport plans reflects planned development, but the course and timing of this development must be carried forward as airport

activity demands rather than in the exact form it has been presented.

The basemapping developed for the previous master plan airport layout drawings was used for this updated set of drawings. An aerial photo of the airport is also used as a basemap when appropriate.

AIRPORT LAYOUT DRAWINGS

COVER SHEET

The cover sheet shows both the location and the vicinity map for the Scappoose Industrial Airpark. A sheet index to the master plan drawings is also provided on this sheet.



AIRPORT LAYOUT PLAN

The airport layout plan depicts the current airport layout and the proposed improvements to the airport for the 20-year planning period. The list of improvements and costs over the next 20-years are also shown in the Capital Improvements Projects (CIP) at the end of this chapter. As previously mentioned, the needs defined in the Facility Requirements/ Alternatives (Chapter 3) and the reviews provided by the PAC were the basis for determining the proposed improvements at the Scappoose Industrial Airpark. The future airport development is shown on the airport layout plan as required by the FAA. The plan can be modified to accommodate development as dictated by demand.

One of the primary focuses for future improvements at the airport is continued expansion of the hangar areas. Proposed property acquisition on both the west and east sides of the airport allow for a significant amount of growth at the airport. This growth will occur in stages over the next 20 years and beyond. The process of new hangar construction will begin in 2004, with the east side property acquisition. Several parcels on the east side could be acquired should they become available for purchase. This would allow the construction of additional hangars as outlined in Alternative 3B.

A new FBO hangar is planned for construction in 2004 which will have associated apron, vehicle parking and fencing improvements. Initial construction to prepare this FBO devel-

opment area for use will occur just prior to the hangar construction. Also, in 2004, a new hangar will be constructed on the west side of the airfield, adjacent to Skyway Drive. In 2005, a new taxilane will be constructed on the west side of the airfield adjacent to the Oregon Aero hangar. In 2006, taxiway and taxilane construction is scheduled for the northeast corner of the airfield, along with the construction of a hangar on the west side on the airfield. Another hangar will be constructed on the east side in 2007. The hangar construction will continue throughout the 20-year planning period with conventional and executive hangars being developed on the east side of the airport with associated access road and taxilane construction. This development is presented in detail on the Airport Layout Plan and includes property acquisition and access road, utility, taxilane and apron construction.

In addition to the taxilane and hangar development, a number of other improvements are planned for the airport over the 20-year planning period. In 2004, fencing improvements and aviation easement acquisition are slated to occur, along with construction of a new hangar in the northwest corner of the airport property. Building demolition on the northeast side is scheduled for 2005, along with obstruction removal. Airfield pavement maintenance improvements are planned for the years 2005 and 2008. These improvements incorporate the slurry seals, fog seals, striping maintenance, overlays and pavement rehabilitation recommended by PCI into

the Oregon Department of Aviation pavement maintenance program. Oregon Aero plans to expand their hangar space during the early years of the planning period. This expansion is shown on the capital improvement program for 2005. Taxiway lighting on the east side parallel taxiway, is planned for 2006. Sherpa Aircraft is also planning construction of a new hangar and an additional hangar will be constructed on the west side of the airport, which is shown on the plan for the year 2006. In 2007, pavement marking maintenance is scheduled to occur on all taxilanes and taxiways on the west side of the airfield, along with some additional security fencing.

The Port is proposing development of a 20-acre parcel of land just west of Skyway Drive. The development of the Airport Industrial Business Park would include aviation-related business, light manufacturing and industrial development and would likely occur throughout all three stages of the of the 20-year improvement program. The land for the business park is on airport property and would have access to the airfield. The CIDA report analyzed seven layout alternatives, and the preferred alternative, Master Plan G, is shown on the ALP. The final development alternative is pending FAA approval. The build out of the business park is slated to occur over the next 20 years as demand dictates. Prior to, or in conjunction with the construction of the business park, access improvements will need to be made for the development. The County has stated that the development will require improvements of the

intersection of Skyway Drive and Honeyman Road and widening of West Lane Road at least along the development frontage. The County is also concerned with the impact of traffic as West Lane Road enters into Scappoose to the south of the airport, but has not given any indication of required improvements at that location. The primary access to the development is planned off of West Lane Road, through the center of the business park. Access improvements to the site are shown on the ALP and in the CIP under the title of Industrial Business Park Roadway Package for construction in 2005 and 2006. This represents the cost for the primary access improvements and the widening of West Lane Road as presented in the CIDA report. These costs could be shared between the Port, the County and the developer and include the utility improvements in the roadway. Improvements to the intersection of Honeyman Road and Sky Drive are not included because the improvements and costs are unknown at this time. The Port and County need to further develop the required improvements at this intersection.

In addition to the roadway improvements, utility improvements are needed for the development. All utilities needed are available with the exception of gas and sanitary sewer. The sanitary sewer line will need to be extended from approximately 1 mile away (at the intersection of West Lane Road and Forest/Crown Z Road) up to the site. This improvement is shown for 2006. The business park will need a gas line to replace the propane tanks

currently used. Discussions will take place between the Port and Northwest Natural Gas on how to extend service to the site. Costs for this extension are unknown and therefore not listed in the CIP.

During the Stage II planning period, years 2009 through 2013, property acquisition is planned for the property on the west side of the airport. Existing farm buildings will be removed after this property acquisition is made to allow for development of the property. Also, the parallel taxiway on the west side of the airport will be shifted 15 feet to the west to meet the B-II separation standard. Some fencing and the segmented circle and wind-cone will need to be relocated to accommodate this improvement. As a simultaneous improvement to the parallel taxiway shift, new taxiway lighting will be installed. REILs for Runway 33 will also be installed during this stage of the planning period.

General airfield pavement maintenance, such as overlays, fog seals and slurry seals are planned in order to maintain the existing facilities. An ALP update is planned for the end of the Stage II planning period. This will allow for an opportunity to reflect all of the new improvements and address any new airport needs.

A portion of Honeyman Road is proposed for realignment between Skyway Drive West Lane Road during Stage II. A planning-level layout for the intersection is shown on the ALP, but further evaluation needs to be per-

formed to develop the final intersection and roadway alignment. There are no planned or required improvements for the West Lane Road and Highway 30 intersection.

Stage III of the planning period encompasses the years 2014 through 2023. In addition to all of the planned hangar and associated apron taxilane development, a new access road and associated utilities on the east side of the airport are to be constructed. General airfield pavement maintenance will need to occur, as with Stage II. The runway lighting is scheduled for an upgrade to an LED system towards the end of Stage III. Also at the end of Stage III, a Master Plan update is scheduled in order to address the next 20 years of airport growth and development.

Columbia County has detention and water quality requirements for new impervious surfaces. These requirements have been reviewed and approximate costs for meeting these requirements have been developed. The costs were based on past project costs with similar requirements. All new impervious surfaces, including, but not limited to taxiways and hangars, have planning level costs included for detention and water quality facility construction.

Runway visibility minimums, runway protection zones, object free areas, safety areas and other standard airport dimensions are shown in the plan and in the runway data tables.

AIRPORT AIRSPACE PLAN

This plan shows the Part 77 Imaginary Surfaces for the ultimate layout of Scappoose Industrial Airpark with a USGS map as the background. Airport imaginary surfaces consist of five different types of surfaces. The surfaces for Scappoose Industrial Airpark are as follows:

Primary Surface: A rectangular surface with a width that varies for each runway (centered on the runway centerline) and a length that extends 200 feet beyond each end of the runway. The elevation of the primary surface corresponds to the elevation of the nearest point of the runway centerline. The width of the primary surface is 500 feet for Runway 15/33.

Approach Surface: A surface centered on the extended runway centerline, starting at each end of the primary surface, 200 feet beyond each end of the runway at a width equal to that of the primary surface and an elevation equal to that of the end of the runway; extending a horizontal distance of 5,000 feet at a slope of 20:1 for visual approaches (Runway 33) and 10,000 feet at a slope of 34:1 for nonprecision approaches (Runway 15) to a width of 1500 feet for Runway 33, and a width of 3,500 feet for Runway 15.

Transitional Surface: A sloping 7:1 surface that extends outward and upward at right angles to the runway centerline from the sides of the primary surface and the approach surfaces.

Horizontal Surface: An elliptical surface at an elevation 150 feet above the established airport elevation created by swinging 10,000-foot radius arcs from the center of each end of the primary surface of Runway 15/33.

Conical Surface: A surface extending outward and upward from the horizontal surface at a slope of 20:1 for a horizontal distance of 4,000 feet.

It is ideal to keep these surfaces clear of obstructions whenever possible. The Part 77 surfaces are the basis for protection of the airspace around the airport. Obstructions to these surfaces are identified in the Obstruction Data Tables (on sheets 3 and 4), along with the plan to address the described obstructions. Obstructions to the Part 77 surfaces were determined based on a review of the USGS map, a survey map provided by the National Oceanic Atmospheric Administration (NOAA) and the associated obstruction data sheet, which is based on a survey performed in November of 1994. Past obstruction removal and the FAA 5010 form were also used to identify the existing obstructions. Obstruction removal has been incorporated into the capital improvement program. When a tree is called out as an obstruction, in most cases there are a number of trees in the same area that will need to be removed. An updated obstruction survey is needed to specifically identify the trees that are obstructions to the Part 77 surfaces.

APPROACH ZONE PROFILES AND RUNWAY PROTECTION ZONE PLANS & PROFILES

This group of drawings provides a larger scale view of the approach surfaces (existing and ultimate), runway protection zones and obstructions to the approach surfaces.

LAND USE PLAN

A land use plan has been developed for the airport and the surrounding area. This plan includes the zoning on and around the airport, future noise contours for 2007, and a table depicting the zoning ordinances that affect or are related to the airport.

Noise contours were created for both the existing (2003) and the ultimate (2007) airport plan using the FAA Integrated Noise Model software program. The approach and take-off patterns of the aircraft and the number of aircraft operations dictate the noise contours. The ultimate noise contours are shown on the land use plan. The two sets of noise contours are shown on **Exhibit 4A**. These noise contours provide a basis for evaluation of the land use around the airport, which is discussed in greater length in the Land Use Compatibility section of this chapter.

There are two of zoning ordinances which involve the airport, the City of Scappoose Public Use Airport Safety and Compatibility Overlay and the Columbia County Aircraft Landing Field Overlay. They are identified on

the land use plan and discussed in more detail in the Land Use Compatibility Section of this chapter.

LAND USE COMPATIBILITY

The following section addresses the impact of the airport on the surrounding environs and the impact of adjacent land uses on the airport.

RUNWAY PROTECTION ZONES

Runway protection zones (RPZs) are trapezoidal, two-dimensional areas off each runway end designated to “enhance the protection of people and property on the ground”. The RPZs are centered on the runway centerline. The RPZ dimensions for each runway end is dependent upon the type of aircraft and approach visibility minima. The Oregon Department of Aviation (ODA) recommends that only farm uses and, under limited circumstances, public airports, roads, parking, utilities, parks/open space, and golf courses, be allowed within the airport’s RPZ. No structures should be allowed within the RPZ, unless they are structures accessory to airport operations that have been approved by the FAA. New residential developments and public assembly facilities are prohibited in the RPZs. For an expanded list of limitations to uses within the RPZ, see the ODA “Public Use Airport Safety and Compatibility Overlay Zone.”

The portion of the land within the RPZs for Runways 15 and 33, but out-

side of airport property, is designated by the City of Scappoose as a Fish and Wildlife Zone. The fish and wildlife zone has been designated to “encourage the preservation of those areas identified as significant fish and wildlife habitat.” This zoning is somewhat in conflict with the recommended uses in the RPZ. The primary conflicts are the wetlands and the bird attraction capability of the uses permitted in the zoning. The City should consider changing the zoning in the RPZ and the immediate airport vicinity to eliminate the land use conflicts.

The Port of St. Helens needs to update the avigation easements for the RPZs. Since the shift of the runway centerline, the existing easements don’t cover the entire area underneath the RPZs. There is an area of avigation easement at both ends of the runway that needs to be acquired. Avigation easements protect both the airport and those using the land within the easement areas by addressing “right of flight” for aircraft (including noise, fumes, etc.), height restrictions, limitations on construction, and right to clear vegetation.

Noise contours were created for both the existing (2002) and the future (2007) airport plan using the FAA Integrated Noise Model software program. The approach and take-off patterns of the aircraft and the number of aircraft operations dictate the noise contours. The future noise contours are shown on the land use plan. The two sets of noise contours are shown

on Exhibit 4A. These noise contours provide a basis for evaluation of the land use around the airport.

Noise levels are measured in decibels of Day-Night Average Sound Levels or DNL. This measurement is then translated to contours, which depict the areas within the various DNL levels. F.A.R. Part 150, summarized in **Exhibit 4B**, provides guidelines for noise levels around an airport. Noise concerns are reduced when the noise level is below 65 DNL. The 65 DNL noise contour is almost completely within the existing and proposed airport property boundary. The portions within the 65 DNL contour that are beyond these property lines do not have any conflicting land uses per F.A.R. Part 150. The 55 DNL contour is still reviewed by the ODA, so this contour has also been shown on the land use drawing.

AIRPORT AIRSPACE OBSTRUCTION PROTECTION AND LAND USE COMPATIBILITY ADJACENT TO THE AIRPORT

In general, land use concerns associated with the areas around airports fall into one of the following categories:

- Lighting
- Glare, Smoke and Dust
- Bird Attractions/Landfills
- Airspace Obstructions and Height Restrictions

- Electrical Interference
- Concentrations of People
- Noise Impacts

Any of these activities can create safety concerns for airport users and people on the ground or can be impacted adversely by airport operations. It is important that these issues be addressed in the land use zoning and development around an airport.

The Scappoose Industrial Airpark and the adjacent land areas are regulated by the City of Scappoose Public Use Airport Safety and Compatibility Overlay and the Columbia County Aircraft Landing Field Overlay.

The City of Scappoose Public Use Airport Safety and Compatibility Overlay was based on the ODA model Public Use Airport Safety and Compatibility Overlay for an airport with instrument approaches. By enacting this overlay zone, the City has appropriately addressed the land use that is within their jurisdiction around the airport.

The City of Scappoose city limits terminate on the east and north sides of the airport property. Beyond these limits, the land use is under the jurisdiction of Columbia County. Columbia County has adopted an Aircraft Landing Field Overlay protects the Part 77 Surfaces with restrictions on height, lighting, glare, electrical interference, visibility, birds and places of public assembly. The primary concerns with the details of the overlay zone are that noise is not addressed and the approach surface dimensions are incor-

rect. Also, water impoundments, wetlands, and the RPZs are not specifically discussed. It is recommended that the County review the definition of the overlay area enacted by the City of Scappoose, and specifically considered addressing the shortfalls of their overlay definition.

Land use for Round Lake is under the jurisdiction of Columbia County. Ducks Unlimited is interested in improving and preserving the habitat for hunting. Although Round Lake is outside the runway approach surface, it is still inside the Part 77 Imaginary Surfaces. Bird attractions within the protected surfaces of the airport can increase the risk of bird strikes. The County and the Port need to work closely on this issue to assure that improvements to this habitat for hunting are not detrimental to the airport. The FAA and the ODA should both be consulted regarding this issue.

Obstruction Removal

The obstructions and the proposed course for addressing those obstructions have been identified and are shown on airport plan sheets 3, 4 and 5. As previously mentioned, the obstructions information incorporated into this plan was obtained from a USGS map, a survey map provided by the National Oceanic Atmospheric Administration (NOAA) and the associated obstruction data sheet, which is based on a survey performed in November of 1994. Past obstruction removal and the FAA 5010 form were also used to identify the existing ob-

structions. No survey was performed. The Runway 33 visual approach surface is clear of obstructions. The Runway 15 nonprecision approach surface has a number of obstructions. These obstructions are trees and Honeyman Road.

In addition to evaluating the Part 77 Approach Surface, threshold siting requirements, per FAA Advisory Circular (AC) 150/5300-13, Change 7, Appendix 2 were reviewed. The threshold siting requirements provide a basis for further evaluating the obstructions in an approach surface to determine if there is any need for displacement or relocation of the runway threshold. The trees identified as obstructions to the Runway 15 approach surface impact the threshold siting surface and need to be removed. It appears that the roadway does not impact the threshold siting surface for Runway 15. It is recommended that this roadway be surveyed, in conjunction with the next airport improvement project, to confirm its location and elevation relative to the new runway centerline and approach surface. If survey of the roadway within the threshold siting surface identifies the roadway as an obstruction, then either the roadway will need to be relocated or the

threshold will have to be relocated or displaced.

Airport Property Zoning

The City of Scappoose has zoned the airport property as “Public Use Airport”. This zoning specifically protects the airport property from uses that may be undesirable or damaging to the airport. The ODA “Public Use Airport Zone” definition as provided in the Oregon Administrative Rule (OAR) 660 Division 13 was used as a model for this zoning definition.

Columbia County has zoned the airport property and some of the area around it as Airport Industrial. Though their definition does not follow the model, it addresses the limitations for development in the zoning area in order to protect the airport.

AIRPORT PROPERTY MAP

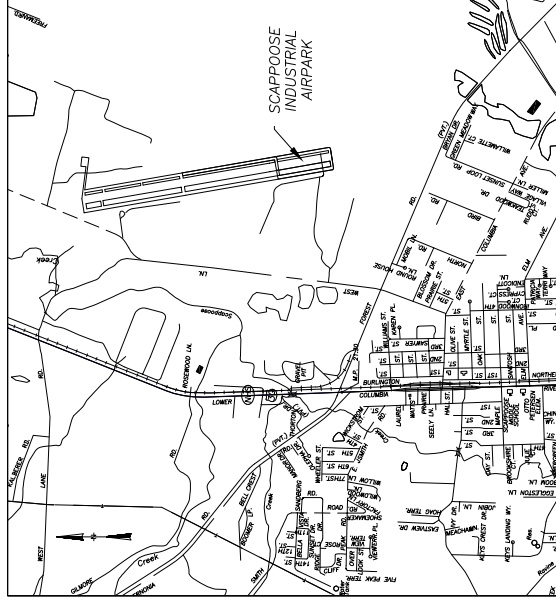
The Exhibit A “Property Map” has been updated to reflect current airport property interests and future property acquisitions. Several parcels on the east side could be acquired should they become available for purchase.

PORT OF ST. HELENS SCAPPOOSE INDUSTRIAL AIRPARK AIRPORT MASTER PLAN

A.I.P. 3-41-0056-12

AUGUST 2004

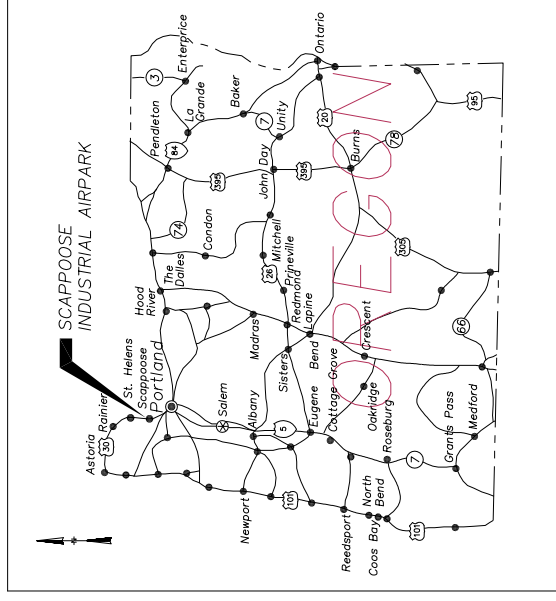
VICINITY MAP



SHEET INDEX

SHEET	DESCRIPTION
SHEET 1	COVER SHEET
SHEET 2	AIRPORT LAYOUT PLAN
SHEET 3	AIRPORT AIRSPACE PLAN
SHEET 4	RUNWAY 15/33 APPROACH ZONE PROFILES
SHEET 5	RUNWAY 15/33 PROTECTION ZONE PLAN & PROFILES
SHEET 6	LAND USE PLAN

LOCATION MAP

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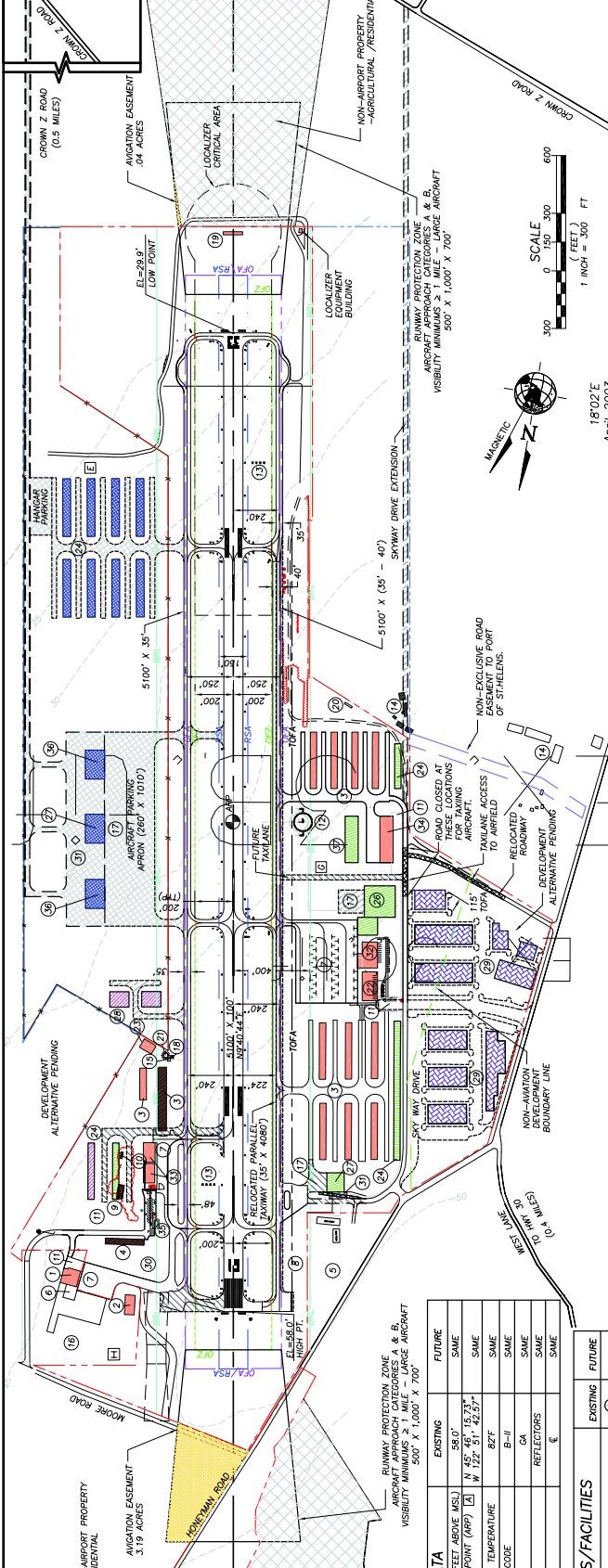
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SCAPOOSE
PORT OF ST. HELENS
AIRPORT LAYOUT PLAN

SCALE: 1"=300'
SCAPOOSE
APPROVED BY: REA
CHECKED BY: LAM
DESIGNED BY: LAM
DATE: 12/02/03
PLOT DATE: 09/27/04
REVISION: CK/D/APP

Report Consultants
Coffman
1000 NE Oregon Street
Portland, OR 97232
(503) 222-1111

DATE	BY	REV	REVISION	CK/D/APP
12/02/03	LAM	1	DESIGNED BY: LAM	
09/27/04	REA	2	CHECKED BY: REA	
			APPROVED BY: REA	

SHEET 2/6

180°2'E
April 2003
Rate Of Change

APPROVAL BLOCK

Signature	DATE
Signature	DATE
Signature	DATE
Signature	DATE

- NOTES:
- A) COORDINATE DATA FROM NATIONAL OCEANIC AND ATMOSPHERIC ADMINISTRATION SERVICE OBTAINED FOR SCAPOOSE INDUSTRIAL AIRPORT LAYOUT PLAN. HORIZONTAL DATUM NAD 83, VERTICAL DATUM NAVD 88.
 - B) A TOPOGRAPHIC SURVEY HAS NOT BEEN PERFORMED. BRASS CAP SET IN CONCRETE.
 - C) POWER SUPPLIED TO AIRPORT BY COLUMBIA RIVER P.U.D.
 - D) NO WIND DATA IS AVAILABLE. WIND IS NOTED AS GENERALLY FROM THE SOUTHWEST. WINDS OCCUR WITH APPROXIMATELY EQUAL FREQUENCY.
 - E) PROTECTED FROM 100-YEAR FLOOD BY LAKE. SUBJECT TO POSSIBLE FAILURE OR OVERTOPPING DURING LARGE FLOOD (SOURCE: FEMA MAP).
 - F) BUILDING RESTRICTION LINE SHOWN FOR RUNWAY 15-33 IS BASED ON A 21 FOOT HIGH BUILDING.
 - G) CURRENTLY USED FOR HELICOPTER PARKING.

MODIFICATIONS TO FAA STANDARDS:
SOME HOLD LINES AND RUNWAY-TO-SWIMWAY SEPARATION ON WEST RUNWAY.

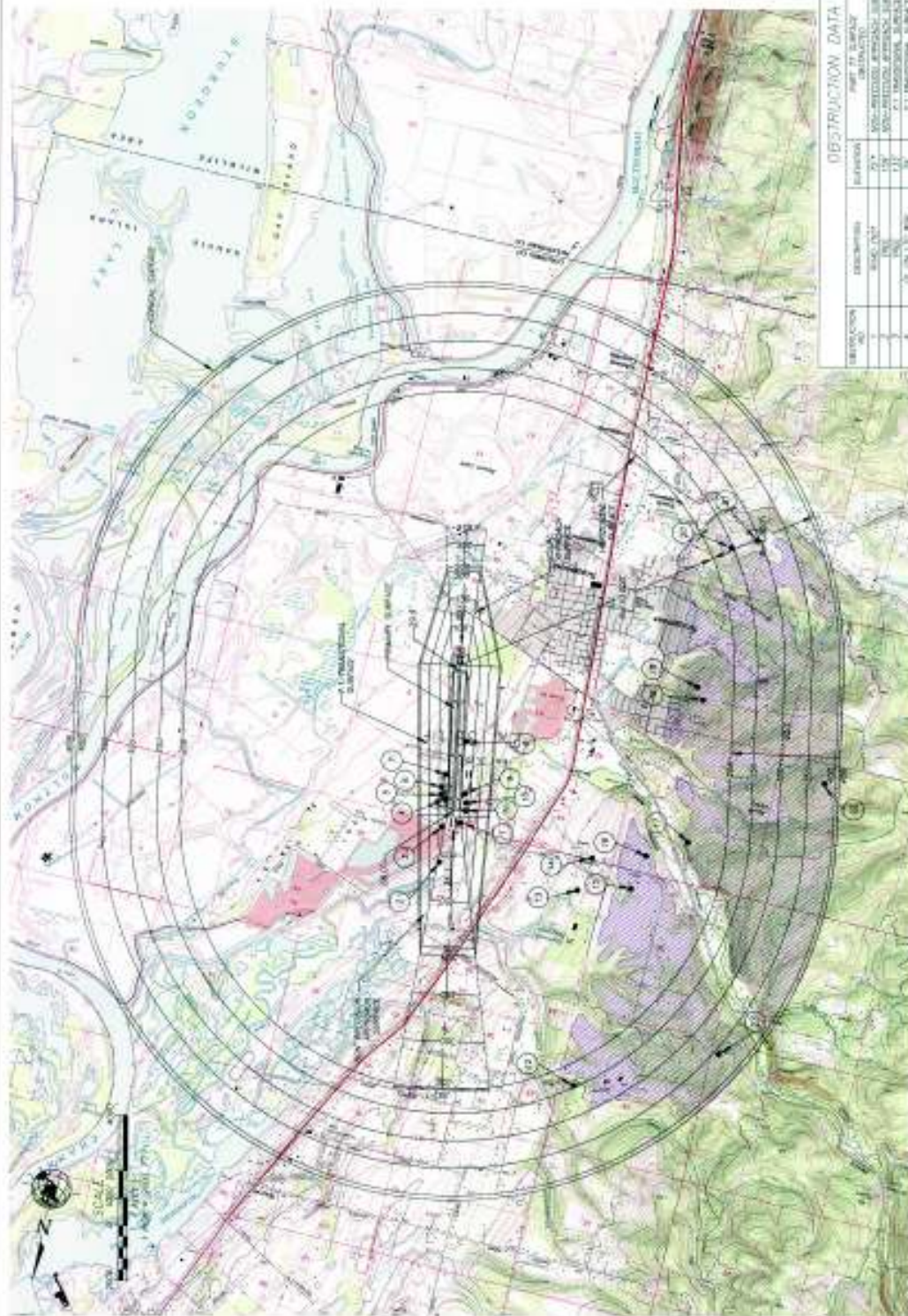
AIRPORT DATA	
AIRPORT ELEVATION (FEET ABOVE MSL)	58.0'
AIRPORT REFERENCE POINT (ARP)	N 45° 46' 15.73" W 122° 51' 42.57"
MEAN DAILY MAXIMUM TEMPERATURE	82°F
AIRPORT REFERENCE CODE	B-II
NPAS ROLE	GA
AIRPORT LIGHTS	REFLECTORS
TAXIWAY MARKINGS	6

BUILDINGS/FACILITIES	
EXISTING	FUTURE
1	1
2	2
3	3
4	4
5	5
6	6
7	7
8	8
9	9
10	10
11	11
12	12
13	13
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37	37

THE PREPARATION OF THESE DOCUMENTS MAY HAVE BEEN SUPPORTED IN PART THROUGH THE AIRPORT SECURITY ACT OF 2002 (ASAP) PROVIDED UNDER TITLE 49, UNITED STATES CODE, SECTION 47101. THE CONTENTS DO NOT REPRESENT THE OFFICIAL POSITION OR POLICY OF THE FEDERAL AVIATION ADMINISTRATION. THE CONTENTS ARE FOR INFORMATIONAL PURPOSES ONLY AND ARE NOT TO BE USED FOR ANY OTHER PURPOSE WITHOUT THE WRITTEN CONSENT OF THE FEDERAL AVIATION ADMINISTRATION. THE CONTENTS ARE NOT TO BE USED FOR ANY OTHER PURPOSE WITHOUT THE WRITTEN CONSENT OF THE FEDERAL AVIATION ADMINISTRATION.

LEGEND	
EXISTING	FUTURE
1	1
2	2
3	3
4	4
5	5
6	6
7	7
8	8
9	9
10	10
11	11
12	12
13	13
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22	22
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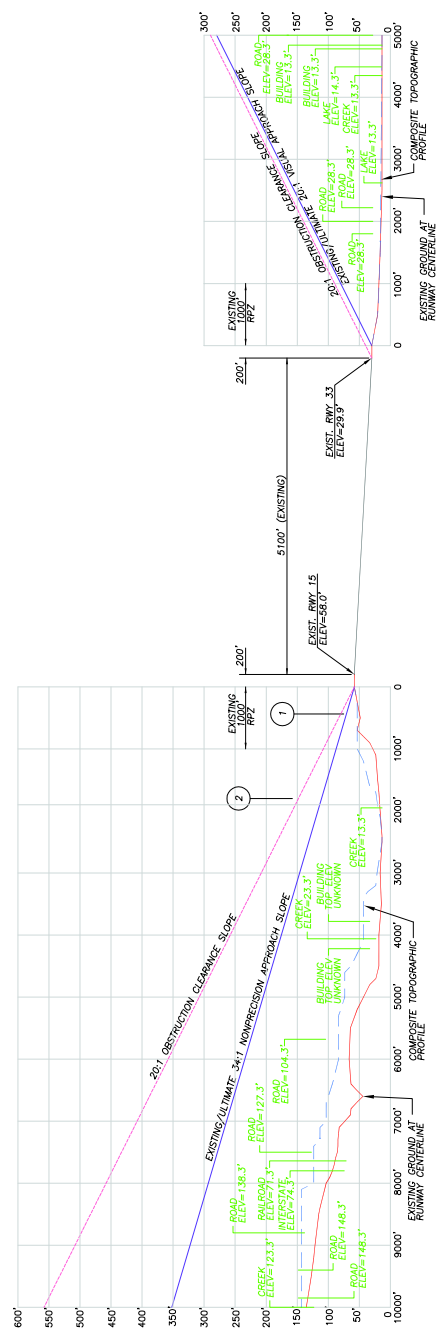
Other: SEATTLE | Systems: MIP-SC-A-R0121 | User: CROUNTEMPO



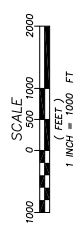
DISTRIBUTION DATA TABLE

[illegible]

Year	1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058	2059	2060	2061	2062	2063	2064	2065	2066	2067	2068	2069	2070	2071	2072	2073	2074	2075	2076	2077	2078	2079	2080	2081	2082	2083	2084	2085	2086	2087	2088	2089	2090	2091	2092	2093	2094	2095	2096	2097	2098	2099	2100
1990	1991	1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	2046	2047	2048	2049	2050	2051	2052	2053	2054	2055	2056	2057	2058	2059	2060	2061	2062	2063	2064	2065	2066	2067	2068	2069	2070	2071	2072	2073	2074	2075	2076	2077	2078	2079	2080	2081	2082	2083	2084	2085	2086	2087	2088	2089	2090	2091	2092	2093	2094	2095	2096	2097	2098	2099	2100	



RUNWAY 15-33 APPROACH ZONE PROFILE



1. OBSTRUCTION INFORMATION WAS OBTAINED FROM THE NOAA CHARTS AND SURVEY DATA. NO SURVEY OF THE AREA WAS PERFORMED.
2. SEE SHEET J FOR PRIMARY SURFACE & ADDITIONAL APPROACH SURFACE OBSTRUCTIONS.
3. THE FOLLOWING HEIGHTS WERE ADDED TO THE SURFACE ELEVATION:
 - 10 FT FOR A PRIVATE ROAD
 - 10 FT FOR A PUBLIC ROAD
 - 15 FT FOR RAILROAD TRACKS
 - 23 FT FOR AIRCRAFT TOWERS
4. ALL ELEVATIONS ARE ON THE MAD 88 DATUM, WITH THE EXCEPTION OF THE USSS MAD, WHICH IS NOD 29.

OBSTRUCTION NO.	DESCRIPTION	ELEVATION	PART OF SURFACE OBSTRUCTED	SURFACE ELEVATION	PENETRATION	PROPOSED DISPOSITION OF OBSTRUCTION
1	ROAD (N)*	75'	NON-PRECISION APPROACH SURFACE	64'	11'	SEE NOTE BEGIN REMOVE
2	TREE	158'	NON-PRECISION APPROACH SURFACE	113'	45'	REMOVE

NOTE: * ROAD ELEVATION IS AN APPROXIMATED AND NEEDS TO BE SURVEYED FOR CONFIRMATION PRIOR TO ADDRESSING IT AS AN OBSTRUCTION

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DATE: 10/10/2018	TIME: 10:00	BY: [Signature]
PROJECT: [Project Name]	CLIENT: [Client Name]	LOCATION: [Location]
SCALE: 1:500	DATE: 10/10/2018	TIME: 10:00



**PORT OF ST HELENS
SCAPPOOSE INDUSTRIAL AIRPARK
LAND USE PLAN**

W&A
PACIFIC
LAND MANAGEMENT
1000 N. 10TH AVE.
PORTLAND, OR 97227
TEL: 503.281.1000
WWW.WAPACIFIC.COM



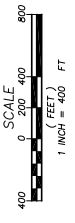
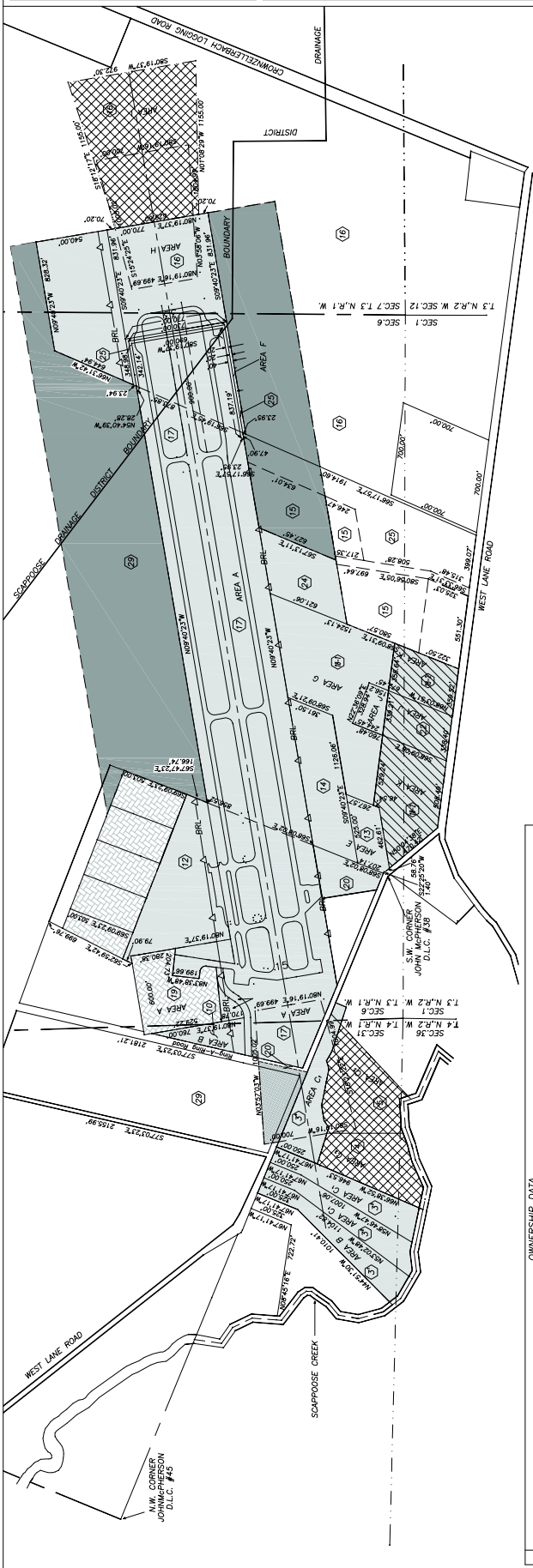
Zone	Description	Color
1	General Industrial	Light Green
2	Medium Density Industrial	Dark Green
3	Heavy Industrial	Light Brown
4	Light Industrial	Light Green
5	Medium Density Industrial	Dark Green
6	Heavy Industrial	Light Brown
7	Light Industrial	Light Green
8	Medium Density Industrial	Dark Green
9	Heavy Industrial	Light Brown
10	Light Industrial	Light Green
11	Medium Density Industrial	Dark Green
12	Heavy Industrial	Light Brown
13	Light Industrial	Light Green
14	Medium Density Industrial	Dark Green
15	Heavy Industrial	Light Brown
16	Light Industrial	Light Green
17	Medium Density Industrial	Dark Green
18	Heavy Industrial	Light Brown
19	Light Industrial	Light Green
20	Medium Density Industrial	Dark Green
21	Heavy Industrial	Light Brown
22	Light Industrial	Light Green
23	Medium Density Industrial	Dark Green
24	Heavy Industrial	Light Brown
25	Light Industrial	Light Green
26	Medium Density Industrial	Dark Green
27	Heavy Industrial	Light Brown
28	Light Industrial	Light Green
29	Medium Density Industrial	Dark Green
30	Heavy Industrial	Light Brown







Zone	Description	Color
31	Light Industrial	Light Green
32	Medium Density Industrial	Dark Green
33	Heavy Industrial	Light Brown
34	Light Industrial	Light Green
35	Medium Density Industrial	Dark Green
36	Heavy Industrial	Light Brown
37	Light Industrial	Light Green
38	Medium Density Industrial	Dark Green
39	Heavy Industrial	Light Brown
40	Light Industrial	Light Green
41	Medium Density Industrial	Dark Green
42	Heavy Industrial	Light Brown
43	Light Industrial	Light Green
44	Medium Density Industrial	Dark Green
45	Heavy Industrial	Light Brown
46	Light Industrial	Light Green
47	Medium Density Industrial	Dark Green
48	Heavy Industrial	Light Brown
49	Light Industrial	Light Green
50	Medium Density Industrial	Dark Green
51	Heavy Industrial	Light Brown
52	Light Industrial	Light Green
53	Medium Density Industrial	Dark Green
54	Heavy Industrial	Light Brown
55	Light Industrial	Light Green
56	Medium Density Industrial	Dark Green
57	Heavy Industrial	Light Brown
58	Light Industrial	Light Green
59	Medium Density Industrial	Dark Green
60	Heavy Industrial	Light Brown

Zone	Description	Color
61	Light Industrial	Light Green
62	Medium Density Industrial	Dark Green
63	Heavy Industrial	Light Brown
64	Light Industrial	Light Green
65	Medium Density Industrial	Dark Green
66	Heavy Industrial	Light Brown
67	Light Industrial	Light Green
68	Medium Density Industrial	Dark Green
69	Heavy Industrial	Light Brown
70	Light Industrial	Light Green
71	Medium Density Industrial	Dark Green
72	Heavy Industrial	Light Brown
73	Light Industrial	Light Green
74	Medium Density Industrial	Dark Green
75	Heavy Industrial	Light Brown
76	Light Industrial	Light Green
77	Medium Density Industrial	Dark Green
78	Heavy Industrial	Light Brown
79	Light Industrial	Light Green
80	Medium Density Industrial	Dark Green
81	Heavy Industrial	Light Brown
82	Light Industrial	Light Green
83	Medium Density Industrial	Dark Green
84	Heavy Industrial	Light Brown
85	Light Industrial	Light Green
86	Medium Density Industrial	Dark Green
87	Heavy Industrial	Light Brown
88	Light Industrial	Light Green
89	Medium Density Industrial	Dark Green
90	Heavy Industrial	Light Brown

[illegible]

NOTE:
ALL BEARINGS AND DISTANCES SHOWN ON THE ANNEXED MAP HAVE BEEN
ROTATED AND ADJUSTED TO FIT COUNTY SURVEY NUMBER 1946, BY
HAGEDORN ON 2-28-82, AND MAY NOT AGREE WITH DEED DATA.
BASEMAP FOR PROPERTY INFORMATION PROVIDED BY DENEY SURVEYING, INC.
AREA LETTER DESIGNATIONS HAVE BEEN RETAINED IN ORDER TO MATCH
PREVIOUS FAA AND RECORD DOCUMENTATION.



	EXISTING FEE OWNERSHIP (210.31 ACRES)
	EXISTING AVIGATION EASEMENT
	FEE OWNERSHIP TO BE ACQUIRED
	AVIGATION EASEMENT TO ACQUIRE
	AREA TO BE ACQUIRED IF AVAILABLE
	ACQUIRED BY PORT FUNDING ONLY
-----	AIRPORT PROPERTY LINE
-----	PARCEL BOUNDARY
-----	RUNWAY CENTERLINE
-----	RUNWAY PROTECTION ZONE
-----	BUILDING RESTRICTION LINE
-----	SECTION & DONATION CLAM LINES
-----	AREA TO BE ACQUIRED

AIRPORT EXHIBIT A

PORT OF ST. HELENS
SCAPPOOSE INDUSTRIAL AIRPARK

FEDERAL AVIATION ADMINISTRATION APPROVAL

BY _____

PORT OF ST. HELENS APPROVAL

BY _____
DATE _____

DESIGNED BY:	LAM	CHECKED BY:	REA
DRAWN BY:	CMB	APPROVED BY:	
LAST EDIT:	08/27/04	PLOT DATE:	08/30/04
DATE	BY	REV#	REVISION
			OK'D APPR#

1
SHEET

7

6

5


4

3

2

1

--	--	--


 3350 Monte Villa Parkway
 Bothell, Washington 98021-8972
 (425) 951-4800
 (425) 951-4808
whpacific.com
 Planners • Engineers • Surveyors • Landscape Architects

PROJECT NO. 30398	DRAWING FILE NAME: 30398-drp-exa
<p>PORT OF ST. HELENS COOSE INDUSTRIAL AIRPARK EXHIBIT A</p>	
ORIGIN	

SCAPPOOSE
SCALE: 1"=400'



Office: SEATTLE / System: WHP-SEA-8RCY121 / User: CBONTEMPO

LAND USE	Yearly Day-Night Average Sound Level (DNL) in Decibels					
	Below 65	65-70	70-75	75-80	80-85	Over 85
RESIDENTIAL						
Residential, other than mobile homes and transient lodgings	Y	N ¹	N ¹	N	N	N
Mobile home parks	Y	N	N	N	N	N
Transient lodgings	Y	N ¹	N ¹	N ¹	N	N
PUBLIC USE						
Schools	Y	N ¹	N ¹	N	N	N
Hospitals and nursing homes	Y	25	30	N	N	N
Churches, auditoriums, and concert halls	Y	25	30	N	N	N
Government services	Y	Y	25	30	N	N
Transportation	Y	Y	Y ²	Y ³	Y ⁴	Y ⁴
Parking	Y	Y	Y ²	Y ³	Y ⁴	N
COMMERCIAL USE						
Offices, business and professional	Y	Y	25	30	N	N
Wholesale and retail-building materials, hardware and farm equipment	Y	Y	Y ²	Y ³	Y ⁴	N
Retail trade-general	Y	Y	25	30	N	N
Utilities	Y	Y	Y ²	Y ³	Y ⁴	N
Communication	Y	Y	25	30	N	N
MANUFACTURING AND PRODUCTION						
Manufacturing, general	Y	Y	Y ²	Y ³	Y ⁴	N
Photographic and optical	Y	Y	25	30	N	N
Agriculture (except livestock) and forestry	Y	Y ⁶	Y ⁷	Y ⁸	Y ⁸	Y ⁸
Livestock farming and breeding	Y	Y ⁶	Y ⁷	N	N	N
Mining and fishing, resource production and extraction	Y	Y	Y	Y	Y	Y
RECREATIONAL						
Outdoor sports arenas and spectator sports	Y	Y ⁵	Y ⁵	N	N	N
Outdoor music shells, amphitheaters	Y	N	N	N	N	N
Nature exhibits and zoos	Y	Y	N	N	N	N
Amusements, parks, resorts, and camps	Y	Y	Y	N	N	N
Golf courses, riding stables, and water recreation	Y	Y	25	30	N	N

The designations contained in this table do not constitute a federal determination that any use of land covered by the program is acceptable under federal, state, or local law. The responsibility for determining the acceptable and permissible land uses and the relationship between specific properties and specific noise contours rests with the local authorities. FAA determinations under Part 150 are not intended to substitute federally-determined land uses for those determined to be appropriate by local authorities in response to locally-determined needs and values in achieving noise compatible land uses.

See other side for notes and key to table.



KEY

Y (Yes)	Land Use and related structures compatible without restrictions.
N (No)	Land Use and related structures are not compatible and should be prohibited.
NLR	Noise Level Reduction (outdoor-to-indoor) to be achieved through incorporation of noise attenuation into the design and construction of the structure.
25, 30, 35	Land Use and related structures generally compatible; measures to achieve NLR of 25, 30, or 35 dB must be incorporated into design and construction of structure.

NOTES

- 1 Where the community determines that residential or school uses must be allowed, measures to achieve outdoor-to-indoor Noise Level Reduction (NLR) of at least 25 dB and 30 dB should be incorporated into building codes and be considered in individual approvals. Normal residential construction can be expected to provide a NLR of 20 dB, thus, the reduction requirements are often stated as 5, 10, or 15 dB over standard construction and normally assume mechanical ventilation and closed windows year round. However, the use of NLR criteria will not eliminate outdoor noise problems.
- 2 Measures to achieve NLR of 25 dB must be incorporated into the design and construction of portions of these buildings where the public is received, office areas, noise-sensitive areas, or where the normal noise level is low.
- 3 Measures to achieve NLR of 30 dB must be incorporated into the design and construction of portions of these buildings where the public is received, office areas, noise-sensitive areas, or where the normal noise level is low.
- 4 Measures to achieve NLR of 35 dB must be incorporated into the design and construction of portions of these buildings where the public is received, office areas, noise-sensitive areas, or where the normal noise level is low.
- 5 Land use compatible provided special sound reinforcement systems are installed.
- 6 Residential buildings require a NLR of 25.
- 7 Residential buildings require a NLR of 30.
- 8 Residential buildings not permitted.

Source: *F.A.R. Part 150*, Appendix A, Table 1.

Proposed Capital Improvement Projects (April 2004)

Project Description		Total Cost	Port	Funding Source		
				State*	FAA*	Private
Stage I (2004-2008)						
2004 -	Property Acquisition (east side - 80 acres)	\$ 920,000	\$ 40,000	\$ 0	\$ 874,000	\$ 0
	Security Fencing	\$ 183,000	\$ 9,660	\$ 0	\$ 183,960	\$ 0
	FBO Development Area	\$ 232,300	\$ 0	\$ 0	\$ 0	\$ 232,300
	FBO Apron	\$ 80,900	\$ 0	\$ 0	\$ 0	\$ 80,900
	FBO Hangar Construction (9000 SF)	\$ 435,500	\$ 0	\$ 0	\$ 0	\$ 435,500
	Hangar Construction (northwest side, 1 building - 16 units)	\$ 773,680	\$ 773,680	\$ 0	\$ 0	\$ 0
	Aviation Easement Acquisition	\$ 37,500	\$ 1,875	\$ 0	\$ 35,625	\$ 0
	Subtotal 2004	\$ 2,672,780	\$ 821,225	\$ 0	\$ 1,842,975	\$ 748,800
2005 -	Taxilane Construction (west side)	\$ 151,700	\$ 7,585	\$ 0	\$ 144,115	\$ 0
	Oregon Aero Hangar Expansion	\$ 3,000,000	\$ 0	\$ 0	\$ 0	\$ 3,000,000
	Obstruction Survey and Removal	\$ 11,800	\$ 590	\$ 0	\$ 11,210	\$ 0
	Building Demolition (northeast side - 4 buildings)	\$ 83,400	\$ 4,170	\$ 0	\$ 79,230	\$ 0
	General Airfield Pavement Maintenance (per PCI)	\$ 320,000	\$ 80,000	\$ 240,000	\$ 0	\$ 0
	Entrance Roadway	\$ 320,000	\$ 10,000	\$ 0	\$ 190,000	\$ 0
	Subtotal 2005	\$ 3,766,900	\$ 102,345	\$ 240,000	\$ 424,555	\$ 3,000,000
2006 -	Taxiway Lighting (east side)	\$ 372,900	\$ 18,645	\$ 0	\$ 354,255	\$ 0
	Sheeps Aircraft Hangar Expansion	\$ 1,330,000	\$ 0	\$ 0	\$ 0	\$ 1,330,000
	Taxiway/Taxilane Construction (east side)	\$ 378,600	\$ 18,925	\$ 0	\$ 359,675	\$ 0
	Industrial Business Park Roadway Package (CIDA)**	\$ 900,000	\$ 450,000	\$ 0	\$ 0	\$ 450,000
	CIDA Sewer Extension**	\$ 545,000	\$ 272,500	\$ 0	\$ 0	\$ 272,500
	Hangar Construction (west side, 1 building - 8 units)	\$ 387,100	\$ 387,100	\$ 0	\$ 0	\$ 0
	Subtotal 2006	\$ 3,913,500	\$ 1,147,170	\$ 0	\$ 713,830	\$ 2,052,500
2007 -	Hangar Construction (east side, 1 building - 10 units)	\$ 459,800	\$ 459,800	\$ 0	\$ 0	\$ 0
	Security Fencing (Area 21)	\$ 190,400	\$ 9,520	\$ 0	\$ 180,880	\$ 0
	Industrial Business Park Building Package (CIDA)**	\$ 780,000	\$ 0	\$ 0	\$ 0	\$ 780,000
	Subtotal 2007	\$ 1,430,200	\$ 469,320	\$ 0	\$ 180,880	\$ 780,000
2008 -	General Airfield Pavement Maintenance (per PCI)	\$ 250,000	\$ 82,500	\$ 167,500	\$ 0	\$ 0
	Subtotal 2008	\$ 250,000	\$ 82,500	\$ 167,500	\$ 0	\$ 0
	Subtotal Stage I	\$ 12,033,380	\$ 2,612,540	\$ 427,500	\$ 2,412,240	\$ 6,581,100
Stage II (2009-2013)						
	Property Acquisition (west side - 30.4 acres)	\$ 669,100	\$ 65,910	\$ 0	\$ 593,190	\$ 0
	Building Demolition (Farm Buildings)	\$ 15,500	\$ 1,550	\$ 0	\$ 14,050	\$ 0
	Industrial Business Park Building Package (CIDA)**	\$ 780,000	\$ 0	\$ 0	\$ 0	\$ 780,000
	Hangar Construction (east side, 1 buildings - 10 units)	\$ 459,800	\$ 459,800	\$ 0	\$ 0	\$ 0
	Access Roadway and Utility Construction (Skyway Drive Extension)	\$ 915,900	\$ 915,900	\$ 0	\$ 0	\$ 0
	Taxilane Construction (east side)	\$ 354,400	\$ 35,440	\$ 0	\$ 318,960	\$ 0
	Executive Hangar Construction (west side, 2 buildings 8,000 SF each)	\$ 227,700	\$ 0	\$ 0	\$ 0	\$ 227,700
	Parallel Taxiway and Segmented Circle Relocation	\$ 613,300	\$ 61,330	\$ 0	\$ 551,970	\$ 0
	Taxiway Lighting (west side)	\$ 364,200	\$ 36,420	\$ 0	\$ 327,780	\$ 0
	Runway 33 REILs	\$ 21,700	\$ 2,170	\$ 0	\$ 19,530	\$ 0
	General Airfield Pavement Maintenance	\$ 500,000	\$ 125,000	\$ 375,000	\$ 0	\$ 0
	ALP Update	\$ 50,000	\$ 5,000	\$ 0	\$ 45,000	\$ 0
	Subtotal Stage II	\$ 4,964,620	\$ 1,708,840	\$ 375,000	\$ 1,873,060	\$ 1,007,700
Stage III (2014-2023)						
	Access Roadway and Utility Construction (east side)	\$ 1,866,400	\$ 0	\$ 0	\$ 0	\$ 1,866,400
	Auto Parking Construction (east side)	\$ 181,540	\$ 181,540	\$ 0	\$ 0	\$ 0
	Apron and Taxilane Construction (east side)	\$ 1,584,100	\$ 158,410	\$ 0	\$ 1,425,690	\$ 0
	Hangar Construction (east side, 8 buildings 80 units)	\$ 4,819,100	\$ 4,819,100	\$ 0	\$ 0	\$ 0
	Conventional & FBO Hangar Construction (east side, 3 buildings-15,000 SF ea)	\$ 4,310,500	\$ 4,310,500	\$ 0	\$ 0	\$ 0
	Industrial Business Park Building Package (CIDA)**	\$ 780,000	\$ 0	\$ 0	\$ 0	\$ 780,000
	Runway Lighting Upgrade to LED	\$ 369,600	\$ 36,960	\$ 0	\$ 329,640	\$ 0
	General Airfield Pavement Maintenance	\$ 500,000	\$ 125,000	\$ 375,000	\$ 0	\$ 0
	Master Plan Update	\$ 150,000	\$ 15,000	\$ 0	\$ 135,000	\$ 0
	Subtotal Stage III	\$ 14,358,240	\$ 9,447,110	\$ 375,000	\$ 1,869,730	\$ 2,446,400
Cumulative Total =		\$ 31,356,240	\$ 13,768,490	\$ 1,177,500	\$ 4,175,050	\$ 10,233,200

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Attachment A

FUNDING & AIRPORT REVENUE ANALYSIS

FUNDING OF THE DEVELOPMENT PROGRAM

The development program outlined in the previous table will not exclusively rely upon the Port of St. Helens for funding. In fact, most public airport development projects are dependent on other sources for at least a portion of capital improvement funding. In virtually all cases, the primary source for airport development funds is the aviation user.

It must be recognized that long range feasibility analyses must be based on many assumptions. In practice, projects will be undertaken when demand actually warrants, rather than in accordance with a proposed schedule developed 20 years or more in advance. Further, the actual financing of capital expenditures will be a function of airport circumstances at the time of project implementation. As a result, the assumptions and analyses prepared here must be viewed in the context of their primary purpose: to examine whether there is a reasonable expectation that recommended improvements will be financially feasible and implementable.

FEDERAL GRANTS

The United States Congress has long recognized the need to develop and maintain a system of aviation facilities across the nation for the purpose of national defense and promotion of interstate commerce. Various grants-in-aid programs to public airports have been established over the years for this purpose. The current program is the Airport Improvement Program (AIP). AIP has been reauthorized several times since its initial enactment in 1982. For this analysis, it is assumed that a similar federal program will continue throughout the planning period, as has been the case since the 1940s.

The source for AIP funds is the Aviation Trust Fund. The Trust Fund is the depository for all federal aviation taxes such as those on airline tickets, aviation fuel, lubricants, tires and tubes, aircraft registrations, and other aviation-related fees. The funds are distributed under appropriations set by Congress to all airports in the United States which have certified eligibility. The distribution of grants is administered by the Federal Aviation Administration (FAA).

In Oregon, general aviation airport development projects that meet FAA's eligibility requirements can receive funding from AIP. Property acquisition and airfield, terminal, aprons, and access road improvements are examples of items eligible for funding. At this time proposed Federal Legislature could make hangar and fueling facilities eligible for AIP funding.

A primary feature of AIP funding which must be recognized and properly considered is that these funds are distributed on a priority basis. These priorities are established by

each FAA regional office based upon the number and dollar amount of assistance applications. The program provides 75 to 95 percent funding for eligible projects at airports around the country.

The primary feature of AIP discretionary funds is that these funds are distributed on a priority basis. These priorities are established by each FAA regional office based upon the number and dollar amount of applications received. Since the program offers 95 percent or more funding for eligible projects at smaller airports, it is essential to most public airport development programs. The AIP recently expanded its eligibility to fund T-Hangars and fueling facilities. This will greatly enhance the financial viability of all GA airports. As a result, Scappoose Industrial Airpark will be competing with other airports in Oregon and the FAA Northwest Mountain Region for discretionary funds.

If the funding is not forthcoming in the form of AIP grants, then projects will either be delayed or require funding from other sources. Therefore, the Port of St. Helens should work with the FAA to solicit funding for priority projects.

STATE FUNDING

In support of the state airport system, the state of Oregon also participates in airport improvement projects through the Financial Aid to Municipalities (FAM). Presently, the maximum yearly state contribution is \$10,000.

The state of Oregon also recognizes the importance of pavement maintenance by inspecting system airports on a three-year rotating basis. Once identified as a pavement maintenance-eligible item, the state participates with the airport sponsor on a percentage basis to perform pavement surface improvements. The percent of sponsor participation for a Category 2 general aviation airport (the designation for Scappoose Industrial Airpark) is 10 percent.

LOCAL FINANCING

The capital improvement program table summarizes the eligibility of the airport development for state and federal funds. After consideration is given to available grants, the remaining costs of airport development are the responsibility of the airport sponsor. For major airport development projects, this will typically require financing in the form of a bond program. Ideally, a financing package is established and net airport operating income is utilized to retire the debt service. The following section will analyze the program based upon a reasonable rates-and-charges schedule.

AIRPORT REVENUE ANALYSIS

Operating revenues generated at Scappoose Industrial Airpark can generally be categorized into one of the following two primary sources:

- Activity-Related Fees
- Airport Leases

The contribution of each of these primary revenue sources to total operating revenue at the airport will be examined in the following sections. Current rates and leasing policies will also be examined and compared to national averages, selective airports in the western U.S. as well as 3 airports in Oregon and Southwest Washington that are comparable to Scappoose. Prior to completion of the Final Master Plan, a revenue and expense analysis will be presented based on the final Airport Capitol Improvement Program as approved by the Port Commission.

ACTIVITY-RELATED FEES

Activity-related fees are revenues generated through the use of airport facilities and/or services. These fees are generally considered as revenues that are collected by the Port from individuals or businesses for short-term use of Port-owned and managed facilities.

Activity-related fees at Scappoose Industrial Airpark have been established by the Port of St. Helens as follows:

- | | | |
|---|--|----------------------|
| • | Open Hangar Building | \$60.00 |
| • | East Side Ten Unit Hangar Building | \$100.00 |
| • | East Side Five Unit Hangar Building | \$113.00 |
| • | West Side Interior Hangars | \$127.00 |
| • | West Side End Hangars | \$150.00 |
| • | Building (W-9) -- West Side Interior Hangar | \$150.00 |
| | End Hangar..... | \$170.00 |
| • | Newest Building (W-10) -- West Side Interior | \$165.00 |
| | End Hangar..... | \$185.00 |
| • | Tie-Down Fee | \$21.00 |
| • | Land Lease..... | \$0.015/sq.ft./month |
| | | \$0.18/sq.ft./year |

The activity-related revenues (exclusive of the land leases) were estimated at approximately \$189,476 for FY 2002/2003. This represented 51 percent of total Industrial Airpark revenues.

AIRPORT LEASES

Other airport revenues are generated through long-term leases of buildings and land on the airport. In general, these leases range from one to 30 years. Many are adjusted annually based upon the current consumer price index (cpi). Extended leases can allow individuals or private businesses to amortize their investments over the term of the lease. Current leases on the airport are summarized below (adjustments may have taken place since the leases were originally collected by the consultant for this analysis):

- Sherpa Aircraft Manufacturing\$4,145/month/cpi adj.
- Oregon Aero Inc. \$3,476/month/cpi adj.
- Composites Unlimited\$2,750/month/cpi adj.
- Sportcopter Inc. \$2,514/month/cpi adj.
- TransWestern Aviation\$303/month
- Northwest Antique Airplane Club...\$50/month/adjust to \$75-100
- Schrock/Bell-land lease\$100/month/cpi adj.
- Ernie Happala-pasture lease \$575/year
- Rosanne Jones/Frank Beran-residential\$1,050/month
- Keven/Tracie Feakin-residential\$495/month
- Aaron Lee-land lease\$100/month

In addition to the above-listed leases, the Port also derives revenue from West Lane and Airport Road rentals and National Weather Service. Combined, the airport leases provided approximately \$182,512 in revenue for FY 2002/2003. This represented 49 percent of Industrial Airpark revenues.

Lease rates on the airport may vary by tenant based upon the condition of the facility being leased, the activities conducted on the site, and other factors. No gross receipts are received by the Port from tenants and no fuel flowage fees are currently being collected.

RATES AND CHARGES COMPARISON

The objective of the rates and charges comparison is to examine existing revenue sources and to compare them against comparable sources from other airports and national averages. While activity-related fees and leasing rates vary by airport, there are common practices that generally promote maximized revenue generation. Furthermore, by comparing market conditions and the rates charged for airport services at Scappoose Industrial Airpark to average rates or other comparable airports, potential rate adjustments may be identified for the airport.

National surveys are conducted annually by the American Association of Airport Executives (AAAE) to identify current rates and charges at airports choosing to participate in the survey. Responding airports are categorized by type and size so that national averages can be identified for airports based upon their general size. The most recent surveys received a response from nearly 350 airports, with nearly two-thirds in the category of commercial service airports.

While specific rates and charges vary by airport based upon local market conditions, common practices used to develop the rates tend to make them somewhat comparable region to region. For this reason, local rates and charges were compared against five other comparable airports located in the western United States, but outside of major metropolitan areas. In addition, Port Staff conducted site visits and surveys of McMinnville and Corvallis, Oregon and Pearson, Washington Airports. Rates and changes were also compared with these local facilities. (see detail results in Appendix).

Land leases often use a market-based approach to determine lease rates where leased areas and the rates charged for those areas are determined by location on the airport. For example, a plot of land having excellent airfield access, located proximate to the airport's FBO, and having excellent landside access would be leased at a rate higher than other locations. Annual adjustments to land lease rates, as well as many other charges, are typically based on annual changes to the consumer price index. When hangars and buildings are financed by the airport sponsor, tenants are charged a rate that is based on ground lease rates in addition to a building rental rate. In some cases, hangar development may be financed privately with the airport sponsor implementing a land lease for the life of amortization on the building, with reversion of the building to the airport sponsor following the amortization period. These represent standard practices within the airport management industry.

The average rates and charges from the AAAE survey, specific rates identified for the five comparable airports in the western US are summarized as follows: (These five airports are Bakersfield and Calexico, California, Flagstaff, Lake Havasu, and Prescott, Arizona.)

Improved Ground Rental Rates

- AAAE National Average \$0.23/sq.ft./year
- Western U.S.
 - Airport B \$0.24/sq.ft./year
 - Airport C \$0.30/sq.ft./year
 - Airport F \$0.15-0.25/sq.ft./year
 - Airport L \$0.27/sq.ft./year
 - Airport P \$0.22/sq.ft./year

- Local Airports
McMinnville Not Obtained
Pearson Not Obtained
Corvallis \$0.19/sq.ft./year
- Scappoose Industrial Park \$0.18/sq.ft./year

T-Hangar Rental Rates

- AAAE National Average \$165/month
- Western U.S.
Airport B \$250/month
Airport C \$226/month
Airport F \$230/month
Airport L \$340/month
Airport P \$177/month
- Local Airports
McMinnville \$225/month
Pearson \$252-374/month
Corvallis \$136/month
- Scappoose Industrial Park \$127-185/month

Fuel Flowage Fees

- AAAE National Average \$0.07/gallon
- Western U.S.
Airport B \$0.06/gallon
Airport C None
Airport F \$0.07/gallon
Airport L \$0.08/gallon
Airport P None
- Local Airports
McMinnville \$0.03-0.05/gallon
Pearson \$0.05/gallon
Corvallis \$0.06/gallon
- Scappoose Industrial Park None

* Information from Oregon Department of Aviation Summary November 2002

Tie Down Rates

- AAAE/Western U.S. Average- A national average and detailed information from the 5 airports studied were not given in survey- a sampling indicated a wide range of rates that varied from \$10-72/month.
- Local Airports

McMinnville	\$25/month
Pearson	\$37/month
Corvallis	\$23/month
- Scappoose Industrial Park \$21/month

Scappoose Industrial Airpark compares favorably to other airports in ground rentals, T-hangar rentals, and Tie Down rates, although the older hangar rentals are falling below the national average. The Port of St. Helens would realize significant revenue enhancement with the collection of a fuel flowage fee.

Based on the local airport survey the Port staff recommended rate increases to the Port Commission on July 24th, 2003. A 10% rate increase on the West 1-8 hangars and tie down fees was approved and went into affect on September 1st, 2003. The additional annual revenue generated for these new rates in over \$13,000.

OTHER FINANCIAL OPPORTUNITIES

Promoting new development on the airport property will improve the airport's financial opportunities. The master plan study identifies specific infrastructure development projects that will allow the airport to better serve its users, including the Industrial Business Park and the availability of parcels for executive and corporate hangar development. In addition to the projects identified in the master plan study, the Port of St. Helens should continue to promote additional tenant development on the airport property. Although it is difficult to identify in specific detail the type of development that may arise at the airport, there are general categories of development that should be considered.

AVIATION DEVELOPMENT

Aviation development represents a two-fold means for improving an airport's operating income: direct lease rates or user fees, and revenue generated through increased activity on the airfield (fuel sales and/or gross receipts). Aviation development opportunities for Scappoose Industrial Airpark include the development of additional T-hangars, executive hangars, and conventional hangars.

The majority of existing hangars on the airfield are owned by the Port of St. Helens and rented to aircraft owners at various rates depending on the size and age of the structure. All available hangar units at the airport are currently leased and the airport maintains a hangar waiting list of aircraft owners wishing to locate on the airfield. It appears that there is sufficient demand to justify the construction of additional hangars.

New hangars will likely generate additional activity; therefore, the Port should pursue development of the hangars as soon as property can be readied for development. The Port should take maximum opportunity of federal, state, or local economic development funding in facility development, even though federal participation is limited to infrastructure and taxiway development.

NON-AVIATION DEVELOPMENT

Where aviation development opportunities do not exist, non-aviation development may represent a means for generating additional revenues. A good example is the proposed development of the Industrial Business Park, on a parcel which has limited access to the airfield. Many non-aviation uses that develop on airport property are airport related, but do not necessarily need to be located on airport property. They do so, based upon the availability of sites, convenience, and other market considerations.

As much as practical, the non-aviation properties which develop on airport property should be developed in ways that enhance the air operations and support those functions that are directly dependent upon airport services. The Port of St. Helens should give priority consideration to firms that are aviation-oriented. However, this should not preclude using their available sites to attract companies in the competition for economic development. Creating strong business activities near the airport will create beneficial effects and a favorable climate for the potential attraction of aviation-related companies.

SUMMARY

As an essential element of the local, regional, and national transportation system, Scappoose Industrial Airpark functions as an economic catalyst for the local area. As such, it should be developed to reflect the functional needs of the airport in the future, while also designating the areas which are available to enhance the local economic benefit of the airport. Airport master planning efforts have attempted to maximize existing and future property in an efficient manner, while serving projected demands throughout the planning period. These goals can only be obtained if the Port continues to maximize revenue potential through its rates and charges and utilizes the federal airport improvement program (AIP) on all eligible projects, as identified in the airport

capital improvement program (ACIP). In summary, the planning process requires that the Port of St. Helens continually monitor the need for new or rehabilitated facilities, since applications for federally eligible projects must be submitted with the FAA each year. The short-term program included in the ACIP will need to be updated each year to reflect the highest priority projects under consideration for funding.

Cash Flow Analysis
Scappoose Industrial Airpark

	2004	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Revenues																				
Industrial Airpark Revenues(A)	\$904,932	\$932,080	\$960,042	\$988,844	\$1,018,509	\$1,049,064	\$1,080,536	\$1,112,952	\$1,146,341	\$1,180,731	\$1,216,153	\$1,252,638	\$1,290,217	\$1,328,923	\$1,368,791	\$1,409,855	\$1,452,150	\$1,495,715	\$1,540,686	\$1,586,804
(Existing Facilities/Leases-adj. 3%/yr. for CPI)																				
Industrial Airpark Revenues(B)	\$0	\$31,680	\$32,630	\$43,212	\$56,872	\$58,578	\$73,452	\$75,655	\$91,840	\$94,595	\$112,196	\$115,561	\$150,352	\$154,862	\$176,123	\$181,407	\$222,104	\$228,767	\$254,331	\$281,961
(Future T-Hangars(adj. 3%/yr.))		16 units		8 units	10 units		10 units		10 units		10 units		20 units		10 units		20 units		10 units	
Total Industrial Airpark Revenues	\$904,932	\$963,760	\$992,673	\$1,032,056	\$1,075,381	\$1,107,642	\$1,153,988	\$1,188,607	\$1,238,181	\$1,275,326	\$1,328,349	\$1,368,199	\$1,440,568	\$1,483,795	\$1,544,914	\$1,591,262	\$1,674,254	\$1,724,482	\$1,794,917	\$1,848,764
Expenses																				
Materials/Services/Capital																				
(Adjusted 1.5%/yr.)																				
Utilities-City of Scappoose	\$76,092	\$77,614	\$79,166	\$80,749	\$82,364	\$84,012	\$85,692	\$87,406	\$89,154	\$90,937	\$92,756	\$94,611	\$96,503	\$98,433	\$100,402	\$102,410	\$104,458	\$106,547	\$108,678	\$110,852
(Adjusted 2.0%/yr.)																				
Administration	\$43,896	\$45,213	\$46,569	\$47,966	\$49,405	\$50,887	\$52,414	\$53,987	\$55,606	\$57,274	\$58,993	\$60,762	\$62,585	\$64,463	\$66,397	\$68,389	\$70,440	\$72,553	\$74,730	\$76,972
(Adjusted 3.0%/yr.)																				
Existing Debt Service																				
92 Bond Debt	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960	\$81,960
95A Bond Debt	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928	\$71,928
96A Bond Debt	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216	\$18,216
99 Bond Debt	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160	\$32,160
OEED 173 (2002)	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984	\$18,984
Future Debt Service																				
05 Bond Debt (6%)	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449	\$67,449
07 Bond Debt (6%)		\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213	\$32,213
08 Bond Debt (6%)			\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295
10 Bond Debt (6%)				\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295
12 Bond Debt (6%)					\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295
14 Bond Debt (6%)						\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295
16 Bond Debt (6%)							\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295
18 Bond Debt (6%)								\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295
20 Bond Debt (6%)									\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295	\$47,295
Total Industrial Airpark Expenses	\$623,306	\$697,795	\$704,968	\$744,489	\$799,231	\$806,820	\$861,847	\$869,727	\$843,093	\$851,276	\$906,912	\$843,484	\$930,329	\$939,160	\$995,456	\$972,470	\$1,078,219	\$1,087,753	\$1,125,783	\$1,135,690
Net Income/Loss	\$281,626	\$265,965	\$287,705	\$287,566	\$276,149	\$300,822	\$292,140	\$318,880	\$395,088	\$424,050	\$421,437	\$524,715	\$510,239	\$544,626	\$549,459	\$618,791	\$596,035	\$636,729	\$689,134	\$713,074
Total Capital Improvement Projects	\$2,672,780	\$3,766,900	\$3,936,100	\$1,459,700	\$190,000	\$992,924	\$992,924	\$992,924	\$992,924	\$992,924	\$1,435,730	\$1,435,730	\$1,435,730	\$1,435,730	\$1,435,730	\$1,435,730	\$1,435,730	\$1,435,730	\$1,435,730	\$1,435,730
AIP Eligible Projects (+)	\$1,150,500	\$446,900	\$774,000	\$219,900	\$0	\$416,240	\$416,240	\$416,240	\$416,240	\$416,240	\$228,030	\$228,030	\$228,030	\$228,030	\$228,030	\$228,030	\$228,030	\$228,030	\$228,030	\$228,030
Non-AIP Eligible Projects (+)	\$1,522,280	\$3,320,000	\$3,162,100	\$1,239,800	\$190,000	\$576,684	\$576,684	\$576,684	\$576,684	\$576,684	\$1,207,700	\$1,207,700	\$1,207,700	\$1,207,700	\$1,207,700	\$1,207,700	\$1,207,700	\$1,207,700	\$1,207,700	\$1,207,700
Federal Grants (-)	\$1,092,975	\$424,555	\$735,300	\$208,905	\$0	\$374,616	\$374,616	\$374,616	\$374,616	\$374,616	\$205,227	\$205,227	\$205,227	\$205,227	\$205,227	\$205,227	\$205,227	\$205,227	\$205,227	\$205,227
State Grants (-)	\$0	\$240,000	\$0	\$0	\$142,500	\$75,000	\$75,000	\$75,000	\$75,000	\$75,000	\$37,500	\$37,500	\$37,500	\$37,500	\$37,500	\$37,500	\$37,500	\$37,500	\$37,500	\$37,500
Private/Bond Financing (-)	\$1,522,280	\$3,000,000	\$2,439,600	\$1,239,800	\$0	\$293,500	\$293,500	\$293,500	\$293,500	\$293,500	\$726,150	\$726,150	\$726,150	\$726,150	\$726,150	\$726,150	\$726,150	\$726,150	\$726,150	\$726,150
Local (Port) Share	\$57,525	\$102,345	\$761,200	\$10,995	\$47,500	\$249,808	\$249,808	\$249,808	\$249,808	\$249,808	\$466,853	\$466,853	\$466,853	\$466,853	\$466,853	\$466,853	\$466,853	\$466,853	\$466,853	\$466,853
Net Cash Flow	\$224,101	\$163,620	-\$473,495	\$276,571	\$228,649	\$51,014	\$42,332	\$69,072	\$145,280	\$174,242	-\$45,416	\$57,862	\$43,366	\$77,773	\$82,606	\$151,938	\$129,182	\$169,876	\$202,281	\$246,221

July 24, 2003

TO: Port of St. Helens Commission

FROM: Kim Shade

RE: Hangar Rate Increase Recommendation

History

The last hangar rate increase became effective September 1, 2001. The hangar rates were adjusted 7% to reflect the Consumer Price Index (CPI) for a two year period. T-hangar W-9 rates were not increased because of a clause calling for current rates to remain in effect until August 2005.

Rates were increased 6%, July 1, 1999, to reflect CPI for a two year period. T-hangar W-9 rates were not increased because of a clause calling for current rates to remain in effect until August 2005.

Rates were increased 6%, July 1, 1997, to reflect CPI for a two year period.

I did not find any record of hangar rate increases prior to 1997. It is my understanding, when the Port acquired the airport they consciously set the hangar rates low to attract business. SIA's rates have remained under market since. We now have 19 people on the waiting list for interior hangars and 4 on the list for end hangars.

Hangar W-9 rates are locked until 2005 and W-10 rates are locked until 2007.

The Scappoose Industrial Airport Advisory Board will discuss this recommendation for a rate increase at their board meeting, July 28th.

Staff visited comparable airports and attached is a monthly rate comparison. Corvallis's hangars rates are low. Corvallis does not have a demand for hangars because there are several airports near them who have more desirable private hangars.

Staff Recommendation

- 10% hangar rate increase for T-hangars on the east side and W-1 through W-8, effective September 1, 2003.
- This will bring our rates closer to comparable market rates and help decrease the airport's annual cash loss.

The projected increase is included in the 2003-2004 budget.

Thank You!

**SCAPPOOSE INDUSTRIAL AIRPARK
EXISTING AND PROPOSED 10% HANGAR RATE INCREASE**

Hangar Type	Current Rate Effective 9/1/01	Total Current Monthly Rents	10% Increase Rounded	New Rate Effective 9/1/03	Total New Monthly Anticipated
Interior W-1 through W-8 (64)	\$127.00	\$8,128.00	\$13.00	\$140.00	\$8,960.00
End W-1 through W-8 (16)	\$150.00	\$2,400.00	\$15.00	\$165.00	\$2,640.00
Interior W-9 (8)	\$150.00	\$1,200.00	0	\$150.00	\$1,200.00
End W-9 (2)	\$170.00	\$340.00	0	\$170.00	\$340.00
Interior W-10 (8)	\$165.00*	\$1,320.00	0	\$165.00	\$1,320.00
End W-10 (2)	\$185.00*	\$370.00	0	\$185.00	\$370.00
Tie Downs (adv. 9)	\$21.00	\$189.00	\$2.00	\$23.00	\$207.00
MONTHLY TOTALS		\$13,947.00			\$15,037.00

**ADDITIONAL ANNUAL REVENUE GENERATED
BASED ON 10% RATE INCREASE: \$13,080.00**

July 15, 2003

**SCAPPOOSE INDUSTRIAL AIRPARK
EXISTING AND PROPOSED RATE INCREASE
BASED ON ADVERAGE OF McMINVILLE, PEARSON AND CORVALLIS**

Moorage Type	Current Rate Effective 9/1/01	Total Current Monthly Rents	New Rate Effective 7/1/03	Total New Monthly Anticipated
Interior W-1 through W-8 (64)	\$127.00	\$8,128.00	\$204.00	\$13,056.00
End W-1 through W-8 (16)	\$150.00	\$2,400.00	\$245.00	\$3,920.00
Interior W-9 (8)	\$150.00	\$1,200.00	\$150.00	\$1,200.00
End W-9 (2)	\$170.00	\$340.00	\$170.00	\$340.00
Interior W-10 (8)	\$165.00*	\$1,320.00	\$165.00	\$1,320.00
End W-10 (2)	\$185.00*	\$370.00	\$185.00	\$370.00
Tie Downs (adv. 9)	\$21.00	\$189.00	\$28.00	\$189.00
MONTHLY TOTALS		\$13,947.00		\$20,395.00

**ADDITIONAL ANNUAL REVENUE GENERATED
BASED ON ADVERAGE - RATE INCREASE: \$77,376.00**

April 24, 2001

**SCAPPOOSE INDUSTRIAL AIRPARK
EXISTING AND PROPOSED HANGAR RATE INCREASE
BASED ON W-10 RATES**

Moorage Type	Current Rate Effective 9/1/01	Total Current Monthly Rents	Increase Rounded	New Rate Effective 7/1/03	Total New Monthly Anticipated
Interior W-1 through W-8 (64)	\$127.00	\$8,128.00	\$38.00	\$165.00	\$10,560.00
End W-1 through W-8 (16)	\$150.00	\$2,400.00	\$35.00	\$185.00	\$2,960.00
Interior W-9 (8)	\$150.00	\$1,200.00	0	\$150.00	\$1,200.00
End W-9 (2)	\$170.00	\$340.00	0	\$170.00	\$340.00
Interior W-10 (8)	\$165.00*	\$1,320.00	0	\$165.00	\$1,320.00
End W-10 (2)	\$185.00*	\$370.00	0	\$185.00	\$370.00
Tie Downs (adv. 9)	\$21.00	\$189.00	\$1.00	\$22.00	\$198.00
MONTHLY TOTALS		\$13,947.00			\$16,948.00

**ADDITIONAL ANNUAL REVENUE GENERATED
BASED ON W-10 RATES: \$36,012.00**

April 24, 2001

**SCAPPOOSE INDUSTRIAL AIRPARK
T-HANGAR MONTHLY RATE COMPARISON**

April 2003

Hangar	Current Rate Effective 9/1/01	McMinnville	Pearson	Corvallis	Average of McMin. Pearson &
Corvallis					
Interior W-1 through W-8	\$127.00	\$225.00	\$252.00	\$136.00	\$204.00
End W-1 through W-8	\$150.00	\$225.00	\$374.00	\$136.00	\$245.00
Interior W-9	\$150.00*	\$225.00	\$252.00	\$136.00	\$204.00
End W-9	\$170.00*	\$225.00	\$374.00	\$136.00	\$245.00
Interior W-10	\$165.00*	\$225.00	\$252.00	\$136.00	\$204.00
End W-10	\$185.00*	\$225.00	\$374.00	\$136.00	\$245.00
Tie Downs	\$21.00	\$25.00	\$37.00	\$23.00	\$28.00
Comments	120 hangars 40- Tie downs 22 on waiting list \$50 waiting list dep	90 hangars 32 City owned 21- Tie downs 40 on waiting list No waiting list dep.	150 hangars 128 City owned 14 Tie downs 17 on waiting list \$50.00 waiting list dep.	102 hangars 54 are City owned 46-Tie downs vacancies No waiting list dep.	

*W-9 hangar rate locked until 2005 and W-10 hangar rates locked until 2007.

AIRPORT COMPLIANCE ISSUES

The FAA recommends that airport sponsors periodically review compliance issues with Grant Assurances made with their last FAA Grant. Issues related to compliance at Scappoose Industrial Airpark include through-the-fence access to the airfield and rates and charges. The following narrative discusses current FAA policy on through-the-fence access. Rates and charges will be added when the preliminary airport capital improvement program is developed.

THROUGH-THE-FENCE AIRPORT ACCESS

There are instances when the owner of a public airport proposed to enter into an agreement which permits access to the public landing area by aircraft based on land adjacent to, but not part of, the airport property. This type of an arrangement is commonly called a through-the-fence operation, whether the perimeter fence is imaginary or real. It is Federal Aviation Administration (FAA) policy to discourage through-the-fence agreements.

The obligation to make an airport available for the use and benefit of the public does not impose any requirement to permit access by aircraft from adjacent property. On the contrary, the existence of such an arrangement has been recognized as an encumbrance upon the airport property itself. Airport obligations arising from federal grant agreements and conveyance instruments apply to dedicated airport land and facilities and not to private property adjacent to the airport, even when the property owner is granted a through-the-fence privilege.

The owner of a public airport is entitled to seek recovery of the initial and continuing costs of providing a public use landing area. The owners of airports receiving federal funds have been required to establish a fee and rental structure designed to make the airports as self-sustaining as possible. Most public airports seek to recover a substantial part of airfield operating costs indirectly through various arrangements affecting commercial activities on the airport. The development of aeronautical businesses on land uncontrolled by the airport owner may give the through-the-fence operation a competitive advantage that will be detrimental to the on-airport operators on whom the airport owner relies for revenue and service to the public. To avoid a potential imbalance, the airport owner may refuse to authorize a through-the-fence operation. In an effort to equalize an imbalance of existing through-the-fence operations, the airport owner should obtain a fair return from off-airport operators in exchange for continuing access to the airport and use of the landing area.

Although airports do not need and should avoid through-the-fence arrangements, circumstances may arise which compel an airport owner to contemplate a through-the-fence operation. In this situation, the airport owner must plan ahead to

formulate a prudent through-the-fence agreement and obtain just compensation for granting access to the airport because the airport is enfranchising a special class of airport users who will be permitted to exercise an exclusive through-the-fence privilege.

In making airport facilities available for public use, the airport owner must make the airport as self-sustaining as possible under the particular circumstances at the airport. The FAA has interpreted the self-sustaining assurance to require airport owners to charge fair market value (FMV) commercial rates for nonaeronautical uses of the airport. In conformity with the self-sustaining principle, it would be appropriate to charge FMV rates to off-airport users for the exclusive privilege of accessing the airport through-the-fence. In formulating a through-the-fence agreement, the airport owner should endeavor to establish terms that are beneficial to the airport. For example, the adjacent developer or landowner should be made to finance the necessary improvements and maintenance of the facilities and infrastructure connecting the adjacent land to the airport's landing area. Recurring payments should be based on use rather than on flat rates. Agreements should contain provisions allowing the airport to terminate through-the-fence access permits for cause.

In addition, the airport owner must restrict the uses that may be made of the adjacent land as a condition for granting a through-the-fence privilege. Private property owners must be asked to enter into agreements that prohibit public aeronautical commercial operations. Simply stated, they should not be allowed to operate as fixed base operators (FBO) offering aeronautical services to the public. Such FBO operations, if allowed, would give private property operators an advantage over on-airport operators. Allowing private property owners to gain a competitive advantage will jeopardize the economic vitality of the airport and impede its ability to remain self-sustaining. Additionally, any economic advantage gained by adjacent property owners will diminish the economic viability of the airport's own aeronautical commercial operators.

Arrangements that permit aircraft to gain access to a public landing area from off-site property introduce safety considerations along with additional hazards that complicate the control of vehicular and aircraft traffic. Airport improvements designed to accommodate access to the airport and landing areas from an off-site location for the sole benefit and convenience of an off-airport neighbor present a substantial and continuing burden to the airport owner. In addition, the airport must contend with legal, insurance, and management implications represented by increased costs, liability, and administrative and operational controls. For the airport owner, it may become an unexpected challenge to balance airport needs with the increasing demands on the airport by off-airport users.

It is FAA policy to strongly discourage any agreement that grants access to public landing areas by aircraft normally stored on adjacent property. Airport owners

must guard against any through-the-fence operation that can become detrimental to the airport and threaten its economic viability. Any agreement for a through-the-fence operation must include provisions making such operations subject to the same federal obligations as tenants on airport property. Furthermore, the airport owner must ensure that the through-the-fence operators contribute a fair share toward the cost of the operation, maintenance, and improvement of the airport and that they do not gain an unfair economic advantage over on-airport operators.



U.S. Department
of Transportation

**Federal Aviation
Administration**

Seattle Airports District Office
1601 Lind Avenue, S. W., Ste 250
Renton, Washington 98055-4056

January 14, 2003

Mr. Paul Langner
Marine Industrial Manager
Port of St. Helens
P. O. Box 598
St. Helens, Oregon 97051

Dear Mr. Langner:

Airport Master Plan Update
Scappoose Industrial Airpark, Scappoose, Oregon
FAA Review Comments on Working Paper Two
AIP Project No. 3-41-0056-12

I have reviewed the Aviation Demand Forecasts working paper submitted by the consultants for the Airport Master Plan Update for Scappoose Industrial Airpark (SPB). The report is well-done, and the study project appears to be off to a good start. My only specific review comments at this time are as follows:

1. It would be helpful to have the Inventory chapter completed in draft form at the outset of the study's review process. The background information in that chapter would provide the reader with an informative basis for evaluating subsequent working papers and would outline the framework for the remainder of the study.
2. **Page 2-12, para. 3** – How did the consultants arrive at the preferred forecast? The only explanation is that it “falls in between” other forecasts. If it was some form of averaging, say so. If not, then explain.
3. **Exhibit 2C** – The “preferred” forecasts of based aircraft (Table 2H) and aircraft operations (Table 2K), respectively, are hereby approved and accepted for Federal Aviation Administration (FAA) purposes.

I hope to be able to attend one or more future meetings of the Planning Advisory Committee (PAC) during the course of this study project. Please call me at (425) 227-2652 if I can be of further assistance.

Sincerely,

Don M. Larson
Airport Planner

cc:
Rainse Anderson, W&H Pacific



U.S. Department
of Transportation

**Federal Aviation
Administration**

Seattle Airports District Office
1601 Lind Avenue, S. W., Ste 250
Renton, Washington 98055-4056

September 9, 2003

Mr. Paul Langner
Marine Industrial Manager
Port of St. Helens
P. O. Box 598
St. Helens, Oregon 97051

Dear Mr. Langner:

Airport Master Plan Update
Scappoose Industrial Airpark, Scappoose, Oregon
FAA Review Comments on Working Paper Four+
AIP Project No. 3-41-0056-12

I have reviewed the Airport Plans working paper and a preliminary financial document submitted by the consultants for the Airport Master Plan Update for Scappoose Industrial Airpark (SPB). My review comments at this time are as follows:

1. **Exhibit 4B** – I assume that the final version of the noise contours will include either a USGS map or photo base.
2. **Exhibit 4C:**
 - a. Pavement marking maintenance (2007) is not eligible for Airport Improvement Program (AIP) funding.
 - b. General airfield pavement maintenance (Stage II & III) is not AIP-eligible. If *rehabilitation* is meant, then specify which pavements and quantities.
 - c. Enclosed for your use is a copy of the Scappoose capital improvement program (CIP) on file with the FAA. As of the date of publication of the Master Plan Update, the first 5 years of its development program should be essentially the same as our CIP for the airport. This may involve revisions to the draft list in the working paper, the submitted CIP, or both. It should be kept in mind, that once approved and submitted by the Port of St. Helens, we will consider the first 5 years of the Master Plan Update's development program *to be* the CIP as of that date, and will revise our records accordingly.
3. Task 6 of the approved scope of work states, "A detailed cash flow analysis of operating and capital revenues and expenses will be prepared". Presumably, this will be included in the final draft of the financial working paper (chapter 5?).

I will defer detailed review of the airport layout plan (ALP) set of drawings pending receipt of four additional sets for coordination with the other FAA divisions (I will be out of the office September 15-26). Please call me at (425) 227-2652 if I can be of further assistance.

Sincerely,

Don M. Larson
Airport Planner

Enclosure

cc:
Rainse Anderson, W&H Pacific

Mesic, Lorelei

From: Don.Larson@faa.gov
Sent: Wednesday, November 12, 2003 10:32 AM
To: langner@portsh.org
Cc: williamson@portsh.org; Anderson, Rainse; Mesic, Lorelei;
steve.wagner@coffmanassociates.com; Bill.Watson@faa.gov
Subject: Scappoose Industrial Park



Scappoose 2003
ALP Review Comm.

Paul,

Bill Watson noticed that the proposed industrial park as depicted on the draft ALP would be on land the updated Exhibit 'A' shows was acquired with grant funds for airport development. I had not picked up on that in my review and comments letter of 10/27. He told me that he had informed you that non-aeronautical development on such grant land is not allowed. We do want the Port to retain the property in question. There are a couple of options for this: (1) Show the area on the ALP for future aeronautical development, i.e., additional hangars, FBO, etc.; or (2) Keep the proposed industrial park as depicted on the draft ALP by transferring the grant obligation to future land acquisition. This latter approach could be accomplished by appraising the existing property at current fair market value at such time as the Port is ready to purchase AIP-eligible property on the other side of the airport. The appraised value of the existing property to be used for industrial development would then be deducted from the Federal share of the new land being acquired. Non-aeronautical development on the existing property could not commence until AFTER the new land has been acquired for planned airport development. If you have any questions, let me know.
Don

----- Forwarded by Don Larson/ANM/FAA on 11/12/2003 10:13 AM -----

Don Larson

10/27/2003 10:45

reanderson@whpacific.com, lmesic@whpacific.com,
AM

To: langner@portsh.org
cc: williamson@portsh.org,
steve.wagner@coffmanassociates.com
Subject: Scappoose ALP

(See attached file: Scappoose 2003 ALP Review Comments.doc)



U.S. Department
of Transportation

**Federal Aviation
Administration**

Seattle Airports District Office
1601 Lind Avenue, S. W., Ste 250
Renton, Washington 98055-4056

October 27, 2003

Mr. Paul Langner
Marine Industrial Manager
Port of St. Helens
P. O. Box 598
St. Helens, Oregon 97051

Dear Mr. Langner:

Draft Airport Layout Plan (ALP) Review Comments
Scappoose Industrial Airpark
AIP Project No. 3-41-0056-12

I have reviewed the draft ALP set of drawings for Scappoose Industrial Airpark. My preliminary review comments are enclosed and, upon receipt of the final list of projects (revised Exhibit 4C) for the 20-year planning period, will be forwarded to other Federal Aviation Administration (FAA) divisions reviewing the ALP and conducting an aeronautical study on the proposed improvements. These comments are provided at this time as a convenience to the consultants and to expedite revisions to the drawings.

The plans should not be finalized for submittal until the aeronautical study has been completed, as additional revisions may be necessary. I will forward final comments upon completion of the aeronautical study. Please call me at (425) 227-2652 if I can be of further assistance.

Sincerely,

Don M. Larson
Airport Planner

1 Enclosure

cc:
Rainse Anderson, W&H Pacific

SEA641:DMLARSON:dml:10/27/03:X2652:FILE: Scappoose:Mc

**FAA REVIEW COMMENTS
DRAFT AIRPORT LAYOUT PLAN (ALP) SET
SCAPPOOSE INDUSTRIAL AIRPARK**

Sheet 1 – TITLE SHEET

1. The month of submittal for final approval (which will probably be January, 2004) should be used.

Sheet 2 – AIRPORT LAYOUT PLAN

2. Show the location of the airport rotating beacon (and include in the Legend and Runway Data table: visual approach aids).
3. Show the localizer array and equipment shelter.
4. Runway end identification lights (REIL's) are shown on the drawing but not in the Legend.
5. Automobile parking should be planned adjacent to the future hangar areas.
6. It is unclear from the drawing whether the proposed Industrial Business Park would include taxilane access west of the existing Sky Way Drive, particularly as a portion of that street is planned to be closed at designated locations for taxiing aircraft ("taxiing" is misspelled). Only one gate is shown (half-toned, should be bold) south of that location. Also, a future road appears to connect to the parallel taxiway. In order to prevent airfield incursions by unauthorized vehicles, at-grade connections between public roads and taxilanes or other aircraft movement areas must not be permitted.
7. In general, there is too much linework clutter on the drawing. For example, the numbered facility circles could be smaller, and it is not necessary to show a line connecting to every T-hangar building in a complex (or even to any).

Sheet 5 – RUNWAY 15/33 PROTECTION ZONE PLAN & PROFILES

8. See comment nos. 5 and 6.

ALL OTHER DRAWINGS

9. Revisions must be made where appropriate for consistency with the above comments. Please make needed corrections and/or provide information from available sources to the extent specified in the approved scope of work.

Mesic, Lorelei

From: Anderson, Rainse
Sent: Monday, November 24, 2003 12:26 PM
To: 'Don.Larson@faa.gov'
Cc: Paul Langner; Mesic, Lorelei; stevewagner@coffmanassociates.com; williamson@portsh.org
Subject: RE: Scappoose Industrial Park

Don,

Thanks for the direction. We'll figure things out on this end.

Rainse

-----Original Message-----

From: Don.Larson@faa.gov [mailto:Don.Larson@faa.gov]
Sent: Friday, November 21, 2003 3:23 PM
To: Anderson, Rainse
Cc: Bill.Watson@faa.gov; Paul Langner; Mesic, Lorelei; stevewagner@coffmanassociates.com; williamson@portsh.org
Subject: RE: Scappoose Industrial Park

Areas 9 & 11 are bisected with lines on the Exhibit 'A' (submitted by the Port in 1997), but there is no explanation or information other than that Area 9 was funded by ADAP-02 and Area 11 was funded by AIP-01. If there is additional information to show that grant land was only a part of those parcels, the Port needs to provide documentation to that effect (we don't keep detailed records that far back, just summaries).

<p>"Anderson, Rainse" <langner@portsh.org>; Don Larson/ANM/FAA&FAA Lorelei" <LMesic@whpacific.com>, Watson/ANM/FAA&FAA</p>	<p>To: "Paul Langner" cc: <williamson@portsh.org>, "Mesic, <stevewagner@coffmanassociates.com>, Bill Subject: RE: Scappoose Industrial Park</p>
--	---

11/21/2003 01:13 PM

Don,

We've been discussing this issue with the Port and Pete Williamson recalls that the FAA participated in the purchase of the eastern sections and the Port only purchased the western section of parcels 9 and 11. We are checking the Port records but aren't finding a clear picture. Could you please check the FAA archives regarding AIP-01 to help us resolve this issue?

Thank you

Rainse

-----Original Message-----

From: Paul Langner [mailto:langner@portsh.org]
Sent: Wednesday, November 12, 2003 10:58 AM
To: Don.Larson@faa.gov
Cc: williamson@portsh.org; Anderson, Rainee; Mesic, Lorelei;
steve.wagner@coffmanassociates.com; Bill.Watson@faa.gov
Subject: Re: Scappoose Industrial Park

Understand.

We will be discussing this internally and hope have a clear direction (if possible) following the internal debate on what should happen at the airport.

Thank you and thank Bill Watson for bringing this up now.

I would sure hate to be surprised later.

Paul

Don.Larson@faa.gov wrote:

> Paul,
> Bill Watson noticed that the proposed industrial park as depicted on the
> draft ALP would be on land the updated Exhibit 'A' shows was acquired with
> grant funds for airport development. I had not picked up on that in my
> review and comments letter of 10/27. He told me that he had informed you
> that non-aeronautical development on such grant land is not allowed. We do
> want the Port to retain the property in question. There are a couple of
> options for this: (1) Show the area on the ALP for future aeronautical
> development, i.e., additional hangars, FBO, etc.; or (2) Keep the proposed
> industrial park as depicted on the draft ALP by transferring the grant
> obligation to future land acquisition. This latter approach could be
> accomplished by appraising the existing property at current fair market
> value at such time as the Port is ready to purchase ALP-eligible property
> on the other side of the airport. The appraised value of the existing
> property to be used for industrial development would then be deducted from
> the Federal share of the new land being acquired. Non-aeronautical
> development on the existing property could not commence until AFTER the new
> land has been acquired for planned airport development. If you have any
> questions, let me know.

> Don

>

> ----- Forwarded by Don Larson/ANM/FAA on 11/12/2003 10:13 AM -----

>

>

>

> langner@portsh.org

>

>

>

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>

>

>

>

>

>

Don Larson

To:

10/27/2003 10:45

cc:

williamson@portsh.org, r.anderson@whpacific.com, lmesic@whpacific.com,

AM

steve.wagner@coffmanassociates.com

Subject: Scappoose ALP

>
>
> (See attached file: Scappoose 2003 ALP Review Comments.doc)
>
>

> Name: Scappoose 2003 ALP
Review Comments.doc
> Scappoose 2003 ALP Review Comments.doc Type: WINWORD File
(application/msword;
> Encoding: base64



U.S. Department
of Transportation

Federal Aviation
Administration

Seattle Airports District Office
1601 Lind Avenue, S. W., Ste 250
Renton, Washington 98055-4056

May 12, 2004

Mr. Paul Langner
Marine Industrial Manager
Port of St. Helens
P. O. Box 598
St. Helens, Oregon 97051

Dear Mr. Langner:

2nd Draft Airport Layout Plan (ALP) Review Comments
Scappoose Industrial Airpark
AIP Project No. 3-41-0056-12

I have reviewed the revised 2nd draft ALP set of drawings for Scappoose Industrial Airpark (SPB). My preliminary review comments are noted below and have been forwarded to other Federal Aviation Administration (FAA) divisions reviewing the ALP and conducting an aeronautical study on the proposed improvements. These comments are provided at this time as a convenience to the consultants and to expedite revisions to the drawings. The plans should not be finalized for submittal until the aeronautical study has been completed, as additional revisions may be necessary. I will forward final comments upon completion of the aeronautical study. I have also reviewed the revised Airport Plans working paper and financial documents for the Airport Master Plan Update report. My review comments are also noted below.

ALP Set

1. On the title sheet, the month of submittal for final approval (which will probably be July or August, 2004) should be used. *Changed to August 2004.*
2. The first set of drawings, submitted in October, 2003, included an updated Exhibit 'A' Property map. That drawing was not included with the latest set of plans. It should be included, and reflect consistency with the existing and future property lines and facilities on the updated ALP drawings. *Has been updated and is included.*

Report

3. On Exhibit 4C, pavement marking maintenance (2006 and 2007) is not eligible for Airport Improvement Program (AIP) funding, nor is auto parking (Stage III). *Deleted from eligibility.*

Please call me at (425) 227-2652 if I can be of further assistance.

Sincerely,

ORIGINAL SIGNED BY
- DON M. LARSON

Don M. Larson
Airport Planner

cc:
Rainse Anderson, W&H Pacific

Mesic, Lorelei

From: Don.Larson@faa.gov
Sent: Wednesday, May 12, 2004 10:00 AM
To: langner@portsh.org
Cc: Anderson, Rainse; Mesic, Lorelei; steviewagner@coffmanassociates.com
Subject: Scappoose MP



Scappoose 2003
2nd ALP Review ...

(See attached file: Scappoose 2003 2nd ALP Review Comments.doc)

Don M. Larson
Airport Planner
FAA Seattle ADO
1601 Lind Ave. SW, #250
Renton, WA 98055
(425) 227-2652
Fax: 227-1650
don.larson@faa.gov



U.S. Department
of Transportation

**Federal Aviation
Administration**

Seattle Airports District Office
1601 Lind Avenue, S. W., Ste 250
Renton, Washington 98055-4056

July 7, 2004

Mr. Paul Langner
Marine Industrial Manager
Port of St. Helens
P. O. Box 598
St. Helens, Oregon 97051

Dear Mr. Langner:

Airport Layout Plan (ALP) Final Review Comments
Scappoose Industrial Airpark
AIP Project No. 3-41-0056-12

The coordination for review within the Federal Aviation Administration (FAA) has been completed on the draft Airport Layout Plan set of drawings for the proposed improvements at Scappoose Industrial Airpark. Our review comments on the 2nd draft of the ALP set were sent to you on May 12, 2004.

Also, an aeronautical study (no. 2004-ANM-282-NRA) was conducted on the proposed development to determine its effect on the safe and efficient utilization of the navigable airspace by aircraft. There were no objections based on that evaluation, and no additional review comments arising from the coordination with the other FAA divisions.

The Master Plan report will be accepted upon receipt of two copies of the final document. The FAA will approve the ALP and drawings related to Federal Aviation Regulation (FAR) Part 77 once our comments are reflected on the final drawings, with proposed development subject to environmental approval, where applicable. Please send us 3 sets of prints, signed and dated, plus 1 set of mylars (unsigned), and the ALP CADD files on disk, when they are finalized. We will return one 1 approved set to you. We would like to complete this project and close out the grant as soon as possible. Please call me at (425) 227-2652 if I can be of further assistance.

Sincerely,

Don M. Larson
Airport Planner

cc:
Charles Riordan, Oregon Dept. of Aviation
Rainse Anderson, W&H Pacific

Mesic, Lorelei

From: Don.Larson@faa.gov
Sent: Wednesday, July 07, 2004 1:11 PM
To: langner@portsh.org
Cc: Mesic, Lorelei; stevewagner@coffmanassociates.com; Anderson, Rainse; williamson@portsh.org; Charles.H.Riordan@state.or.us
Subject: RE: Scappoose ALP



Scappoose 2004
ALP Final Comme...

(See attached file: Scappoose 2004 ALP Final Comments.doc)

----- Forwarded by Don Larson/ANM/FAA on 07/07/2004 01:08 PM -----

"Anderson,
Rainse"
<langner@portsh.org>
<ReAnderson@whpac
<LMesic@whpacific.com>, <stevewagner@coffmanassociates.com>, ific.com>
<ReAnderson@whpacific.com>
To: Don Larson/ANM/FAA@FAA,
cc: "Mesic, Lorelei"
"Anderson, Rainse"
Subject: RE: Scappoose MP
07/02/2004 11:25
AM

Don,

Thanks for your comments on the Scappoose Master plan. I wanted to check on the status of the remaining coordination reviews/comments. As your aware our review submittal was made in early May and our client would like to have the documents completed as soon as possible. Please let me know what the status is so we can schedule our final corrections and printing.

Best regards,

Rainse E. Anderson, P.E.
Aviation Services Director

-----Original Message-----

From: Don.Larson@faa.gov [mailto:Don.Larson@faa.gov]
Sent: Wednesday, May 12, 2004 10:00 AM
To: langner@portsh.org
Cc: Anderson, Rainse; Mesic, Lorelei; stevewagner@coffmanassociates.com
Subject: Scappoose MP

(See attached file: Scappoose 2003 2nd ALP Review Comments.doc)

Don M. Larson
Airport Planner
FAA Seattle ADO
1601 Lind Ave. SW, #250
Renton, WA 98055
(425) 227-2652
Fax: 227-1650
don.larson@faa.gov

----- Forwarded by Don Larson/ANM/FAA on 07/02/2004 12:53 PM -----

Don Larson

To: Kathy CTR
Doudna/ANM/CNTR/FAA@FAA, Terry L Parnell/ANM/FAA@FAA, Carolyn
06/21/2004 08:22 Rice/ANM/FAA@FAA, Michael L
Kelly/ANM/FAA@FAA
AM
Watson/ANM/FAA@FAA, Bev Newkirk/ANM/FAA@FAA
cc: Wade Bryant/ANM/FAA@FAA, Bill
Subject: 2004-ANM-282-NRA, Scappoose, OR,
ALP

We are still waiting on ANM-230 and NEA-FPO comments only for
2004-ANM-282-NRA, updated ALP for Scappoose Industrial Airport (OR),
coordinated on 5/12/04. Comments are needed ASAP in order that this grant
project can be closed out. Please advise of your intended completion date.
Thanks.

Don M. Larson
Airport Planner
FAA Seattle ADO
1601 Lind Ave. SW, #250
Renton, WA 98055
(425) 227-2652
Fax: 227-1650
don.larson@faa.gov



(503) 372-3521

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Suite 300
Portland, OR 97225



KANSAS CITY
(816) 524-3500

237 N.W. Blue Parkway
Suite 100
Lee's Summit, MO 64063

PHOENIX
(602) 993-6999

4835 E. Cactus Road
Suite 235
Scottsdale, AZ 85254